## **Public Document Pack**

Your ref Our ref Ask for Christine Lewis Email

District Council House, Frog Lane Lichfield, Staffordshire WS13 6YU

Customer Services 01543 308000 Direct Line

Wednesday, 12 January 2022

Dear Sir/Madam

### **OVERVIEW & SCRUTINY COMMITTEE**

A meeting of the Overview & Scrutiny Committee has been arranged to take place **THURSDAY, 20TH JANUARY, 2022 at 6.00 PM TO BE HELD VIRTUALLY** to consider the following business.

The meeting will be live streamed on the Council's <u>YouTube channel</u> for all members of the public to view.

Yours faithfully

Christie Tims Chief Operating Officer

### To: Members of Overview & Scrutiny Committee

Councillors Leytham (Chair), Norman (Vice-Chair), Eagland, Evans, Grange, A Little, Parton-Hughes, Powell, Robertson, Silvester-Hall, Mrs Tranter, Warburton and M Wilcox









1.	Apologies for Absence	
2.	Declarations of Interests	
3.	Minutes of the Previous Meeting	3 - 8
4.	Health Matters	9 - 14
5.	Medium Term Financial Strategy (MTFS)	15 - 74
6.	Community Infrastructure Levy (CIL) Strategic Allocation Funds Assessment	75 - 98
7.	Notes from Task Groups	99 - 100
8.	Work Programme and Forward Plan	101 - 112
9.	Exclusion of Press and Public	
	RESOLVED: "That as publicity would be prejudicial to the public interest by reason of the confidential nature of the business to be transacted, the public and press be excluded from the meeting for the following items of business, which would involve the likely disclosure of exempt information as defined in Paragraph <b>3</b> of Part 1 of Schedule 12A of the Local Government Act 1972"	
	IN PRIVATE	
10.	Delivery of Disabled Grants Facilities	113 - 196
11.	Notes from Task Group	197 - 200









### **OVERVIEW & SCRUTINY COMMITTEE**

### 18 NOVEMBER 2021

### PRESENT:

Councillors Leytham (Chair), Norman (Vice-Chair), Eagland, Grange, Robertson, Silvester-Hall, Mrs Tranter and Warburton

#### 15 APOLOGIES FOR ABSENCE

Apologies were received from Councillors A. Liittle, Powell, Parton-Hughes, M. Wilcox and Evans

#### 16 DECLARATIONS OF INTERESTS

There were no declarations of interest.

### 17 MINUTES OF THE PREVIOUS MEETING

The minutes of the previous meeting were circulated. It was asked if there had been a response to the query regarding events outside the city area and it was agreed to get this to the Committee as soon as available.

RESOLVED: That the minutes of the previous meeting be signed as a correct record.

#### 18 MEDIUM TERM FINANCIAL STRATEGY (MTFS)

The Committee received a report on the Medium-Term Financial Strategy (MTFS) updating forecasts from those provided at the meeting in September 2021 and outlining the further developed approach to closing the projected funding gap in the revenue budget.

It was reported that there had been a Spending Review on 27 October 2021 following the last Overview & Scrutiny Committee however no detail had been released as yet on the implications for individual local authorities. It was confirmed that the individual local authority details would be provided in the Provisional Local Government Finance settlement that was expected in December 2021 however the exact date was unknown at this stage.

It was reported that as many options as possible were still open with the views of Members and residents welcomed. This was especially the case regarding Council Tax and it was the Cabinet Member's aspiration to keep any increase as low as possible. In context however, it was noted that the rate of inflation had increased significantly combined with increases in the national living wage and employers' national insurance contributions, there were a number of financial pressures coming through. It was reported that the government appeared to still hold Council Tax as the central route for funding for Councils and any return to grant funding was unclear. When asked, it was confirmed that there was not a maximum for a raise per se however the limit before a referendum was required was 1.99% or £5 (whichever is the greater). There was disappointment at the news of the abandonment of the retained 75% business rate but it was hoped that business rate growth could be retained.

The Head of Finance and Procurement reported the current financial situation and reported that known emerging pressures had been included in the MTFS at this time. The Committee were reminded that a report would come back including their views to the January meeting.

The Committee gave their views and regarding Cabinet priorities, it was asked why there was no reference to the Burntwood Town Deal. It was reported that the deal had not been developed enough to be included but would be added as soon as the detail was known.

It was asked whether suspending fees for street trading would have any impact on revenue and it was reported that the decision to do so was an in year decision and therefore not part of the MTFS.

Disabled parking was discussed and whether provision in the centre should be reduced. It was noted that there had been no decisions at this stage and proposals would come forward for Members to consider when possible. More general car parking matters were discussed including the option to charge for Sunday use. It was felt that there would be push back from residents on this which would in turn have an impact on retail in the city centre.

Income from property purchases was discussed and when asked, it was confirmed that the purchases made were through the approved Housing Options Policy and not through the council's company, Lichfield Housing Ltd.

The bus station was then discussed and the option to introduce charges for departures. It was felt it could affect the number of departures and encouragement to use public transport should be a priority especially with due to the declared climate emergency. It was agreed for the Head of Service to share their thinking behind this option with the Committee.

There was some debate around the capital bid for barriers to car parks to prevent travellers entering. It was noted that it was in the Local Plan that pitches would have to be provided if private sites did not come forward.

It was asked why the level of uncertainty and risk remained high and it was reported that it was not restricted to Covid-19 matters but funding streams had not been confirmed and it was not believed that this would change in the near future.

It was confirmed that the increase in the recycling figure to 65% was aspirational but evidence from other authorities showed that a move to dual stream helped give focus on what can and cannot be recycled.

With regard to the public consultation on the budget it was brought to the Committee's notice that there had been a public consultation exercise on a number of services in 2014 including retaining the civic car and introducing a charge for emptying the brown (compost) bins. Whist the great majority of residents responding said the civic car should not be retained and the charging for the brown bins be not introduced the car was retained and a charge introduced.

There was some discussion regarding the proposal to remove the civic car and functions. Some members asked for the full cost involved in delivering savings with gross before cost of collection not net figures and this was agreed. It was also asked what had happened to the IT hardware savings and it was noted that it had been re-appropriated into the Being a Better Council project however this would be confirmed.

There was a view that some of the proposals contained in the MTFS contained insufficient detail and used technical terms and therefore were difficult to scrutinise effectively. It was agreed for these points to be considered when producing the final document.

It was agreed that all Cabinet Members be invited to attend the January Committee meeting.

RESOLVED: That the outcome of the Spending Review and the current draft MTFS be noted and the views of the Committee be considered by Cabinet as part of its development.

#### 19 A BETTER COUNCIL

The Committee received a presentation by the Chief Executive on the approved change programme called Being a Better Council (BABC).

The Chief Executive explained that he had been in post for just over three months and in that time he had been in discussion with the Leader and the rest of Cabinet and it was made clear that the priority was to see what the Council could do better or differently. It was noted that through engagement of residents, partners and staff, data had been gathered which showed there were areas the Council should be proud of but other areas that could be improved.

It was then reported that although the funding gap was recognised, it had been made explicit that there should be no cuts in services. It was then reported that due to covid-19, there had been a shift in resident behaviour on how they accessed services which had provided an opportunity to rethink how the council delivered them on a more permanent basis.

It was reported that through the budget consultation, it was found that resident satisfaction was lowering and achieved value for money was also lower which was concerning. Further to this, a staff poll was taken which received a high return but also showed that around a third did not see themselves working for the Council in a year's time and this level of turnover was a big risk to the authority. It was also shown that there was not a high enough level of trust in managers or Leadership Team. It was noted that it was clear that the demand for services was outstripping the resources to deliver them in the current way.

The Head of Corporate Services then introduced the Themes of BABC to the Committee. These were around being resident-centric and looking at ways of being more accessible 24/7 as well as providing more mobile access to services as the data showed this had become the preferred route of engagement. Updates and continuous communications throughout their service experience was noted as a goal of this theme. It was reported that services based on demographics would be investigated with the right services delivered in the right areas and so not a blanket approach.

The other themes were to be commercially minded with a more horizontal structure, financially sustainable, give valued delivery, be accountable and transparent and provide right first time efficient services. It was reported that there would then be an investment in resources and to ensure Officers were given the right skills. It was noted that there would be a move to be more performance driven and use data more for business planning.

The Committee welcomed the plan and agreed with the intended outcomes of the programme. Members also felt that the timeframe of December 2024 was realistic.

There were some concern that there had also been similar programmes in previous Strategic Plans and this process had been seen before. It was reported that the Chief Executive had extensive experience in transformation and ensured this programme was Lichfield District Council focused to ensure a successful outcome.

There were also concerns on the proposed budget for what could be seen as an internal programme especially as there had already been a large investment in the Planning service recently and there were priorities that residents wanted, for example a leisure centre, that could use that money. This was noted and it was reported that the budget set aside would not be spent wholly on staff however some additional interim capacity was required to keep with the speed of the roll out of the programme. It was reported that the majority would be spent on the delivery of digital services and a break down on intended spend would be provided to the Committee.

It was felt that there was some information missing including how culture change and success would be measured. It was agreed that there should be some milestones or gateways

included. It was reported that this was deemed very important to measure this and it would not be done only at the end of the programme to do so. The example was given of not having a people strategy but a new belonging and wellbeing strategy as this would focus on how staff felt valued by their employer and this would have measures within it. It was hoped that Lichfield District Council would become the employer of choice in the area.

IT was discussed further and it was agreed that cybersecurity was a worrying risk for any authority and it was asked that a briefing paper on this subject and the need for investment in security be sent to the Committee. Further to this, it was felt that communications was very important especially the use of social media and would be to the success of this programme. It was asked if this should be a subject for the Committee to consider further separately. It was agreed that IT needed improvement as well as training in the use of IT including for Members.

Performance management was discussed along with data and it was felt that it needed to be in a format that was understandable. Members felt that data gathering and data use to inform the delivery of services was key and requested that proposals on how this would be done be brought forward to the Committee.

It was asked how we respond to external factors ie inflation rates and how that affects matters internally.

The Officers were thanked for their presentation to Committee.

RESOLVED: That the information given be noted and further information as discussed be brought back to Committee.

### 20 HEALTH MATTERS

The Chairman gave an update on what had been discussed at the Health & Care Scrutiny Committee at Staffordshire County Council. It was reported that that there had been much discussion around Mental Health Care and the NHS on their ambitions for change.

It was asked how the enquiry days would operate and if questions would be permitted and it was requested that this be asked at the next meeting.

It was asked if it could be raised that there were some issues being experienced around where Covid-19 booster jabs were available. It was noted that appointments booked via GPs were offered at the Samual Johnson hospital however those booked without Gp referral eg via online, were sent outside of the district including Tamworth and Norton Canes and this was very difficult for some residents. The Cabinet Member for Community Engagement requested details of these instances so he could raise the issue directly.

There were concerns that there were difficulties getting the second dose jab for the Moderna vaccine and it was asked that this be raised at County level.

It was noted that access to GPs was a County Council issue.

RESOLVED: That the matters discussed be raised at the Health & Wellbeing Scrutiny Committee at the County Council.

#### 21 UPDATES FROM TASK GROUPS

Updates from Member Task Groups in the last reporting period were considered. There were general points regarding task groups raised and specifically around whether the meetings or papers should be public. There were concerns on transparency however it was noted that notes of the meetings were made public via these full Committee meeting agendas. It was also noted that final reports of task groups would come to Committee for examination. It was reported that informal meetings, as task groups are deemed, to have different statuses in law and therefore different protections granted to Members around the comments they may make and so training would be required around this matter. It was also noted that there may be other external participants to task group meetings who would be uncomfortable in attending if the meeting were to be public or broadcasted. It was agreed that any information and papers would be made public wherever possible.

It was confirmed that the Dual Recycling Member Task Group would not be joint with Tamworth Borough Council at this time as the focus and priority was around communications which was Lichfield specific.

RESOLVED: That the information be noted.

### 22 WORK PROGRAMME

The work programme was discussed and noted. It was reported that dates for the Climate Change and Dual Recycling Task Group would be sent after the meeting. It was noted that the Councillor Community Fund Task Group would begin as soon as required.

RESOLVED: That the work programme be noted.

(The Meeting closed at 8.08 pm)

CHAIRMAN

This page is intentionally left blank



# WORK PROGRAMME – 29 November 2021 Health and Care Overview and Scrutiny Committee 2021/22

This document sets out the work programme for the Health and Care Overview and Scrutiny Committee for 2021/22.

The Health and Care Overview and Scrutiny Committee is responsible for:

- Scrutiny of matters relating to the planning, provision and operation of health services in the Authority's area, including public health, in accordance with regulations made under the Health and Social Care Act 2001 and subsequent guidance.
- Scrutiny of the Council's work to achieve its priorities that Staffordshire is a place where people live longer, healthier and fulfilling lives and In Staffordshire's communities people are able to live independent and safe lives, supported where this is required (adults).

### Link to Council's Strategic Plan Outcomes and Priorities

- Inspire healthy, independent living
- Support more families and children to look after themselves, stay safe and well

We review our work programme from time to time. Sometimes we change it - if something comes up during the year that we think we should investigate as a priority. Our work results in recommendations for NHS organisations in the county, the County Council and sometimes other organisations about how what they do can be improved, for the benefit of the people and communities of Staffordshire. **Councillor Jeremy Pert** 

### Chairman of the Health and Care Overview and Scrutiny Committee

If you would like to know more about our work programme, please get in touch with Deborah Breeedon, Scrutiny and Support Officer on Deborah.breedon@staffordshire.gov.uk

In Staffordshire, the arrangements for health scrutiny have been set up to include the county's eight District and Borough Councils. The Health and Care Overview and Scrutiny Committee is made up of elected County Councilors and one Councillor from each District or Borough Council. In turn, one County Councillor from the Committee sits on each District or Borough Council overview and scrutiny committee dealing with health scrutiny. The Health and Care Overview and Scrutiny Committee concentrates on scrutinising health matters that concern the whole or large parts of the county. The District and Borough Council committees focus on scrutinising health matters of local concern within their area.

Date	Торіс		Background/Outcomes
Committee Me	etings, Reviews and Consultatio	ns	
		Background	Outcomes from Meeting
Monday 7 June 2021 at 10.00 am Scheduled	<ul> <li>Health Scrutiny Arrangements</li> <li>Work Programme Planning Covid-19 Update</li> </ul>		Awareness of the background, scope and role of health scrutiny in Staffordshire. Work programme items to be prioritised and work programme to be submitted to the meeting on 5 July 2021
Monday 5 July 20 at 10.00 am Scheduled	<ul> <li>Restoration and Recovery</li> <li>Access to GP surgeries</li> <li>Future Delivery of Residential Replacement Care Services in Staffordshire (learning disabilities) (21/07/2021)</li> <li>Covid-19 Update</li> </ul>		<ul> <li>R&amp;R: highlighted the work carried out through pandemic, noted the progress and risks around R&amp;R and work planned to address current issues and move forward. Requested additional data and actions plans.</li> <li>Access to GP : noted the actions planned and requested detail of process to engage re s10 agreement relating to healthcare and feedback from consultation work with residents and practices on patient preference - perceptions, challenges and barriers.</li> <li>RRCS: Endorsed the commencement of the option appraisal. Pre-decision report requester Covid update was noted members to share the update and representation of the vaccine programme widely.</li> </ul>
<b>Monday 26<sup>th</sup> July at 2.00 pm</b> Additional meeting	Walleys Quarry Landfill site - Health Implications		Health and wellbeing implications : Questionning of strategic partners relating to the health and wellbeing implications of odour emissions from Walley's Quarry Landfill Site resulted in recommendation to write to Government relating to the length of time the issues had been going and the adverse impact on the health and wellbeing of residents in Staffordshire and t request intervention in this matter. Other recommendations related to requests for further information about health and safety of employees, air quality monitoring reports, data relating to mental health impact. Also recommendations to EA to maintain monitoring, share data with PHE and to suggest investigate technical monitoring of emissions at landfill sites and recommendations to CCGs relating to referral pathways for those requiring support for men health and wellbeing issues associated with Walleys Quarry Landfill Site. EA was requested to provide monthly written briefings of emission levels and a report to this committee in October 2021 to detail the range of works completed.
Monday 9 August 2021 at 10.00 am Scheduled	<ul> <li>George Bryant Centre</li> <li>Maternity Services</li> <li>Covid-19 Update</li> </ul>	Work planning (7.6.2021) SCC PH	<ul> <li>GBC- Endorsed the process., requested additional information re clinical data to include in the business case. Highlighted the importance of the community impact assessment.</li> <li>Healthwatch Staffordshire to support face to face engagement with service users, families and carers. Further report requested following consultation.</li> <li>Maternity Services – endorsed the process and requested further trend data for home births Healthwatch Staffordshire support to contact user groups. Further report following consultation.</li> </ul>

Monday 20	Urgent and Emergency Care	Work	Process agreed - Comments re consultation process U&E care programme and Difficult
September 2021 at	Programme	programme	decisions will feed into the consultation process and reports re feedback to future meeting.
10.00 am	Difficult Decisions	(14.09.2020)	Phase 3 Vaccination programme – Porgress noted, suggestion to include more detail of Flu
Scheduled	Phase 3 vaccination	Triangulation	vaccination programme in Webinar on 29 Sept. Thanked officers for speed of mobilisation.
	programmes	(2020) & Work	Covid Update- noted increase in case rates, steady take up rate and early winter
	COVID-19 Update	planning	pressures.To circulate Covid study report. DC/BC requested additional urgent items re GP
		planning	Access and West Midlands Ambulance Service to be added to work programme.
Thursday 21	Introduction to Mental Health	Work Planning	The link to the video for the session was shared with all members and is available on the
October 2021 at	workshop	(7.6.2021)	Health and Care O&S resource page on Mod.gov.
2.00 pm	• overview of services from mild to	CS/ASC/CCG	
Members Workshop	acute provision		
Monday 25 October	Mental health hosiptals in		Assurance given that actions were ongoing to maintain quality assurance and
2021 at 10.00 am	Staffordshire		improvements.a lessons learned from Eldertree Lodge report would be circulated.
Scheduled	Transformation Programme		Update noted and CCG to feed back comments relating to need for face to face meetings.
	Update		The performance update was noted, this will form part of the overall dashboard for Health in
	ICS Performance Overview		Stafordshire.
	Walleys Quarry Update (26/7/21)		Noted and further update in 3 months including update on impact on residents mental health.
	COVID-19 update (Verbal)		Noted and continue to monitor.
Monday 29	Overview of public health		
DNovember 2021 at	outcomes and services		
ຜູ້ 10.00 am	COVID-19 update		
Monday 13	GP Access		System pressures
December 2021 at 10.00 am	West Midlands Ambulance		
Additional meeting	Service/ ICS/ CCG		
24 January 2022	Home Care Update Wider determinents of Health	Full day	Currently being scoped – meeting 29 November will add context.
VC Scrutiny Lead		2 sessions	Role of partners including community support and Parish Councils Involving DC/BC, Parish
Inquiry day	<ul> <li>AM – Healthy you - Diet/ obesity/ activity healthy life expectancy.</li> </ul>	2 565510115	
	<ul> <li>PM – Healthy Environment impact</li> </ul>		Councils, healthwatch and voluntary sector.
	– housing, planning, food outlets		
Monday 31 January	<ul> <li>Care Home services – review of</li> </ul>		These are provisional items to priotise and schedule at triangulation meeting 14 December
2022 at 10.00 am	market and health and care plan		
Scheduled	for sector medium term		Potentially move back to April 2022 – too early in January?
	<ul> <li>Integrated Care System (ICS)</li> </ul>		Impact of Long COVID
	Integrated Care Hubs (MPFT)		Health and Care post COVID lessons learned
	<b>.</b> . ,		
Work Group	Mental Health and wellbeing in		Scoping with the ViceChair Overview
Nov - Feb 2022	Schools, including the Healthy		
VC Overview lead	Schools Programme		
Tuesday 15 March	Use of advances in technology in		
2022 at 10.00 am Scheduled	Health & Social Care		
Scheduled	Draft Mental Health Strategy		
	Workforce Planning		

Tuesday 19 April 2022 at 10.00 am Scheduled	<ul> <li>2 at 10.00 am eduled</li> <li>Climate change – what are Staffordshire's health and care partners doing</li> <li>Impact of air pollution on health</li> <li>Vice Chairs Report Mental Health and well being in Schools</li> </ul>		Corporate and Prosperous – considering Climate Change The green NHS programme *Potentially move back to April 2022 – too early in January? • Impact of Long COVID • Health and Care post COVID lessons learned			
To be scheduled Chair Lead holding to Account	<ul> <li>Scrutiny of Corporate Plan (Single item)</li> <li>Focus on Health and Care</li> </ul>	Work planning (7.6.2021)	<b>Corporate O&amp;S</b> - 29 July 2021 officers to prepare performance data: Draft Corporate Plan to be considered (date to be agreed)			

Working list of items		
Suggested Items	Background	Possible Option
The Role of Community Hospitals within the Wider		
Health Economy (CCGs, MPFT, D&BUHFT)		
'Long' Covid-19 - Reponse by Health (CCGs and	Agreed at Committee meeting on 14 September 2020	January 2022
Accute Hospital Trusts)		
Workforce Planning (Accute Hospital Trusts)	Requested by Chairman at Committee meeting on 26 October	
-т	2020	
BCC Mental Health Strategy (SCC)	Requested by Richard Deacon 21 October 2020	Draft February 2022
Staffordshire Healthwatch Annual Report and	Requested at meeting on 16 March 2021	Briefing ciculated August 2021 – schedule early 2022
₩ Contract (Healthwatch and SCC)		
Going Digital in Health (CCGs)	Requested at meeting on 16 March 2021	15 March 2022
Care Homes – Future Strategy and Key Issues	Requested at meeting on 16 March 2021	January 2022
including Future Demand (SCC)		
Social Care IT system procurement		March 2022
Mental Health: Community	To be scheduled (work planning - 07.06.2021)	
Mental Wellbeing Children: engage with edcuation	To be scheduled (work planning - 07.06.2021)	Work Group
providers		
Mental Health : Acute – shortage of childrens beds	To be scheduled (work planning - 07.06.2021)	N/A
Childrens Dentstry – Flouridisation/ orthodontic	To be scheduled (work planning - 07.06.2021)	
access		
Womens Health Strategy	To be scheduled (work planning - 07.06.2021)	
Application funding for Adult Social Care	To be scheduled (work planning - 07.06.2021)	

Membership		Calendar of Committee Meetings
Jeremy Pert Paul Northcott Ann Edgeller Jak Abrahams Charlotte Atkins Philip Atkins Richard Cox Keith Flunder Thomas Jay Phil Hewitt Jill Hood Janice Silvester-Hall Ian Wilkes	Chairman) (Vice-Chairman - Overview) (Vice-Chairman – Scrutiny)	at County Buildings, Martin Street, Stafford. ST16 2LH (at 10.00 am unless otherwise stated) Monday 7 June 2021 at 10.00 am; Monday 5 July 2021 at 10.00 am; Monday 26 July 2021 – Special meeting - Castle House NuLBC Monday 9 August 2021 at 10.00 am; Monday 20 September 2021 at 10.00 am; Monday 21 October at 2pm - Mental Health Workshop; Monday 25 October 2021 at 10.00 am; Monday 29 November 2021 at 10.00 am; Monday 13 December 2021 at 10.00 am special meeting WMAS/ GP Access Monday 24January 2021 (TBC) at 10.00 am – Wider Determinants Monday 31 January 2022 at 10.00 am; Tuesday 15 March 2022 at 10.00 am;
Jill Hood Martyn Buttery Rosemary Claymore Barbara Hughes Colin Wileman Joyce Bolton David Leytham Ian Wilkes	(Stafford) (Cannock) (Tamworth) (Staffordshire Moorlands) (East Staffordshire) (South Staffordshire) (Lichfield) (Newcastle-under-Lyme)	Working Party meetings to be scheduled September 2021 - February 2022 Paused awaiting timelines

This page is intentionally left blank

## Medium Term Financial Strategy

		Agenda Rent o
	erm Financial Strategy	Lichfield district council
Date:	20 January 2022	TCHAELO
Agenda Item:	5	district Council
Contact Officer:	Simon Fletcher / Anthony Thomas	
Tel Number:	01543 308001 / 01543 308012	Overview and
Email:	<pre>simon.fletcher@lichfielddc.gov.uk</pre>	
	Anthony.thomas@lichfielddc.gov.uk	Scrutiny
Key Decision?	YES	Committee
Local Ward	Full Council	committee
Members		

#### **Executive Summary** 1.

### The Medium Term Financial Strategy (MTFS)

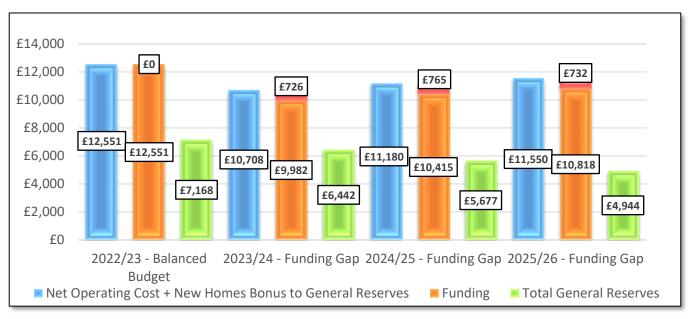
- 1.1 The ability to deliver the outcomes set out in the Strategic Plan is dependent on the resources available in the MTFS.
- 1.2 The MTFS is the overall budget framework and consists of the Revenue Budget, Capital Strategy and Capital Programme and General Reserves.
- 1.3 The timetable for consideration of the various elements of the MTFS is detailed in the table below:

Da	te	Meeting	Topics
	06/07/2021	Cabinet	Budget timetable, Budget principles, MTFS update, Budget consultation and budget assumptions for 2022/23
	16/09/2021	Overview and Scrutiny Committee	To review the Draft Medium Term Financial Strategy
Budget	05/10/2021	Cabinet (withdrawn)	An update on the Draft Medium Term Financial Strategy
Consultation (Oct to Nov)	18/11/2021	Overview and Scrutiny Committee	To review the Draft Medium Term Financial Strategy
	07/12/2021	Cabinet	Set the Council Taxbase for 2022/23
	20/01/2022	Overview and Scrutiny Committee	To review the Draft Medium Term Financial Strategy
	03/02/2022	Audit and Member Standards Committee	To review the Treasury Management Strategy Statement
	08/02/2022	Cabinet	To recommend the Medium Term Financial Strategy and Council tax increase to Council
	22/02/2022	Council	Approve the Medium Term Financial Strategy and set the Council tax

- 1.4 There remains an inherently high level of uncertainty surrounding the Local Government Finance regime that has been compounded by the COVID-19 pandemic and other potential Government Policy changes.
- The Council has a statutory duty to undertake budget consultation, set a balanced budget and to 1.5 calculate the level of Council tax for its area.
- 1.6 This report updates forecasts from those provided at the meeting on 18 November 2021 following receipt of the Provisional Local Government Finance Settlement for 2022/23 and further develops the planned approach to closing the projected funding gap in the revenue budget.

### The Revenue Budget

1.7 The Revenue Budget (in £000) with a balanced budget in 2022/23 and Funding Gaps (shown in red in the graph below) in later years is shown in detail at **APPENDIX A** and in summary below:



- 1.8 The Original Budget approved by Council on 16 February 2021 approved no transfer to or from General Reserves.
- 1.9 A Briefing Note related to financial performance in 2021/22 has been circulated to Members of the Committee and this shows a projected contribution <u>to</u> General Reserves of **£173,670** compared to the Approved Budget with a **£199,350** contribution <u>to</u> General Reserves.
- 1.10 The MTFS from 2022/23 onwards has been prepared in the context of unprecedented volatility and uncertainty and whilst estimates have been made on the potential impact, there remains significant uncertainty in 2021/22 and subsequent years.
- 1.11 The Council is legally required to balance the budget in the first year of 2022/23 and to set out its proposals to balance the further financial years. In 2021/22 a 'balanced budget' where income equals expenditure is recommended.
- 1.12 In later years, it is assumed that the Review of Needs and Resources (Fair Funding Review), Business Rates Reform and a new housing incentive scheme will be implemented from 2023/24. It is projected that District Councils including Lichfield DC will be detrimentally impacted by these changes through lower funding and therefore at this stage Funding Gaps are projected.
- 1.13 At the end of 2022/23, the Council is projected to have **£8,768,000** of total general reserves available (£7,168,000 after taking account of the Minimum Level of Reserves of £1,600,000) to assist with balancing the budget in future years, if needed.
- 1.14 General Reserves based current projections, are sufficient to balance the budget until 2025/26. However this is not a sustainable approach and the Council will need to make savings or achieve additional income to close the Funding Gap.

#### The Capital Strategy and the Capital Programme

1.15 The Capital Strategy and the Capital Programme are outlined in **APPENDICES C & D.** 

### The CFO's Report on the Robustness of the Budget and the Adequacy of Reserves

1.16 In accordance with the Local Government Act 2003 (Sections 25-27) and to comply with CIPFA Guidance on Local Authority Reserves and Balances, the CFO is required to formally report to Members on the robustness of the Budget and the adequacy of Reserves (APPENDIX E).

### **Budget Consultation**

1.17 The results of the Budget Consultation for 2022/23 are summarised in the consultation section and the executive summary is provided at **APPENDIX G** with the full results on the website.

## 2. Recommendations

That the Committee scrutinise the MTFS and provide feedback to Cabinet in relation to:

- 2.1 The 2022/23 Revenue Budget, including the Amount to be met from Government Grants and Local Taxpayers of £12,551,000, the District Council Tax Requirement of £7,456,000 and a proposed level of Council Tax (the District Council element) for 2022/23 of £187.85 (an increase of £2.78 or 1.50%) for a Band D equivalent property.
- 2.2 The MTFS 2021-26 Revenue Budgets set out in **APPENDIX A**.
- 2.3 The Draft Corporate Fees and Charges Policy at **APPENDIX B**.
- 2.4 The MTFS 2021-26 Capital Strategy including the 25 year capital investment model and the Capital Programme shown in **APPENDICES C & D**.
- 2.5 The requirements and duties that the Local Government Act 2003 places on the Authority on how it sets and monitors its Budgets, including the CFO's report on the robustness of the Budget and adequacy of Reserves shown in **APPENDIX E**.
- 2.6 The 25 year revenue financial planning model shown at **APPENDIX F**.
- 2.7 The results of the Budget Consultation summarised at **APPENDIX G**.

## 3. Background

### MTFS Budget Principles

- 3.1. To assist in preparing the Medium Term Financial Strategy, in common with a number of Councils, a set of principles were established to guide the preparation and management of the MTFS.
- 3.2. Council, on 15 October 2019, approved the budget principles identified below:
  - Council will consider the medium term outlook when setting the level of Council Tax to ensure that a sustainable budget position is maintained;
  - Council will prioritise funding for statutory and regulatory responsibilities to ensure these are delivered in a way that meets our legal requirements and customer needs;
  - Council will continue to seek continuous improvement to enable further savings, efficiencies and income gains and provide budgets that are appropriate to service needs;
  - Council will ensure that all growth in the staffing establishment will be fully understood through robust business cases in order to ensure our resources match service and customer needs. Growth will usually be allowed where costs are offset by external funding, savings or additional income.
  - Council will not add to other ongoing revenue budgets unless these are unavoidable costs or corresponding savings are identified elsewhere.
  - Council will use robust business cases to prioritise capital funding so that we have a sustainable Capital Programme that meets statutory responsibilities, benefits the Council's overall revenue budget position, and ensures that existing assets are properly maintained.
  - Council will maintain an overall level of revenue reserves that are appropriate for the overall level of risks that the organisation faces, in order to overcome any foreseeable financial impact.

### The Provisional Local Government Finance Settlement for 2022/23

3.3. The elements of the Provisional Finance Settlement for 2022/23 received on **16 December 2021**, relevant to this Council are:

Core Spending Power (CSP)

- A one-year settlement has been announced for 2022-23.
- Priority in the settlement is "stability in the immediate term", with a more fundamental review of local government funding starting in 2022.
- Core Spending Power is the Government's preferred measure of Local Government resources including the income from Council Tax, retained Business Rates (based on Government baselines and therefore excluding any retained growth) and grants such as New Homes Bonus.
- For Lichfield District Council, Core Spending Power from 2021/22 to 2022/23 is assumed to increase by **5.2%** compared to the average for Shire Districts of **4.3%** and for England of **6.9%** (**4%** in real terms):

	Core	Core Spending Power				
	2021/22	2021/22 2022/23 0				
	£	£	£			
Retained Business Rates - Baseline	£2,116,752	£2,117,089	£337			
Additional Business Rate related Income	£110,292	£173,922	£63,630			
Council Tax (assumes maximum allowable increase and average historic growth in properties)	£7,197,631	£7,488,089	£290,458			
Lower Tier Services Grant	£151,399	£94,952	(£56,447)			
Services Grant	£0	£145,924	£145,924			
New Homes Bonus	£1,282,298	£1,401,105	£118,807			
Total	£10,858,372	£11,421,081	£562,709			
			5.2%			

- A comparison of Lichfield District Council's **5.2%** increase to other comparators is shown at **APPENDIX A**.
- The **5.2%** assumes Council Tax will increase by the maximum allowed **c70%** of the additional income is assumed to come from this option.
- In its CSP figures, DLUHC has assumed that the tax base will increase in 2022-23 by 1.4% in line with the CTB1 submitted in 2021 c30% of the additional income is assumed to come from this option.

Local Government Funding Reform

- Ministers will be re-starting the local government funding reforms in the spring of 2022. This means that the Fair Funding Review and Business Rates baseline reset are both going to be under consideration again, for possible implementation in 2023-24.
- The following announcement was made:

Government is committed to ensuring that funding allocations for councils are based on an upto-date assessment of their needs and resources. The data used to assess this has not been updated in a number of years, dating from 2013-14 to a large degree, and even as far back as 2000. Over the coming months, we will work closely with the sector and other stakeholders to update this and to look at the challenges and opportunities facing the sector before consulting on any potential changes. As part of this we will look at options to support local authorities through transitional protection. Councils should note the one-off 2022/23 Services Grant provided in the Local Government Finance Settlement in 2022/23 will be excluded from potential transitional protections

### Business Rates

- Staffordshire and Stoke on Trent Business Rates Pool announced for 2022/23 subject to all authorities confirming participation following the Provisional Settlement.
- The Business Rates reset has not been implemented for 2022/23 and therefore the Council will retain its accumulated Business Rates growth in excess of the Government set baseline level.

### Council Tax Principles

- District Councils will be able to increase their Band D by the higher of **1.99%** or **£5**. A **£5** increase for Lichfield District Council equates to an increase of **2.70%**.
- Parish councils will continue to not be subject to the referendum limits. As in previous years, the government has indicated it will keep this approach under review for future years.

#### New Homes Bonus (NHB)

- A one year only allocation for 2022/23 which for Lichfield District Council is **£721,230** and the total payment including legacy payments for previous years is **£1,401,105**. This compares to the payment in 2021/22 of **£1,282,298**, and is an increase of **£118,807** (**9%**).
- There have been no changes to the scheme for 2022/23, with a single year's new allocation made alongside the outstanding legacy payment for 2019/20. There is no planned legacy payment for 2022/23 (as in 2020/21 and 2021/22).

#### Negative Revenue Support Grant

• This has once again been abated for 2022/23.

### Lower Tier Services Grant

- The 'one off' grant for 2021/22 of £111m has been extended into 2022/23 to ensure no authority has a reduction in Core Spending Power.
- For Lichfield District Council, the allocation is **£94,952.**

### Services Grant

- This new £822m grant has been distributed using the same methodology as is used for Revenue Support Grant.
- For Lichfield District Council, the allocation is **£145,924**.
- It would appear that this means of distribution is for one year only and that (a) whilst the funding will remain in future years, it will be distributed differently and (ii) the government has confirmed there will be no transition arrangements for changes to this aspect of the CSP in future years.
- 3.4. The Provisional Settlement is subject to the outcome of consultation and the Council responded to this by 13 January 2022.
- 3.5. The Settlement is more advantageous that the assumptions used in the Draft MTFS presented to this Committee on 18 November 2021. This because the Provisional Settlement included an additional New Homes Bonus payment for 2022/23, some additional 'one off' grant funding and because Local Government Finance Reform has been delayed by at least a further year, business rate growth will be retained. This additional funding means that the level of uncertainty for 2022/23 can be reduced to **Medium**.
- 3.6. However the financial benefits at this stage, only impact on 2022/23 with the majority of key income streams (Business Rates, Review of Needs and Resources/Fair Funding and New Homes Bonus) <u>currently</u> being reviewed for implementation potentially in 2023/24. Therefore the level of uncertainty or risk from **2023/24** remains as **High**.

### The Revenue Budget

- 3.7. The Committee was presented with a Draft Revenue Budget on 18 November 2021 and this has been updated to reflect:
  - The inclusion of updated projections from the 6 and 8 month Money Matters Reports.
  - The inclusion of financial implications from any further Approved Reports.
  - The Provisional Local Government Finance Settlement with the 'windfall' benefit recommended to be transferred to the Strategic Priorities earmarked reserve that can be used to fund enabling works for economic growth based projects.
  - Any significant inflationary or other changes identified from the detailed review of base budgets.
  - The removal of the savings proposals detailed below following consultation with Cabinet:

Description	2022/23	2023/24	2024/25	2025/26
	£000	£000	£000	£000
Remove civic car	(3)	(3)	(3)	(3)
Remove civic function	(2)	(2)	(2)	(2)
No refreshments at elections	0	(1)	(1)	(1)
Closure of the Lichfield Shop mobility Service.	(4)	(4)	(4)	(4)
Closure of the three Burntwood Public Conveniences.	(7)	(7)	(7)	(7)
Sub Total - items removed	(16)	(17)	(17)	(17)

### 3.8. The inflationary impact compared to the approved Medium Term Financial Strategy is shown below:

	2022/23	2023/24	2024/25	2025/26
	£000	£000	£000	£000
Inflation Changes	10	17	24	31

### 3.9. The budget variations compared to the approved Medium Term Financial Strategy are shown below:

	2022/23	2023/24	2024/25	2025/26
	£000	£000	£000	£000
Employee profile changes	(3)	11	37	42
Additional contingency for COVID affected income streams	0	0	113	189
Windfall allocated to Strategic Priorities Earmarked Reserve	1,993	0	0	0
MTFS Savings/Income and Growth Bids				
Total growth bids	564	722	745	751
Total savings/income proposals	(2,087)	(2,424)	(2,505)	(2 <i>,</i> 595)
Total Budget Variations	467	(1,691)	(1,610)	(1,613)

### 3.10. The funding changes compared to the approved Medium Term Financial Strategy are shown below:

	2022/23	2023/24	2024/25	2025/26
	£000	£000	£000	£000
Retained Business Rates – additional retained growth	(974)	(8)	(197)	(418)
Business Rates Cap – additional compensation grant	(174)	0	0	0
Council Tax – lower income from lower projected increases	95	234	289	303
New Homes Bonus – allocation in 2022/23 and then no awards	(721)	0	0	0
Lower Tier Services Grant – additional year	(95)	0	0	0
Services Grant – new one year grant	(146)	0	0	0
Council Tax Collection Fund – projected surpluses	(33)	(13)	0	0
Total Funding Changes	(2,048)	213	92	(115)

### Modelled Changes and their Impact on the Revenue Budget and the Funding Gap

3.11 The Revenue Budget central scenario modelled changes and their impact on the Funding Gap together with scenarios based on more optimistic and more pessimistic assumptions is summarised below:

	2022/23	2023/24	2024/25	2025/26
	£000	£000	£000	£000
Approved MTFS Revenue Budget Funding Gap	1,571	2,187	2,259	2,429
Inflation Changes	10	17	24	31
Budget Variations	467	(1,691)	(1,610)	(1,613)
Funding Changes	(2,048)	213	92	(115)
Sub Total Modelled Changes	(1,571)	(1,461)	(1,494)	(1,694)
Central Scenario Funding Gap	0	726	765	732
More Optimistic scenario	(558)	(310)	(386)	(517)
More Pessimistic scenario	869	1,422	1,484	1,695

3.12 The Recommended Revenue Budget using the Central Scenario is shown in detail at **APPENDIX A** and in summary below:

	2021	l/22	2022/23	2023/24	2024/25	2025/26
	Original	Approved				
	Budget £000	Budget £000	£000	£000	£000	£000
LEVEL OF UNCERTAINTY / RISK	LOW	MEDIUM	MEDIUM	HIGH	HIGH	HIGH
Enabling people	1,483	1,453	1,513	1,547	1,579	1,538
Shaping place	3,402	3,515	4,083	4,348	4,449	4,580
Developing prosperity	(621)	(311)	(436)	(373)	(346)	(290)
A good council	6,321	6,291	6,463	6,697	6,991	7,310
Windfall Income allocated to Strategic						
Priorities	0	0	1,993	0	0	0
MTFS Savings and Bids	0	0	(1,523)	(1,702)	(1,760)	(1,844)
COVID-19 Impacts	1,137	1,012	377	189	189	189
Corporate Expenditure	229	238	82	1	78	68
Revenue Expenditure	11,951	12,199	12,551	10,708	11,180	11,550
Revenue Funding	(11,951)	(11,962)	(12,551)	(9,982)	(10,415)	(10,818)
Central Scenario Funding Gap	0	237	0	726	765	732

	2021	l/22	2022/23	2023/24	2024/25	2025/26
	Original Budget £000	Approved Budget £000	£000	£000	£000	£000
LEVEL OF UNCERTAINTY / RISK	LOW	MEDIUM	MEDIUM	HIGH	HIGH	HIGH
Employees	13,916	14,006	14,713	15,171	15,636	16,117
Premises	1,124	1,071	1,134	1,174	1,212	1,203
Transport	1,653	1,628	1,649	1,664	1,679	1,696
Supplies and Services	5,278	6,246	6,671	4,713	4,720	4,734
Third Party Payments	664	668	505	513	525	448
Transfer Payments	13,492	13,492	13,492	13,492	13,492	13,492
COVID-19 Impacts	1,430	1,012	377	189	189	189
External Income	(25,654)	(26,161)	(26,072)	(26,209)	(26,351)	(26,397)
Corporate Expenditure	(363)	(173)	(198)	1	78	68
Revenue Expenditure	11,540	11,788	12,271	10,708	11,180	11,550
Revenue Funding	(11,951)	(11,962)	(12,551)	(9,982)	(10,415)	(10,818)
New Homes Bonus to general reserves	411	411	280	0	0	0
Central Scenario Funding Gap	0	237	0	726	765	732

### **Income Scenarios**

3.13 The headline assumptions used in each of the three scenarios are detailed below:

### Central Scenario

- **Council Tax** lower annual property growth, a **20%** increase in working age Council Tax support in 2022/23 reducing to **10%** in 2024/25 and **1.5%** annual Band D Council Tax increases.
- New Homes Bonus legacy payments and a one year payment paid in 2022/23 and no replacement scheme from 2023/24.
- **Business Rates** negative Revenue Support Grant is abated in 2022/23 and then forms part of funding regime from 2023/24 with no transitional arrangements. Business Rate Growth is retained in full in 2022/23 and then an element is retained from 2023/24. The Council is part of the Business Rates Pool in 2022/23.
- Sales, Fees and Charges a risk based (high 100% impacted, medium 80% impacted and low 60% impacted) headline reduction of 4.5% in 2022/23 reducing to 2.5% from 2024/25.

### Optimistic Scenario

- **Council Tax** lower annual property growth, a **20%** increase in working age Council Tax support in 2022/23 reducing to **0%** in 2024/25 and **£5** Band D Council Tax increases in all years.
- New Homes Bonus legacy payments paid until 2022/23 and a replacement scheme from 2023/24 with an annually income commencing at (£300,000) in 2023/24 and reducing to (£100,000) from 2025/26.
- **Business Rates** negative Revenue Support Grant is abated in 2022/23 and then forms part of funding regime from 2023/24 with no transitional arrangements. Business Rate Growth is retained in full in 2022/23 and then a larger element is retained from 2023/24. The Council is part of the Business Rates Pool in 2022/23.
- Sales, Fees and Charges a risk based (high 50% impacted, medium 30% impacted and low 10% impacted) headline reduction of 1.0% in all years.

#### Pessimistic Scenario

- **Council Tax** lower annual property growth, a **50%** increase in working age Council Tax support in 2022/23 reducing to **10%** in 2024/25 and **1.50%** Band D Council Tax increases in all years.
- New Homes Bonus legacy payments paid until 2022/23 and no replacement scheme from 2023/24.
- **Business Rates** negative Revenue Support Grant is abated in 2022/23 and then forms part of funding regime from 2023/24 with no transitional arrangements. Minimal Business Rate Growth is retained from 2022/23. The Council is not part of the Business Rates Pool in 2022/23.
- Sales, Fees and Charges a risk based (high 100% impacted, medium 100% impacted and low 60% impacted) headline reduction of 7.0% in 2022/23 reducing to 2.5% from 2024/25.

### **Draft Corporate Fees and Charges Policy**

- 3.14 The Finance and Procurement Team instigated a review of the approach being taken to setting fees and charges within the Council to ensure best practice is being applied to this increasingly important set of local income streams.
- 3.15 One of the recommendations of the review was the implementation of a corporate charging policy based on best practice.
- 3.16 The Draft Corporate Fees and Charges Policy is shown at **APPENDIX B** and the views of the Overview and Scrutiny Committee are requested prior to its consideration by Cabinet.
- 3.17 The policy will be used to ensure a consistent approach to setting fees and charges is adopted across the Council in the development of future Medium Term Financial Strategies.

### The Capital Strategy

- 3.18 The Capital Strategy is shown at **APPENDIX C** and sets out the Council's framework for managing the Capital Programme including:
  - **Capital expenditure**, including the approval process, long-term financing strategy, asset management, maintenance requirements, planned disposals and funding restrictions.
  - **Debt and borrowing and treasury management**, including projections for the level of borrowing, capital financing requirement and liability benchmark, provision for the repayment of debt, the authorised limit and operational boundary for the coming year and the authority's approach to treasury management.
  - **Commercial activities**, including due diligence processes, the authority's risk appetite, proportionality in respect of overall resources, requirements for independent and expert advice and scrutiny arrangements.
  - Other long-term liabilities, such as financial guarantees.
  - **Knowledge and skills**, including a summary of that available to the authority and its link to the authority's risk appetite.
- 3.19 As the Council's Chief Financial Officer, I have assessed the current overall risk as Material (yellow).

### **The Capital Programme**

- 3.12. The Committee was presented with a Draft Capital Programme on 18 November 2021 and this has been updated to reflect:
  - The inclusion of updated projections from the 6 and 8 month Money Matters Reports.
  - The inclusion of financial implications from any further Approved Reports.
  - The inclusion of a Capital Contingency budget to manage the risk of construction inflation.
- 3.20 The recommended additional capital investment is summarised below:

Details	Assessed Score	2021/22 £000	2022/23 £000	2023/24 £000	2024/25 £000	2025/26 £000
Car Park Barriers	70		36			
Property Planned Maintenance Budget			(36)			
Council Meeting Broadcast Equipment	54		90			
Property Planned Maintenance Budget			(90)			
IT Hardware						175
Council Funding	25 year model					(175)
Property Maintenance						140
Council Funding	25 year model					(140)
Bin Purchases						150
Existing Revenue Budgets	25 year model					(150)
Vehicles	25 year madal					150
Council Funding	25 year model					(150)
Disabled Facilities Grants						914
External Funding	25 year model					(914)
Home Repair Assistance						25
Council Funding	25 year model					(25)
Capital Contingency	Inflation Risk		100	100	100	100
Projected Capital Spend		0	226	100	100	1,654
External Funding						(914)
Existing Revenue Budgets						(150)
Existing Capital Budgets			(126)			
Council Funding - Revenue Budget			(100)	(100)	(100)	(590)
Total Funding		0	(226)	(100)	(100)	(1,654)
Shortfall in Funding & Borrowing Need		0	0	0	0	0

- 3.21 A number of projects contained in the Approved Capital Programme have revenue implications such as operating costs, the cost of debt repayment, revenue funding or savings.
- 3.22 Capital Bids submitted as part of the Service and Financial Planning process are also required to identify any ongoing revenue implications and where debt is to be utilised for funding, debt repayment costs are calculated.
- 3.23 The Capital Programme revenue implications contained in the Approved Budget (at the 8 month's stage of 2021/22) and the revenue implications of Capital Bids are shown below:

Revenue Implications	2021/22	2022/23	2023/24	2024/25	2025/26
	£000	£000	£000	£000	£000
Interest on Loan to the LA Company	0	(4)	(18)	(22)	(22)
Friary Grange - Refurbishment	135	135	135	135	0
Coach Park Operation Costs	0	0	50	50	50
IT Hardware	9	4	(38)	9	9
Replacement Leisure Centre Debt Costs	0	0	0	294	290
Financial Information System	(20)	(40)	(40)	(40)	(40)
Revenue Budget - Bin Replacement	240	150	150	150	0
Revenue Budget - Other Projects	223	0	0	0	0
Revenue Budget - Corporate	0	0	213	0	0
Sub Total - Approved Budget	587	245	452	576	287
Revenue Budget - Corporate	0	100	100	100	590
Revenue Budget - Bin Replacement	0	0	0	0	150
Sub Total - Service and Financial Planning	0	100	100	100	740
Capital Programme Total	587	345	552	676	1,027

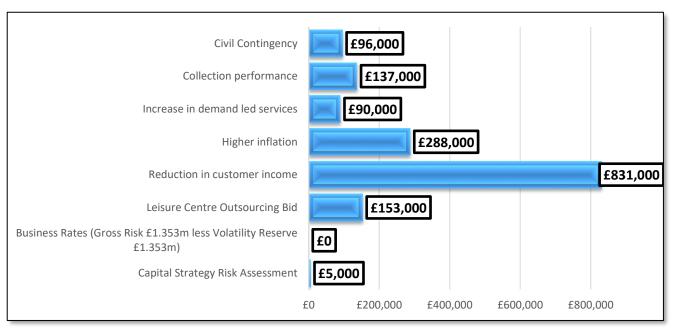
3.24 The Capital Programme is summarised below and is shown in detail at **APPENDIX D**:

	2021/22		2022/23	2023/24	2024/25	2025/26
	Original	Revised				
	Budget	Budget				
	£000	£000	£000	£000	£000	£000
LEVEL OF UNCERTAINTY / RISK	HIGH	MEDIUM	MEDIUM	HIGH	HIGH	HIGH
Enabling people	3,375	2,794	4,792	3,596	1,315	939
Shaping place	1,102	1,984	421	3,127	280	300
Developing prosperity	935	577	1,676	193	0	0
A good Council	1,118	1,056	1,064	331	331	506
Capital Expenditure	6,530	6,411	7,953	7,247	1,926	1,745
Capital Funding	(6,252)	(6,083)	(5,604)	(4,987)	(1,926)	(1,745)
Borrowing Need	278	328	2,349	2,260	0	0

General Capital Receipts	(888)	(1,689)	(368)	(317)	(97)	(690)
Capital Receipts earmarked to Housing	(197)	(694)	(694)	(694)	(694)	(694)
Total Capital Receipts	(1,085)	(2,383)	(1,062)	(1,011)	(791)	(1,384)

### Opinion of CFO on the Adequacy of Reserves and the Robustness of the Estimates

- 3.25 The Chartered Institute of Finance and Accountancy (CIPFA) provided the second release of its Financial Resilience Index February 2020 and the third release is imminent (Lichfield DC's information compared to all District Councils and Nearest Neighbours is shown at **APPENDIX E**). The index showed this Council's position on a range of measures associated with financial risk.
- 3.26 This release is still based on backward looking measures rather than the future financial challenges identified in forward looking Medium Term Financial Strategies, therefore it will not take into account the significant and ongoing impact of the COVID-19 pandemic but will provide a baseline for future comparison.
- 3.27 The Resilience Index identified that in the majority of the measures selected, including those related to the level and change in reserves, this Council was at the lower end of the risk spectrum compared to all other District Councils and Nearest Neighbour Authorities. This has meant that the added financial resilience and sustainability concerns presented by COVID-19 whilst being challenging, has not been a significant risk at this stage for this Council.
- 3.28 It remains prudent for the Council to maintain an adequate 'working balance' or Minimum Level that is part of its general reserves. A risk assessment approach in line with Best Practice is used to determine the required Minimum Level and the level of general and earmarked reserves.
- 3.29 The main elements of the risk assessment are shown in detail at **APPENDIX E** and below:



- 3.30 The Chief Finance Officer (CFO) has been involved throughout the entire budget process, including revising the MTFS, input to the drafting of the budget, the ongoing financial monitoring and reporting process, evaluation of investments and savings, engagement with Members of the Cabinet and Overview and Scrutiny Committee, advising colleagues, the strategic choices activities, challenge and evaluation activities, and scrutiny of the budget.
- 3.31 I am of the opinion that for a Council of this size and with our recent record of prudent spending, effective Risk Management, robust budgeting and effective Budget monitoring and control, a General Minimum Reserve level of **£1,600,000** remains adequate.
- 3.32 It is important to note that whilst the level for 2022/23 is the same as 2021/22, there have been changes to specific risks such as an allowance for higher inflation. In addition, several risks such as Business Rates have specific earmarked reserves and specific budget risk based reductions related to income streams including sales, fees and charges have been incorporated within the MTFS.

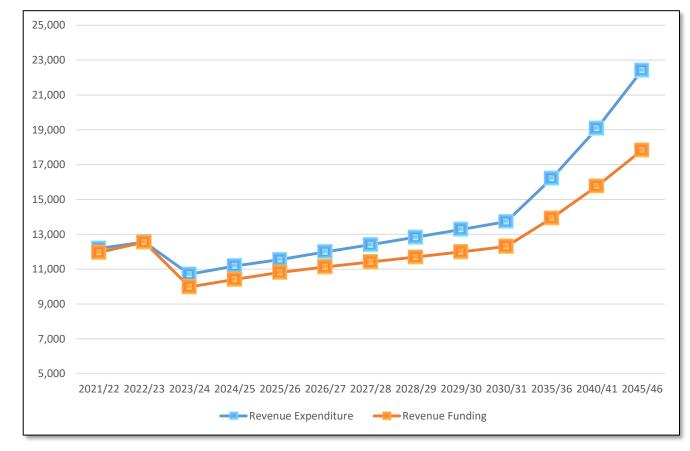
### **Projected General Reserves**

3.33 The total projected level of general reserves are shown below using the central scenario together with projections using more optimistic and pessimistic scenarios:

	202	21/22	2022/23	2023/24	2024/25	2025/26
	Original	Approved				
	Budget	Budget				
	£000	£000	£000	£000	£000	£000
LEVEL OF UNCERTAINTY / RISK	LOW	MEDIUM	MEDIUM	HIGH	HIGH	HIGH
Available General Reserves Year Start	6,714	6,714	6,888	7,168	6,442	5,677
(Funding Gap)	0	(237)	(0)	(726)	(765)	(732)
New Homes Bonus in excess of 'Cap'	411	411	280	0	0	0
Available General Reserves Year End	7,125	6,888	7,168	6,442	5,677	4,944
Minimum Level	1,600	1,600	1,600	1,600	1,600	1,600
Total Projected General Reserves	8,725	8,488	8,768	8,042	7,277	6,544
More Optimistic scenario	8,725	8,488	9,326	9,636	10,021	10,538
More Pessimistic scenario	8,725	8,488	7,899	6,477	4,992	3,297

- 3.34 There is currently an unprecedented level of uncertainty in relation to Local Government Finance with a number of planned reforms. This unprecedented uncertainty has been amplified by the COVID-19 pandemic that will likely have an ongoing and long term impact on revenue budgets.
- 3.35 Financial planning in these circumstances with any degree of certainty is incredibly difficult especially when it is not clear when or if any of the planned reforms will be implemented.
- 3.36 However the scenarios in this report provide an <u>indication</u> of the impact on the MTFS from the use of different assumptions. The three scenarios utilised all currently project a funding gap in 2023/24 and up to 2025/26. The projected funding gaps are principally due to:
  - The projected impact of the Review of Needs and Resources (formerly the Fair Funding Review) and the review of Business Rate Baselines where resources are likely to be redistributed from District Councils to Upper Tier authorities. These reviews reflect the need for additional funding to address the increasing demographic demands in adult social care and children's services.
  - The additional costs related to delivering existing services such as inflation, pension costs, an increasing population and more properties.
  - The desire to deliver new or enhanced often discretionary services such as a replacement leisure centre.
- 3.37 A replacement leisure centre of **£5,000,000** funded by borrowing has been included in the Approved MTFS. The estimated cost of borrowing of **£294,000** impacting from 2024/25 onwards for a budgeted period of 25 years has also been included in the Approved Revenue Budget.
- 3.38 This borrowing will be a long term financial commitment for the Council. Therefore given the range of financial projections at this time of unprecedented uncertainty, Council will need to be aware that to enter into long term commitments of this nature carry a very high risk that a balanced budget cannot be achieved or maintained.
- 3.39 It is very important therefore to highlight that to mitigate the risk of a statutory notice, focused on the inability to deliver a balanced budget, a robust and deliverable savings plan will need to be agreed together with a commitment to its delivery before any financial commitment can take place.

### Longer Term Financial Planning



3.40 The updated longer term financial plan is shown in detail at **APPENDIX F** and in the chart below:

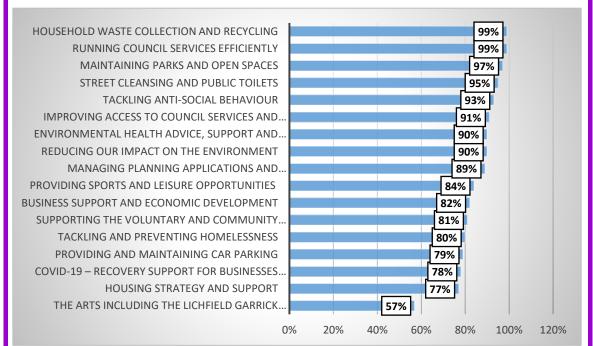
- 3.41 The MTFS assumes an ongoing saving from the Being a Better Council Programme of **£995,000** that will need to be identified during 2022/23.
- 3.42 A funding gap after the incorporation of these savings is projected from 2023/24 onwards and this will mean that subject to the outcome of the local government finance reforms, the identification of options to deliver further sustainable savings/additional income will remain necessary.

Alternative Optior	In the main, the options are focused on the level of resource allocated to Strategic Priorities and the level of Council Tax increase.
N T T C C C C C C C C C C C C C C C C C	The budget consultation was launched on 4 October 2021 and was open until 30 lovember. The primary method of response to the consultation was via an online questionnaire. The questionnaire was based on a similar question set to that used in 2020 to enable omparison with previous results. The questionnaire included a range of questions lerived originally from Staffordshire County Council's Feeling the Difference survey and iving residents an opportunity to express their views on trust in, and satisfaction with, be public services. This was followed by questions asking respondents to rate service reas in terms of importance and spending priority. The final set of questions asked espondents for their views on the council's approach to fees and charges and to rotential future levels of Council Tax.

The results of the Budget Consultation are included at **APPENDIX G** and the key areas are summarised in the paragraphs below.

### Service Areas and their level of Importance

Respondents were asked to consider a wide range of service priority areas that align to strategic priorities. Areas that were highlighted as most important were; household waste collection, recycling and running the council and its services efficiently, maintaining parks and open spaces. Also in the top five areas of importance were street cleansing and tackling anti-social behaviour. The top four priority areas are the same as highlighted in the 2020 survey.



### Spending Priorities and Council Tax

There was a continued feeling from respondents to the survey that spending should be maintained rather than increased across the majority of service areas. Only in one area were the majority of respondents in favour of reducing spending – the Arts including the Lichfield Garrick.

#### Fees and income

The largest proportion of respondents (69%) felt that either Lichfield District Council's approach to fees was currently about right or that no additional fees should be introduced.

Only 32% felt that there was scope for increases and put forward alternative suggestions for sources of income generation which ranged from commercial sponsorship, increased for more regular fines, large-scale events or ideas for reductions in spending.

### Council Tax

The majority of respondents (87%) indicated that an increase in Council Tax would be acceptable with 54% of the total expressing that an increase of 2% or £5 would be acceptable to them.

	The financial implications are shown in the background section of the report and the Appendices.
Approved by Section 151	Yes

Legal Implications	No specific legal implications. The recommended Medium Term Financial Strategy, is part of the Budget
	Framework and will therefore require the approval of Full Council.
Approved by Monitoring Officer	Yes
Contribution to the Delivery of the Strategic Plan	The report directly links to overall performance and especially the delivery of the Strategic Plan.
Equality, Diversity	These areas are addressed as part of the specific areas of activity prior to being
and Human Rights	included in the Strategic Plan.
Implications	Ğ
Crime & Cefety	These areas are addressed as part of the specific areas of activity prior to being
Crime & Safety Issues	These areas are addressed as part of the specific areas of activity prior to being included in the Strategic Plan.
	The second second second second second sectors of the second sectors of the second sectors in the back second s
Environmental	These areas are addressed as part of the specific areas of activity prior to being included in Lichfield District Council's Strategic Plan
Impact	included in Lichfield District Council's Strategic Plan.
GDPR/Privacy	There are no specific implications related to the Medium Term Financial Strategy
. ,	
Impact Assessment	

	Risk Description	Original Score	How We Manage It	Current Score						
	& Risk Owner	(RYG)	_	(RYG)						
		<u>.</u>	uncil's key priorities contained in the Strategi							
	Strategic Risk SR1 - Non achievement of the Council's key priorities contained in the Strategic Plan due to the availability									
А	Council Tax is not set by	Likelihood : Green	Full Council set with reference to when major	Likelihood : Green						
^	the Statutory Date of <b>11</b>	Impact : Red	preceptors and Parishes have approved their	Impact : Red						
	March 2022	Severity of Risk :	Council Tax Requirements.	Severity of Risk :						
		Yellow		Yellow						
	Implementation of the			Likelike ed . Vallau						
	Check, Challenge and	Likelihood : Yellow	To closely monitor the level of appeals.	Likelihood : Yellow Impact : Yellow						
В	Appeal Business Rates	Impact : Red	An allowance for appeals has been included in	Severity of Risk :						
	Appeals and more	Severity of Risk : Red	the Business Rate Estimates.	Yellow						
	frequent revaluations			. c.iow						
			The Council responded to the recent							
		Likelihood : Red	consultation.							
			Not all of the projected New Homes Bonus is	Likelihood : Red						
С	The review of the New	Impact : Red	included as core funding in the Base Budget. In	Impact : Yellow Severity of Risk :						
	Homes Bonus regime	Severity of Risk : Red	2022/23 £400,000 is included with the balance	Yellow						
			transferred to general/earmarked reserves. At	renow						
			this stage, no income is assumed from 2023/24 onwards.							
	The increased		To assess the implications of proposed changes							
	Localisation of Business	Likelihood : Red	and respond to consultations to attempt to	Likelihood : Red						
D	Rates and the Review of	Impact : Red	influence the policy direction in the Council's	Impact : Red						
	Needs and Resources	Severity of Risk : Red	favour.	Severity of Risk : Red						
	The affordability and risk	Likelihood : Yellow	An estates management team has been	Likelihood : Yellow						
Е	associated with the	,	recruited to provide professional expertise and	Impact : Yellow						
	Capital Strategy	Severity of Risk : Red	advice in relation to property and to continue	Severity of Risk :						
	,	-	to take a prudent approach to budgeting.	Yellow						
F	The public sector pay	Likelihood : Yellow	The current MTFS assumes that the pay freeze	Likelihood : Yellow						
	· · ·	Impact : Red		Impact : Yellow						

	Risk Description & Risk Owner	Original Score (RYG)	How We Manage It	Current Score (RYG)
	freeze in 2021/22 is not applicable to Local Government	Severity of Risk : Red	for those earning more than £24,000 per annum is applicable to Local Government. If this does not prove to be the case, an element of general reserves can be utilised to fund the increase in 2021/22 and projections for later years will be updated in the MTFS.	Severity of Risk : Yellow
G	Sustained higher levels of inflation in the economy	Likelihood : Yellow Impact : Yellow Severity of Risk : Yellow	To maintain a watching brief on economic forecasts, ensure estimates reflect latest economic projections and where possible ensure income increases are maximised to mitigate any additional cost.	Likelihood : Yellow Impact : Yellow Severity of Risk : Yellow
	Strat	egic Risk SR3: Capacity	y and capability to deliver / adapt the new s	
н	The financial impact of COVID-19 is not fully reimbursed by Government and exceeds the reserves available resulting in a Section 114 notice	Likelihood : Yellow Impact : Red Severity of Risk : Yellow	The use of general and earmarked reserves to fund any shortfall	Likelihood : Yellow Impact : Yellow Severity of Risk : Yellow
I	The Council cannot achieve its approved Delivery Plan for 2022/23	Likelihood : Yellow Impact : Red Severity of Risk : Red	There will need to be consideration of additional resourcing and/or reprioritisation to reflect the ongoing impact of the pandemic	Likelihood : Yellow Impact : Yellow Severity of Risk : Yellow
J	The resources available in the medium to longer term to deliver the Strategic Plan are diminished	Likelihood : Yellow Impact : Red Severity of Risk : Red	The MTFS will be updated through the normal review and approval process	Likelihood : Yellow Impact : Yellow Severity of Risk : Yellow
К	Government and Regulatory Bodies introduce significant changes to the operating environment	Likelihood : Red Impact : Red Severity of Risk : Red	To review all proposed policy changes and respond to all consultations to influence outcomes in the Council's favour	Likelihood : Yellow Impact : Yellow Severity of Risk : Yellow

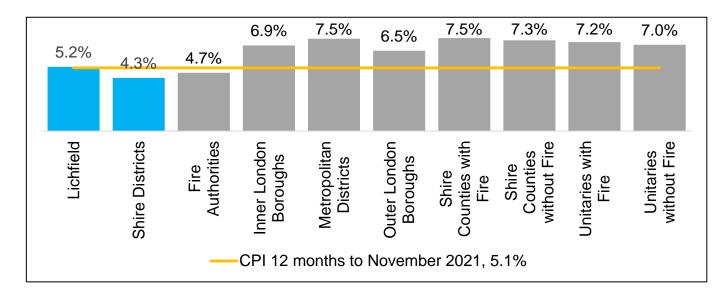
### Background documents

- CIPFA Code of Practice for Treasury Management in the Public Services.
- The Prudential Code for Capital Finance in Local Authorities.
- Money Matters: Medium Term Financial Strategy (Revenue and Capital) 2020-25 Cabinet 9 February 2021.
- Money Matters: Medium Term Financial Strategy (Revenue and Capital) 2020-25 Council 16 February 2021.
- Money Matters: 2020/21 Review of Financial Performance against the Financial Strategy Cabinet 8 June 2021.
- Medium Term Financial Strategy Cabinet 6 July 2021.
- Money Matters: 2021/22 Review of Financial Performance against the Financial Strategy Cabinet 7 September 2021.
- Money Matters: Calculation of Business Rates in 2022/23, Council Tax Base for 2022/23 and the Projected Collection Fund Surplus / Deficit for 2021/22 Cabinet 7 December 2021.
- Money Matters: 2021/22 Review of Financial Performance against the Financial Strategy Cabinet 7 December 2021.
- Service and Financial Planning Submissions.
- Full Budget Consultation Results and Business Survey Results

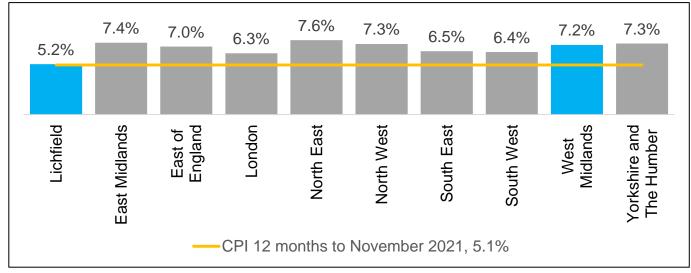
### Relevant web links

### **Core Spending Power Increase Comparators**

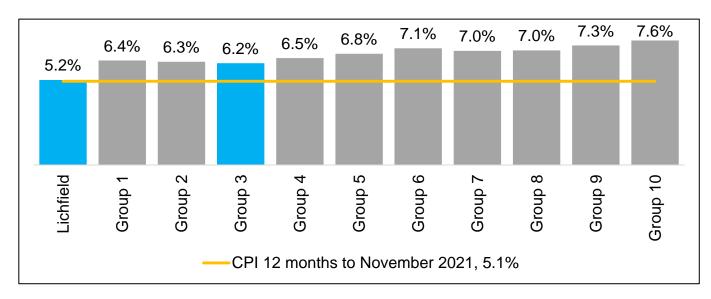
### Change in Core Spending Power by Authority Type



### **Change in Core Spending Power by Region**



### Change in Core Spending Power by level of Deprivation (IMD deciles)



### Recommended Revenue Budget 2021/22 to 2025/26 (£000)

	2021/22	2021/22		-		
	Original Budget	Approved Budget	2022/23	2023/24	2024/25	2025/26
	£000	£000	£000	£000	£000	£000
LEVEL OF UNCERTAINTY / RISK	LOW	MEDIUM	MEDIUM	HIGH	HIGH	HIGH
Developing prosperity	(621)	(311)	(436)	(373)	(346)	(290)
A good council	6,321	6,291	6,463	6,697	6,991	7,310
Enabling people	1,483	1,453	1,513	1,547	1,579	1,538
Shaping place	3,402	3,515	4,083	4,348	4,449	4,580
MTFS Savings and Bids	0	0	(1,523)	(1,702)	(1,760)	(1,844)
Windfall Income allocated to Strategic						
Priorities	0	0	1,993	0	0	0
COVID-19 - General Recovery	(4)	(129)	377	189	189	189
COVID-19 - Specific Risks	1,141	1,141	0	0	0	0
Net Cost of Services	11,722	11,961	12,469	10,707	11,102	11,482
Corporate expenditure	(182)	(173)	(198)	1	78	68
Net Operating Cost	11,540	11,788	12,271	10,708	11,180	11,550
Retained Business Rates Baseline Funding	(3,122)	(3,122)	(3,311)	(2,341)	(2,480)	(2,628)
Business Rates Cap	(110)	(110)	(174)	0	0	0
Lower Tier Services Grant	(151)	(151)	(95)	0	0	0
Local Council Tax Support Grant	(126)	(126)	0	0	0	0
Services Grant	0	0	(146)	0	0	0
New Homes Bonus - Base Budget	(500)	(500)	(400)	0	0	0
New Homes Bonus - to General Reserve	(411)	(411)	(280)	0	0	0
New Homes Bonus - Contingency Budget	(371)	(371)	(721)	0	0	0
Collection Fund (Surplus)/Deficit	38	27	32	52	0	0
Council Tax	(7,198)	(7,198)	(7,456)	(7,693)	(7,935)	(8,190)
Total Funding	(11,951)	(11,962)	(12,551)	(9,982)	(10,415)	(10,818)
New Homes Bonus to general reserves	411	411	280	0	0	0
MTFS Funding Gap / (transfer to general	0	237	0	726	765	732
reserves)	0	237	0	720	705	732
Council Tax Base	39,032	39,032	39,695	40,350	41,004	41,695
Band D Council Tax	£180.07	£180.07	£187.85	£190.66	£193.52	£196.43

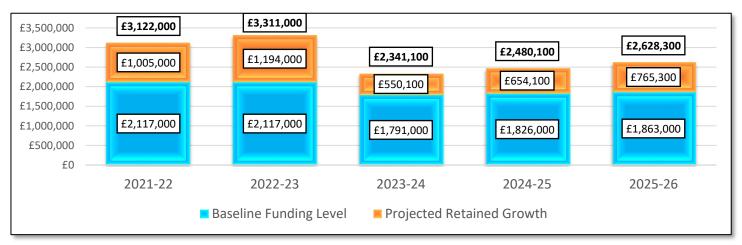
### Reconciliation of Original Funding Gap to Recommended Revenue Budget Funding Gap

	Financial Year						
	2021/22	2022/23	2023/24	2024/25	2025/26		
ORIGINAL FUNDING GAP	£0	£1,324	£2,005	£2,121	£2,309		
Budget Monitoring in 2021/22							
3 Month's Money Matters	(24)	(3)	(3)	(3)	(3)		
6 Month's Money Matters	0	(2)	(2)	(2)	(2)		
8 Month's Money Matters	26	0	0	0	0		
Cabinet and Council Reports	236	253	188	144	125		
Approved Budget	237	1,571	2,187	2,259	2,429		
Modelled Changes							
Inflation		10	17	24	31		
Budget Variations	еV	(3)	11	150	231		
MTFS Savings and Bids	lon	(1,523)	(1,702)	(1,760)	(1,844)		
Transfer 'Windfall' income from one year Provisional Finance	Z z						
Settlement to strategic priorities earmarked reserve	pol	1,993	0	0	0		
Retained Business Rates	1on Re	(974)	(8)	(197)	(418)		
Business Rates Cap	8 V iers	(174)	0	0	0		
Council Tax	d in 8 Month's Matters Report	95	234	289	303		
New Homes Bonus	Aed	(721)	0	0	0		
Lower Tier Services Grant	Included in 8 Month's Money Matters Report	(95)	0	0	0		
Services Grant	ц	(146)	0	0	0		
Council Tax Collection Fund		(33)	(13)	0	0		
MTFS FUNDING GAP	£237	£0	£726	£765	£732		

## **Revenue Budget Key Revenue Streams**

### **Retained Business Rates**

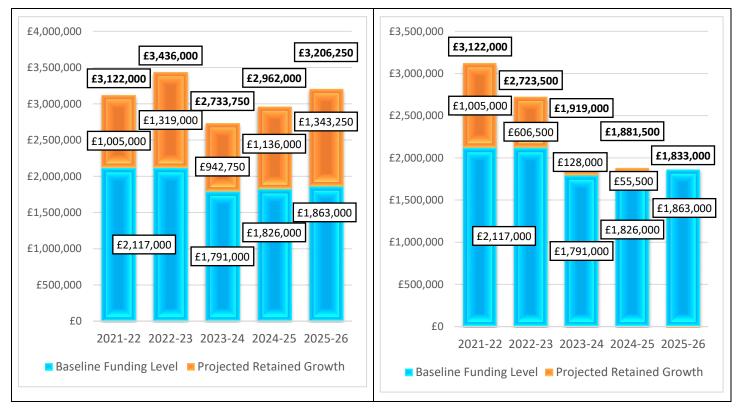
The Central Scenario budget for Retained Business Rates income, with Business Retention reform and the Fair Funding Review presenting significant risks to the assumptions made from 2023/24, are:



The change in retained Business Rates compared to the Approved Medium Term Financial Strategy is shown below:

	2021-22	2022-23	2023-24	2024-25	2025-26
Approved MTFS (assumed Fair Funding and Business Rates Reset from 2022/23)	(£3,122,000)	(£2,337,000)	(£2,333,000)	(£2,283,000)	(£2,210,000)
Draft MTFS (assumes Fair Funding and Business Rates Reset from 2023/24)	(£3,122,000)	(£3,311,000)	(£2,341,100)	(£2,480,100)	(£2,628,300)
Change – higher income	-	(£974,000)	(£8,100)	(£197,100)	(£418,300)

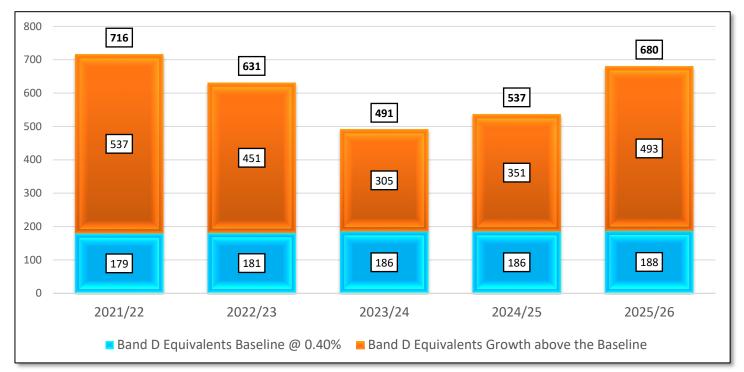
The budgets based on more optimistic (including from 2023/24 the majority of growth being retained) or more pessimistic (including the majority of growth from 2023/24 being redistributed) assumptions are also provided below:

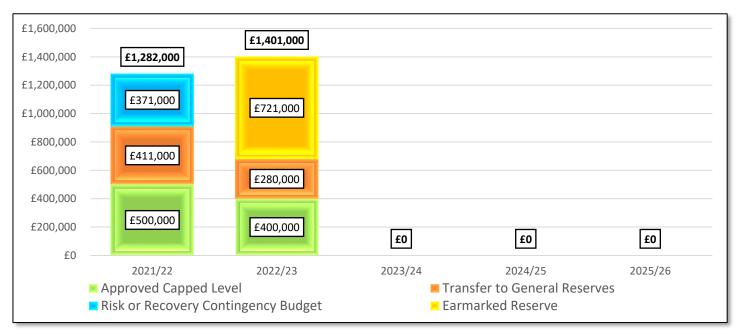


At present, the Medium Term Financial Strategy does not include any allowances for managing the transition from the current Local Government Finance system to the new Local Government Finance System.

### **New Homes Bonus**

The budgets for housing supply (based on the current New Homes Bonus reward system) and New Homes Bonus, with the planned review in 2022/23 providing uncertainty beyond 2023/24 are:





The change in New Homes Bonus income compared to the Approved Medium Term Financial Strategy is shown below:

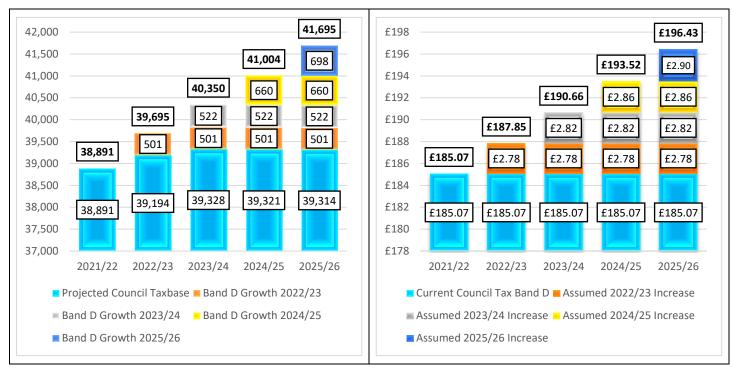
Capped Level	<u>2021/22</u>	<u>2022/23</u>	<u>2023/24</u>	<u>2024/25</u>	<u>2025/26</u>
Approved MTFS	(£500,000)	(£400,000)	-	-	-
Draft MTFS	(£500,000)	(£400,000)	-	-	-
Change	-	-	-	-	-

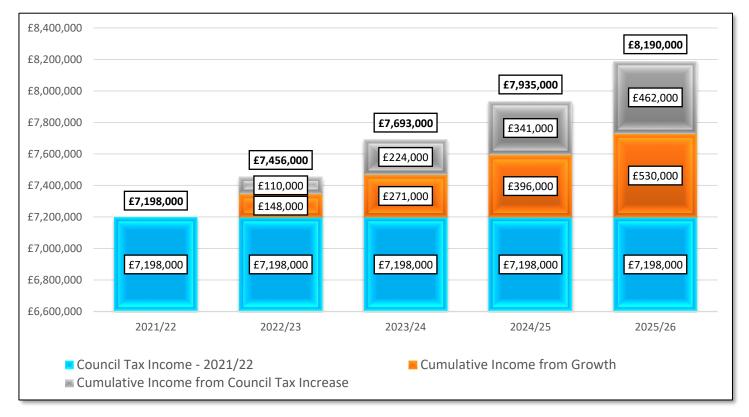
Total amount of New Homes Bonus	<u>2021/22</u>	2022/23	<u>2023/24</u>	<u>2024/25</u>	<u>2025/26</u>
Approved MTFS	(£911,000)	(£680,000)	-	-	-
Draft MTFS	(£911,000)	(£1,401,000)	-	-	-
Change – higher income	-	(£721,000)	-	-	-

### **APPENDIX A**

### **Council Tax**

The Approved Budgets for Council Tax base (with a modelled increases to Council Tax Band D) and income are:





#### The change in Council Tax income compared to the Approved Medium Term Financial Strategy is shown below:

	<u>2021/22</u>	<u>2022/23</u>	<u>2023/24</u>	<u>2024/25</u>	<u>2025/26</u>
Approved MTFS	(£7,198,000)	(£7,551,000)	(£7,927,000)	(£8,224,000)	(£8,493,000)
Draft MTFS	(£7,198,000)	(£7,456,000)	(£7,693,000)	(£7,935,000)	(£8,190,000)
Change – lower projected income	-	£95,000	£234,000	£289,000	£303,000

## Corporate Fees and Charges Policy (draft)

### Introduction

There are a range of reasons why authorities should have a corporate charging policy in place:

- Charging has a significant role to play as a policy instrument, contributing towards the achievement of corporate and service objectives.
- Charges can be used as a tool to manage demand or influence behaviour, through encouraging/discouraging the use of services and/or the patterns of use of services.
- The policy can provide clarity over why different charges are set for different user groups e.g. through the use of discounts/concessions.
- Charging as an income source can contribute towards the achievement of financial objectives, linked to the Medium-Term Financial Plan, given its significance, particularly in the context of decreasing external funding.

### **Draft Corporate Charging Principles**

It is recommended that, when setting charges, these are set so as to:

- 1. Contribute to the achievement of corporate and service objectives
- 2. Maximise potential income, to achieve financial objectives, unless there is an explicit policy decision to subsidise the service
- 3. Be capable of being justified, in comparison with other similar providers
- 4. Take account of the ability of different users to pay, through the use of discounts and concessions, where appropriate
- 5. Differentiate between differing levels of a service being provided
- 6. Take account of the views of and minimise the impact upon users, where new or significantly higher charges are proposed, and where this is possible
- 7. Optimise the ease of collection of charges and minimise the costs of collection
- 8. Be regularly reviewed, using the latest available market information, and revised/updated, based upon such new information

The rationale for each of these charging principles is discussed further below.

#### 1. Contribute to the achievement of corporate and service objectives

- 1.1 Charges are clearly not an end in themselves, but should be used as a means to contribute towards the achievement of specific corporate and service objectives. Managers should therefore be able to identify whether or not a service can legally be charged for and, if so, clearly articulate how, through charging for the service and in the level and application of the charge, they are contributing towards these objectives.
- 1.2 As identified above, there will be instances where charging is prohibited or restricted; however, even under such statutory frameworks, it is still good practice to make the link between the levels of service provided e.g. basic, enhanced, and the policy objective being addressed.
- 1.3 A summary of the current pricing policies adopted and the policy objective that they are primarily intended to achieve are summarised in the table below:

<b>Pricing Policy</b>	Policy Objective
Full commercial	The Council seeks to maximise revenue within an overall objective of generating profits e.g. trading companies for property and investment, trade refuse collection.
Fair charging	The Council seeks to maximise income, but subject to a defined policy constraint e.g. charges for car parking. Alternatively, a full commercial rate may not be determinable or the Council may be a monopoly supplier of services.
Cost recovery	A Council wishes to make the service generally available, but does not wish to subsidise the service e.g. street naming.
Subsidised	Council policy is to make the service widely accessible, but believe users of the service should make some contribution from their own resources e.g. leisure charges.
Nominal	The Council wishes the service to be fully available, but sets a small user charge e.g. confirmation of residency letter.
Free	Council policy is to make the service fully available and funded through corporate resources, rather than specific fees e.g. free access to parks/public open spaces.
Statutory	Charges are set in line with national legal requirements and there is no local discretion over the level of the charge e.g. planning application fees. In some instances, there might be statutory constraints, whereby there is some limited, but not complete, and discretion over the level of the charge.

## 2. Maximise potential income, to achieve financial objectives, unless there is an explicit policy decision to subsidise the service

- 2.1 There will clearly be a need for charges to contribute towards the achievement of financial objectives, particularly in the context of the current financial climate (assuming that these do not conflict with the overall policy framework). If the legal powers exist to charge, managers will need to justify the reasons for any instances where charges are not being made.
- 2.2 Generating/maximising income not only has financial benefits, but can also allow the service to develop capacity, deliver efficiency and sustain continuous service improvement. The example financial policies for charging/constraints set out in the table above should assist in identifying what financial objective is intended to be achieved from the charge, and, as can be seen, there will be a range of circumstances where it is not appropriate to maximise potential income.
- 2.3 However, the key issue for the Council in financial terms, is to ensure that managers do not inadvertently provide a subsidised service where there is no explicit policy objective to do so. This could take place for a number of reasons, such as:
  - Not taking account of the full costs of service provision e.g. capital costs, overheads/recharges, costs of collection, as well as direct costs of provision
  - Not increasing charges for inflation or only rolling forward by inflation annually and not taking account of the increased costs of service provision e.g. where fuel costs increase significantly above inflation
  - Charging the same amount for different types of service user e.g. a commercial operator and a member of the public
  - Instances where the charge is set inappropriately low, resulting in over-use or abuse of the service
- 2.4 In order for charges to be set at an appropriate level, therefore, this will require managers to have a robust understanding of the full range of costs associated with the provision of the service.
- 2.5 In addition, when setting charges, managers will need to be aware of the relationship between the level of charge and the potential impact upon demand, in terms of optimum price sensitivity e.g. as a higher charge may not necessarily maximise total income, if usage decreases disproportionately.

#### 3. Be capable of being justified, in comparison with other similar providers

- 3.1 Clearly, where Councils have discretion over the level of their charges, they are free to exercise local member and service choice, taking into account factors such as the type and quantity of chargeable services that they provide and therefore the level of charges and associated subsidy.
- 3.2 Charges often vary considerably, even between similar authorities, and there may be reasons why charges may vary in this manner e.g. the use of alternative models of service provision. However, there are equally areas for which authorities are unable to explain why their service charges (or even expenditure as a whole) differs so widely from other similar providers and where they may not even be aware of such differences in the first instance.
- 3.3 There is therefore a need to compare charges, both with other authorities and with private sector providers, where there is an external market, and understand reasons for any differences. Such differences are not necessarily a cause for concern e.g. higher charges may have been levied as a result of a deliberate policy to provide a higher level of service, to seek to discourage excessive use etc., but should be capable of being validated.

## 4. Take account of the ability of different users to pay, through the use of discounts and concessions

- 4.1 As identified previously, there will be a number of instances where it is appropriate for charges to be subsidised for different types of users. These could include, for example:
  - To achieve a specific policy objective e.g. encouraging healthy living through subsidised use of leisure facilities
  - Structuring charges differently e.g. a lower rate per hour for car parking at offpeak times, to ration service use at peak times when demand exceeds supply
  - Where users have limited financial means e.g. as measured by receipt of certain types of benefit and/or reduced rates for children and older people
  - Applying concessions for certain types of users e.g. free parking for local residents
  - Discounts linked to loyalty/take-up of the service e.g. for frequent users
- 4.2 The Council may have a corporate policy on service user groups which receive subsidised access to all (or many) services e.g. children's and older people's discounts. For certain services, eligibility criteria for services may also be established.
- 4.3 Key factors that the Council will need to take into account when considering the use of eligibility criteria/discounts/concessions include:
  - The link between the discount/concession and the policy/service objective that the charge is intended to contribute towards
  - The link between the discount/concession and the Council's diversity/equalities policies
  - Whether a generic concession should be applied for all services e.g. those in receipt of means-tested benefits, or whether the concession should be targeted towards a specific user group, depending upon individual service issues
  - How the discount/concession will be funded e.g. from other users of the same service, from Council Taxpayers more widely, and the financial implications of the subsidy
  - The need to review the degree to which eligibility criteria/discounts/concessions remain appropriate over time e.g. as take-up increases
  - Minimising the burden upon those applying for discounts/concessions e.g. ensuring that they do not have to provide duplicate information to more than one Council directorate
  - The link between take-up of benefits and maximising overall Council resources e.g. if benefit take-up contributes towards funding received from central government
  - Whether the concession or discount is funded through cross-subsidy by other service users, through higher charges, or whether it is funded corporately.

#### 5. Differentiate between differing levels of a service being provided

- 5.1 Where the Council has discretion over the level of charge and also the level of service provided, it is important that the charge reflects the degree of usage of service resources and value added.
- 5.2 Whilst the same level of staffing resources may be required in some cases, the service user could be receiving higher added value under a quicker turnaround option or a more frequent service, for example, and therefore a higher premium for the service may be appropriate.
- 6. Take account of the views of and minimise the impact upon users, where new or significantly higher charges are proposed, and where this is possible
- 6.1 Where the Council is operating in a competitive environment, users have the freedom to use alternative providers if similar services are provided at lower cost. Consultation can be highly important, however, where the Council is in a monopoly position and needs to provide equity to service users.
- 6.2 Where charges are being regularly reviewed, there will be instances where the review identifies that higher service charges are required e.g. to take account of higher service costs. This may be even more of an issue where service charges have not been reviewed for some time, and have not therefore kept pace with increasing costs.
- 6.3 It is important that the impact upon service users of any proposed changes to charges is identified, both from an individual perspective e.g. affecting their ability to pay/use the service, and also from a Council-wide perspective e.g. affecting the extent to which policy objectives will now be achieved and the potential demand for, and therefore the level of income received for, the service.
- 6.4 This will be assisted by an understanding of the impact of previous changes in charges on levels of service use for different groups of service users; although, as such information may not be readily available, it will be important that this is collected in future, whenever such changes are made. In addition, consultations on services should take account of user views on levels of charges and the perceived value for money received.

# 7. Maximise the ease of collection of charges and minimise the costs of collection

- 7.1 The efficient collection of charges clearly has significant benefits in terms of minimising potential arrears levels i.e. the easier that it is made for charges to be paid, the more likely that payment will be made in practice.
- 7.2 In terms of administering charges, there are a number of areas which should be explicitly considered:
  - Service charges and the way in which they will be paid/collected should be transparent to users
  - The costs of collection should be proportionate to the actual level of income being collected
  - A range of alternative payment methods e.g. format, frequency, venues, should be offered to users, with potential incentives being considered for the most efficient payment methods e.g. electronic payment, direct debit
  - Procedures for the collection of arrears and write-off of debts should be clearly set out and consistently followed for all service users
  - Where arrears have built up, this information should be reported to managers responsible for providing the service, in order that they are aware of any such issues from a service management perspective

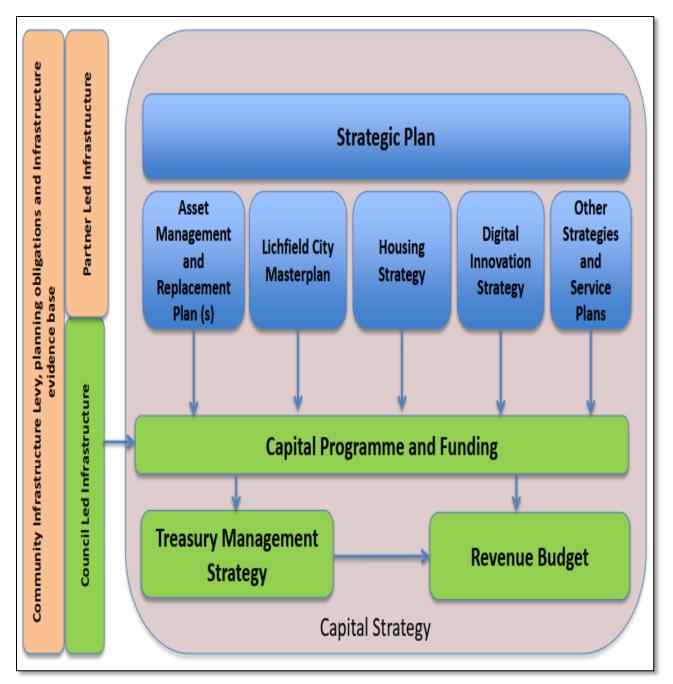
# 8. Be regularly reviewed, using the latest available market information, and revised where appropriate

- 8.1 As identified previously, service charges should be contributing to the achievement of defined policy, service and financial objectives and it is therefore vital that charges (and eligibility criteria/discounts/concessions) are reviewed on a regular basis to ensure that this continues to be the case.
- 8.2 The council may wish to distinguish between those fees and charges that need approval by members and those that do not. In addition, a de-minimis limit could also be set for such a review, although clearly, it will be important that areas not currently charged for (but which could potentially be) are also considered. In terms of scope, all external charges should be considered, and it may also be appropriate to include charges made through external Service Level Agreements e.g. traditional 'blue collar' services.
- 8.3 In order for such review to be effective, managers will need to take into account relevant market information e.g. changes in legislation; patterns of service use; benchmarking data; price sensitivity; opportunities to introduce or extend charges etc.
- 8.4 This need not necessarily be a highly detailed exercise, but managers should at least be certain that charges are achieving their intended objective(s) and have been set appropriately. If this is not the case, clearly managers will need to amend charges accordingly e.g. increasing charges if the costs of provision have increased or amending discount/concession schemes if they are no longer relevant.

## **Recommended Capital Strategy**

#### 1. Introduction

- 1.1. The Prudential Code requires the completion of a Capital Strategy that is approved by Full Council.
- 1.2. The Capital Strategy provides a high level overview of how capital expenditure, capital financing and treasury management activity contribute to the provision of services along with an overview of how associated risk is managed and the implications for future financial sustainability.
- 1.3. It forms part of the Councils integrated revenue, capital and balance sheet planning. The Council already undertakes elements of the requirements although some areas, such as Asset Management Planning, are subject to ongoing development.
- 1.4. The Prudential Code now requires all of this information to be brought together in a single place as shown below:



## 2. The Capital Programme

## 2.1. The financial planning process and its Governance is shown below:

The Financial Plannin	g Timetable and Goveri	nance Responsibility
	July	Medium Term Financial Strategy
for the second stress that subscripts	August	
Service and Financial Planning		Money Matters as at 30 June
	September	
Review Medium Term Financial Strategy		
	October	Medium Term Financial Strategy
Review Medium Term Financial Strategy	November	
Mid Year Treasury Management Report		
		Money Matters as at 30 September
	December	Medium Term Financial Strategy
		Set Council Taxbase and approve Collection Fund
		Projections
Review Medium Term Financial Strategy	January	
Review Treasury Management and Capital Strategies		Money Matters as at 30 November
Approve the Medium Term Financial Strategy and set	February	Recommend Medium Term Financial Strategy and
the Council Tax	Mayah	Council Tax to Council
	March	
Draft Statement of Accounts	April	
Dian Statement of Accounts	May June	Money Matters as at 31 March
Annual Treasury Management Report	July	Woney Matters as at 31 March
Annual reasony management report	August	
Statement of Accounts (was 31 July but for 2 years extended to 30 September)	September	
Key:		
Pink = internal timelines		
Blue = Cabinet		
Salmon = Cabinet & Overview and Scrutiny Committee		
Amber = Overview and Scrutiny Committee		
Green = Audit & Member Standards Committee		
Purple = Council		

#### The Capital Programme Process

- 2.2. Given our current financial position, our priorities and responsibilities and as Asset Management Plans are developed, it is probable that capital needs will be identified that exceed resources available thus necessitating a more transparent and robust process to inform Members during the development of the MTFS.
- 2.3. The capital bid process has been incorporated into the service and financial planning process to provide a holistic approach. The capital bid element of the process has been designed to ensure consistency, objectivity, equity and transparency to the prioritisation and allocation of capital funding, while ensuring maximum value for money.
- 2.4. A summary of the process is identified below:
  - Service identifies a budget requirement and consults with the Finance and Procurement Team.
  - Service requests funding by completing and submitting a funding bid form.
  - Service completes a funding bid financial profile form and submits this with their bid.
  - Service completes a funding bid assessment form and submits this with their bid.
  - The Finance and Procurement Team reviews all bids and assessments and requests clarification where required.
  - The Finance and Procurement Team reviews bids using the assessment criteria and ensure the bids are included in the relevant service and financial planning submission.
  - Leadership Team review all service and financial planning submissions and before recommending the allocation of funding either through a Cabinet Report or through the MTFS.
  - Finance and Procurement monitor funding allocations and spend, reporting to Leadership Team as part of Money Matters Reports.
  - Service completes work / project outlined within the bid and undertakes a review (i.e. postproject review) within 6 months of work being completed, providing this to Finance and Procurement to include in a report to Leadership Team.

#### Planning Obligations - Section 106 and Community Infrastructure Levy (CIL)

- 2.5. As part of the planning process, financial contributions from planning obligations, including the Community Infrastructure Levy, are received from new developments. The vast majority is spent directly on infrastructure works or will be spent in line with the Infrastructure Delivery Plan (IDP).
- 2.6. In some cases there is an element of discretion on how they are allocated. These contributions towards social and community facilities are linked to the development proposed.
- 2.7. The Council's Capital Programme includes a number of projects that are to be funded by Section 106 and CIL; this is a significant source of funding and there is a significant level of interest from the community in relation to the allocation of sums to projects.

## 2.8. The **Draft Capital Programme** and its **funding** by Strategic Priority is summarised below:

			Draft (	Capital Prog	ramme		
	2021/22	2022/23	2023/24	2024/25	2025/26	Total	Corporate
Strategic Priority	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Enabling People	£2,794	£4,792	£3,596	£1,315	£939	£13,436	£55
Shaping Place	£1,984	£421	£3,127	£280	£300	£6,112	£338
Developing Prosperity	£577	£1,676	£193	£0	£0	£2,446	£415
Good Council	£1,056	£1,064	£331	£331	£506	£3,288	£2,923
Grand Total	£6,411	£7,953	£7,247	£1,926	£1,745	£25,282	£3,731

		D	raft Capital	Programme	2	
	2021/22	2022/23	2023/24	2024/25	2025/26	Total
Funding Source	£'000	£'000	£'000	£'000	£'000	£'000
Capital Receipts	£909	£1,331	£61	£231	£91	£2,623
Capital Receipts - Statue	£5	£0	£0	£0	£0	£5
Revenue - Corporate	£0	£100	£313	£100	£590	£1,103
Corporate Council Funding	£914	£1,431	£374	£331	£681	£3,731
Grant	£1,633	£2,741	£1,316	£1,315	£914	£7,919
Section 106	£708	£254	£0	£0	£0	£962
CIL	£44	£35	£0	£0	£0	£79
Reserves	£1,885	£993	£329	£130	£0	£3,337
Revenue - Existing Budgets	£463	£150	£150	£150	£150	£1,063
Sinking Fund	£64	£0	£0	£0	£0	£64
Leases	£372	£0	£2,818	£0	£0	£3,190
Internal Borrowing	£0	£0	£0	£0	£0	£0
Total	£6,083	£5,604	£4,987	£1,926	£1,745	£20,345
External Borrowing	£328	£2,349	£2,260	£0	£0	£4,937
Grand Total	£6,411	£7,953	£7,247	£1,926	£1,745	£25,282

## 2.9. The Revenue implications of the Capital Programme are shown below:

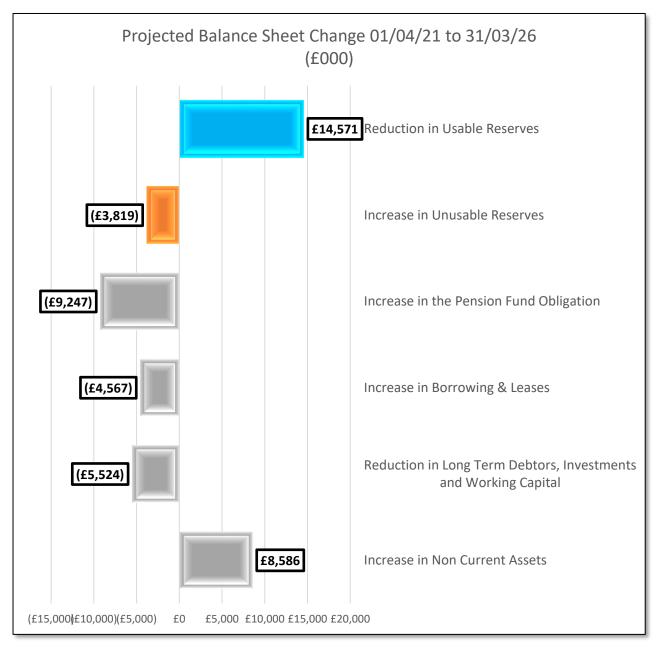
Revenue Implications	2021/22	2022/23	2023/24	2024/25	2025/26
	£000	£000	£000	£000	£000
Interest on Loan to the LA Company	0	(4)	(18)	(22)	(22)
Friary Grange - Refurbishment	135	135	135	135	0
Coach Park Operation Costs	0	0	50	50	50
IT Hardware	9	4	(38)	9	9
Replacement Leisure Centre Debt Costs	0	0	0	294	290
Financial Information System	(20)	(40)	(40)	(40)	(40)
Revenue Budget - Bin Replacement	240	150	150	150	0
Revenue Budget - Other Projects	223	0	0	0	0
Revenue Budget - Corporate	0	0	213	0	0
Sub Total - Approved Budget	587	245	452	576	287
Revenue Budget - Corporate	0	100	100	100	590
Revenue Budget - Bin Replacement	0	0	0	0	150
Sub Total - Service and Financial Planning	0	100	100	100	740
Capital Programme Total	587	345	552	676	1,027

2.10. Projected Capital Receipts are shown in the table below:

	2021/22	2022/23	2023/24	2024/25	2025/26	Total
Capital Receipts	£'000	£'000	£'000	£'000	£'000	£'000
Opening Balance	(2,578)	(1,689)	(368)	(317)	(97)	(2,578)
Repayment of Company Loan	0	0	0	0	(675)	(675)
Other Receipts	(36)	(10)	(10)	(11)	(9)	(76)
Utilised in Year	909	1,331	61	231	91	2,623
Repayment of BLC Investment	16	0	0	0	0	16
Closing Balance	(1,689)	(368)	(317)	(97)	(690)	(690)
Housing Receipts						
Opening Balance	(434)	(694)	(694)	(694)	(694)	(434)
Right to Buy Receipts	(260)					(260)
Closing Balance	(694)	(694)	(694)	(694)	(694)	(694)

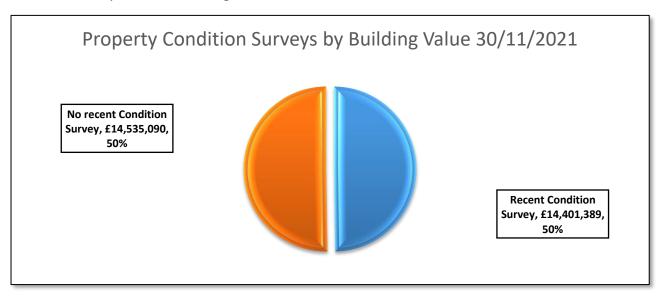
### 3. The Balance Sheet (in £000s)

3.1. The Revenue Budget, Capital Programme and its funding will impact on the Council's Balance Sheet:

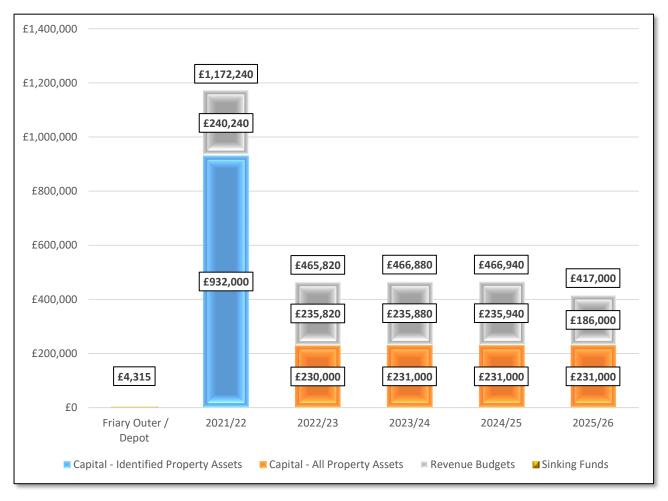


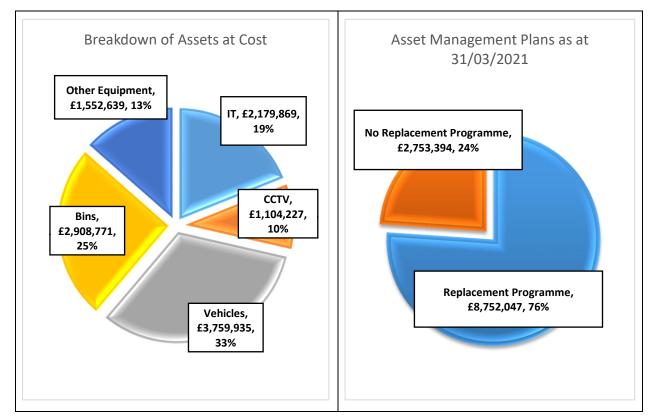
#### 4. Asset Management Planning

4.1. The Estates Team is currently in the process of undertaking Property Condition Surveys for Property Assets owned by the Council. Progress to date is shown below:



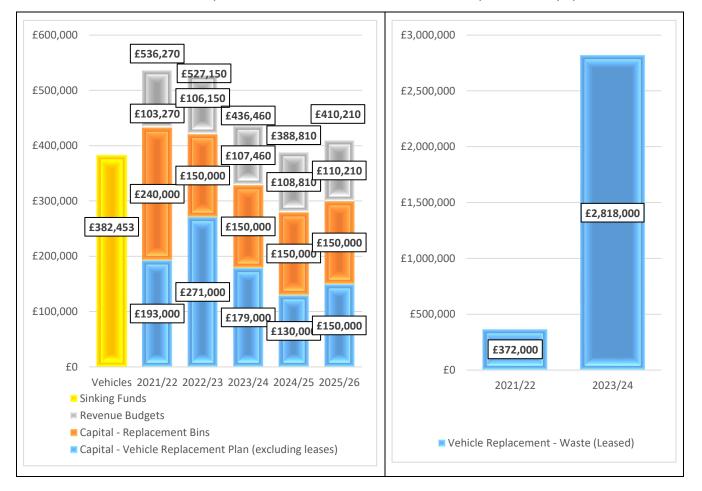
- 4.2. For financial planning purposes, an annual budget of **£230,000** (based on 0.66% of projected asset value) has been included in the Capital Programme and Longer Term Capital Investment Plan.
- 4.3. The resources identified for enhancement and maintenance of property assets are:





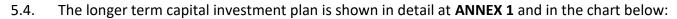
#### 4.4. The Asset Management Plans in place for vehicles, plant and equipment assets are:

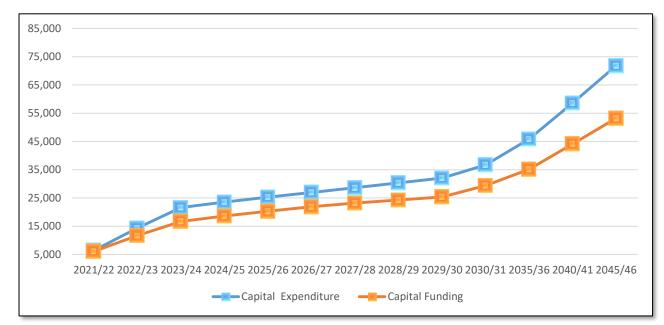
4.5. The resources identified for replacement and maintenance of vehicles, plant and equipment are:



#### 5. Longer Term Capital Investment Planning

- 5.1. The Medium Term Financial Strategy covers a relatively short period of time (current financial year plus the next four years) and this short horizon is not reflective of the longer term investment needs associated with asset ownership.
- 5.2. Therefore it is prudent to also produce financial plans that cover a longer term financial planning horizon such as 25 years.
- 5.3. The following key assumptions have been utilised in producing the longer term financial plan:
  - Annual core inflation of **2%**.
  - Population in Lichfield District increases by an annual average of **0.33%**.
  - The proportion of the population aged 65 and over increases from **24%** in 2021/22 to **28%** by 2045/46.
  - The value of building assets increases from **£35m** in 2021/22 to **£46m** in 2025/26 with the building of a new Leisure Centre.
  - An assessment of Property Planned Maintenance budgets at **0.66%** of building value or **£230,000** per annum has been utilised with annual inflationary increases.
  - An assessment of ICT investment using the average level of investment in the last Capital Bid submitted of **£175,000** from 2025/26 has been utilised with annual inflationary increases.

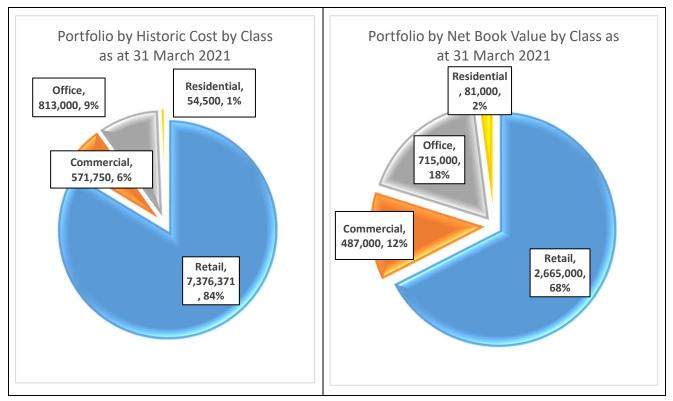




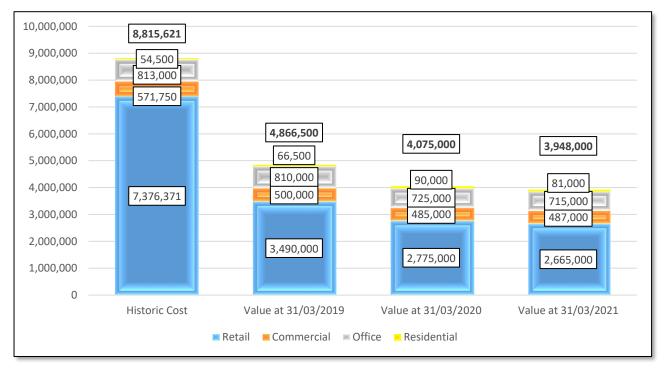
- 5.5. The difference between capital expenditure and funding would result in an increase in the cumulative level of borrowing need of **£19m** (including £5m approved for the new Leisure Centre).
- 5.6. This additional borrowing need would result in additional and increasing debt repayment costs in the revenue budget thereby further increasing the Funding Gap.
- 5.7. However the borrowing need can be reduced through actions such as the receipt of external funding or sale of assets.

### 6. Current Investment in Property

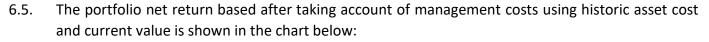
6.1. The Council also owns a number of properties that provide an income return and the composition of the portfolio at 31 March 2020 is shown below:

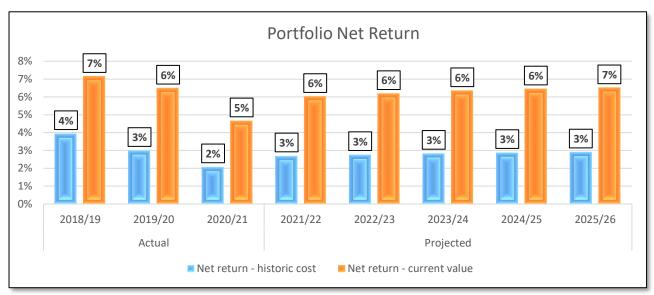


#### 6.2. The value of these properties over the last three years is shown below:

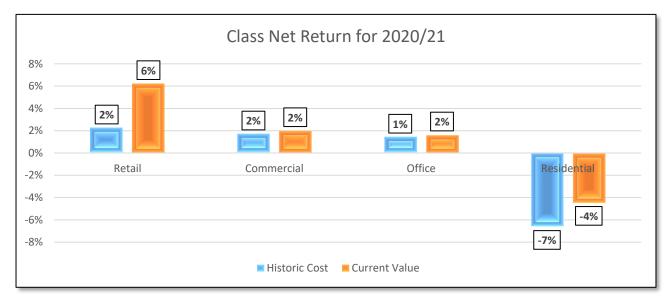


- 6.3. The value of these properties (mainly those classed as retail) have reduced because the value assessed by the external valuer is based on prevailing rental levels.
- 6.4. These properties were acquired without the need for borrowing and therefore the loan to value ratio for the portfolio is **0%**.

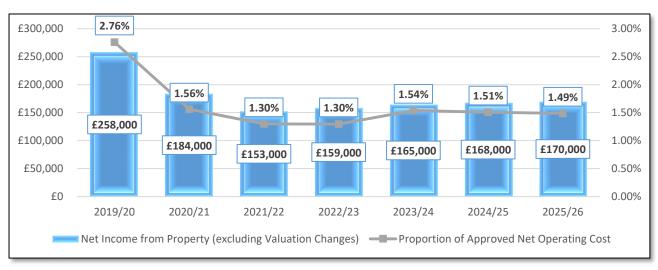




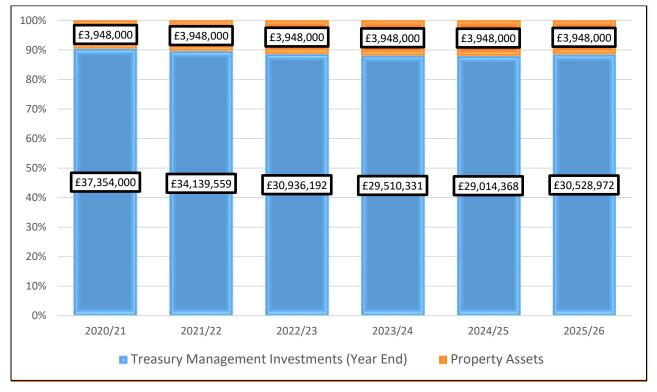
6.6. The net return is further analysed for 2020/21 by class of investment within the portfolio:



#### 6.7. The proportion of the Revenue Budget supported by income from these properties is shown below:



#### **APPENDIX C**



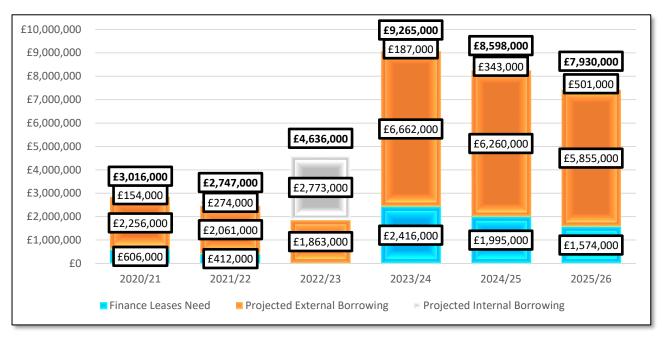
#### 6.8. The ratio of Treasury Management investments to property asset investments is shown below:

- 6.9. The Council has a Local Authority Trading Company Lichfield Housing Limited that was incorporated in September 2019 with an aim to deliver housing development although the potential for other services to be delivered by the Company is currently being reviewed.
- 6.10. The Council undertook an equity investment of **£225,000** in 2020/21 and plans to advance a loan of up to **£675,000** to Lichfield Housing Limited in 2021/22 for a period of up to **5 years** to facilitate housing development, subject to appropriate schemes being identified.
- 6.11. The loan to the Company will produce an income stream at **4%** from the company and the loan repayment will be treated as a capital receipt in 2025/26 in the Medium Term Financial Strategy. At present, no dividend income is assumed to be received from the Company.

#### 7. Debt Management

- 7.1. The Capital Programme is funded from a variety of sources. A number of these sources such as capital receipts, the revenue budget, grants, contributions and reserves utilise resources that are immediately available or are receivable. However when capital expenditure is approved, and these resources are not available, then a **Capital Financing Requirement** (CFR) or borrowing need results.
- 7.2. The CFR is managed through the approval by Council of the Medium Term Financial Strategy including the Capital Programme and Prudential Indicators.
- 7.3. The CFR must be financed through borrowing or finance leases (external debt) or by temporarily utilising internal resources (internal borrowing).
- 7.4. At 31 March 2021 the Council had a relatively low level of external debt outstanding of £2.862m. The new leisure centre and the renewal of the waste fleet will mean external debt is projected to increase to £7.429m by 31 March 2026.

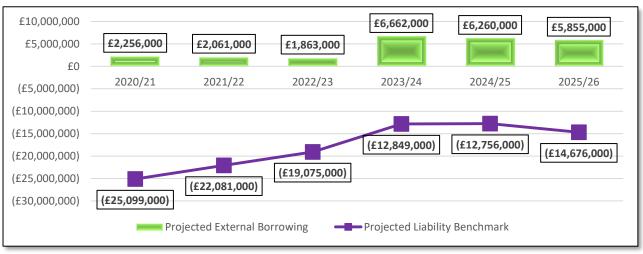
7.5. The projected CFR (the total for each column), **external debt** (finance leases and external borrowing) and **internal borrowing** is shown below:



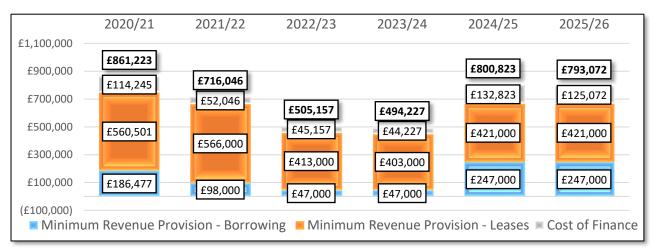
- 7.6. The CFR is related to:
  - Historic capital expenditure for the Chasewater Dam, Friary Outer Car Park and vehicles funded by finance leases.
  - Planned capital expenditure for the new Leisure Centre and the renewal of the waste fleet funded by a lease type arrangement.
- 7.7. The Council manages its external debt through setting Prudential Indicators, related to the statutory maximum, known as the **Authorised Limit** and a lower warning level known as the **Operational Boundary.**
- 7.8. The external debt projections are based on the approved Capital Programme however to manage unforeseen events, an element of flexibility or 'headroom' is included in the Prudential Indicators:
  - **Operational Boundary** flexibility is included to enable internal borrowing to be converted to external debt or for example, to ensure accounting changes such as those proposed for all leases to be classed as finance leases to be incorporated without breaching the limit.
  - Authorised Limit this provides additional flexibility to manage unusual cash flows that necessitate temporary borrowing such as Government Grants not being paid.
- 7.9. The external debt and Prudential Indicators projections based on the Capital Programme are:

	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26
Borrowing		£10,762,000	£10,790,000	£16,240,000	£15,992,000	£15,307,000
Leases		£4,448,000	£4,448,000	£4,448,000	£4,448,000	£4,448,000
Authorised limit	£4,315,000	£15,210,000	£15,238,000	£20,688,000	£20,440,000	£19,755,000
Borrowing		£2,560,000	£2,363,000	£7,162,000	£6,760,000	£6,355,000
Leases		£4,448,000	£4,448,000	£4,448,000	£4,448,000	£4,448,000
Operational boundary	£4,315,000	£7,008,000	£6,811,000	£11,610,000	£11,208,000	£10,803,000
Projected borrowing	£2,256,000	£2,060,000	£1,863,000	£6,662,000	£6,260,000	£5,855,000
Projected leases	£606,000	£412,000	£1,000	£2,416,000	£1,995,000	£1,575,000
Projected total external debt outstanding at year end	£2,862,000	£2,472,000	£1,864,000	£9,078,000	£8,255,000	£7,430,000

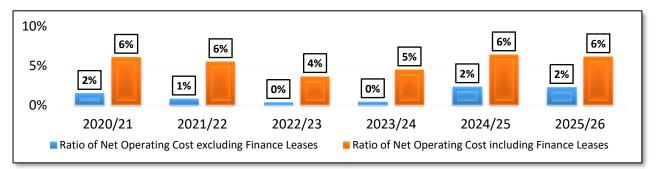
- 7.10. The **liability benchmark** is the lowest risk level of <u>external borrowing</u> by keeping cash and investments to a minimum of **£10m** at each year end to maintain liquidity but minimise credit risk.
- 7.11. The projected level of external borrowing, together with the projected liability benchmark is:



- 7.12. The chart above indicates that based on current Balance Sheet projections where usable reserves are reducing, the Council has sufficient resources to fund additional internal borrowing.
- 7.13. The cost of debt servicing includes the cost of finance and Minimum Revenue Provision (MRP). Debt is only a temporary source of finance since loans and leases must be repaid, and this is therefore replaced over time by other financing, usually from revenue which is known as MRP:



7.14. The proportion of the net budget allocated to financing costs is:



7.15. The Minimum Revenue Provision and therefore the financing costs ratio increases in 2024/25 due to the inclusion of the debt costs commencing at **£294,000** for the new leisure centre.

#### 8. Financial Guarantees

- 8.1. In addition to the debt projections shown above, in relation to external borrowing and finance leases, the Council also acts as a guarantor for an admitted body that delivers services on behalf of the Council.
- 8.2. In the event that it is probable that these guarantees will be required a financial provision is created to mitigate the risk. The guarantees identified in the Statement of Accounts under the Contingent Liabilities note are:
  - The Lichfield Garrick the guarantee relates to the pensions of transferred employees and at 31 March 2021 the risk of default was assessed as less than 1% and therefore the financial risk to the Council is £3,603. This guarantee is currently being reviewed with the Pension Fund Administration Authority given the last active member has left the employ of the Lichfield Garrick.
  - On 1 February 2018, Freedom Leisure took over the management of the Council's Leisure Centres. 96 staff were transferred by TUPE via a pass through agreement. An assessment has been carried out by management of the risk and potential financial consequences should the Council be called to settle these liabilities. For 2020/21, the risk is very difficult to quantify after Covid-19, but has been assessed at moderate, between 5% or £363,424 and 30% or £2,288,699. This is based on the operating environment nationally, the overall financial position of Freedom Leisure, the contract between Freedom and the Council, and the support provided both by the Government and Lichfield District Council.
- 8.3. These guarantees are assessed throughout the year, in terms of the financial viability of the organisations for which the guarantee is provided, to determine whether a financial provision will need to be created. The COVID-19 pandemic has increased the level of financial risk in relation to these two guarantees, however additional funding has been provided by the Council and other funders as mitigation. However the situation will need to be kept under constant review.

#### 9. The Authority's Risk Appetite, Knowledge and Skills

- 9.1. The Council's risk appetite, along with the majority of Local Government, is increasing due to the need to offset funding reductions from Central Government with income from alternative sources.
- 9.2. The Council employs professionally qualified and experienced staff in senior positions with responsibility for making capital expenditure, borrowing and investment decisions. For example, the Head of Finance and Procurement is a qualified accountant with 30 years' experience, the Council has recruited a new Estates Team to optimise the management of existing property. The Council pays for junior staff to study towards relevant professional qualifications including CIPFA and the Association of Accounting Technicians.
- 9.3. Where Council staff do not have the knowledge and skills required, use is made of external advisers and consultants that are specialists in their field. The Council currently employs Arlingclose Limited as treasury management advisers and has access to property professionals through the Estates Team. This approach is more cost effective than employing such staff directly, and ensures that the Council has access to knowledge and skills commensurate with its risk appetite.
- 9.4. The Council plans to utilise the flexible use of capital receipts for transformation projects such as the Being a Better Council Programme.

### **10.** Prudential and Local Indicators

10.1. The Prudential and Local Indicators in relation to the Capital Strategy are shown below:

	Pru	dential In	dicators				
	2020/21	2021/22	2021/22	2022/23	2023/24	2024/25	2025/26
Indicators	Actual	Original	Revised	Original	Original	Original	Original
Capital Investment							
Capital Expenditure (£m)	£3.264	£6.530	£6.411	£7.953	£7.247	£1.926	£1.745
Capital Financing Requirement (£m)	£3.016	£2.444	£2.747	£4.637	£9.265	£8.598	£7.931
Gross Debt and the Capital Financing							
Requirement							
Gross Debt	(£2.295)	(£2.167)	(£2.473)	(£1.863)	(£9.079)	(£8.255)	(£7.429)
Borrowing in Advance - Gross Debt in excess							
of the Capital Financing Requirement	No	No	No	No	No	No	No
Total Debt							
Authorised Limit (£m)	£6.591	£15.435	£15.210	£15.238	£20.688	£20.440	£19.755
Operational Boundary (£m)	£6.591	£7.007	£7.008	£6.811	£11.610	£11.208	£10.803
Proportion of Financing Costs to Net Revenue							
Stream (%)	5%	5%	6%	4%	5%	6%	6%

	Local Indicators												
	2020/21	2021/22	2021/22	2022/23	2023/24	2024/25	2025/26						
Indicators	Actual	Original	Revised	Original	Original	Original	Original						
Replacement of Debt Finance or MRP (£m)	(£0.747)	(£0.561)	(£0.663)	(£0.459)	(£0.449)	(£0.667)	(£0.667)						
Repayment of Burntwood Leisure Centre Loan													
and new additions	(£0.542)	(£0.000)	(£0.306)	(£0.000)	(£0.000)	(£0.000)	(£0.000)						
Capital Receipts (£m)	(£0.000)	(£0.537)	(£0.036)	(£0.010)	(£0.010)	(£0.011)	(£0.684)						
Housing Capital Receipts (£m)	(£0.434)	£0.000	(£0.260)	£0.000	£0.000	£0.000	£0.000						
Liability Benchmark (£m)	£25.033	£11.755	£22.081	£19.075	£12.849	£12.756	£14.676						
Treasury Management Investments (£m)	£37.330	£23.813	£34.140	£30.936	£29.510	£29.014	£30.529						

## 11. Chief Finance Officer Assessment of the Capital Strategy

11.1. I have assessed the current overall risk as **32** out of **64** based on the following factors:

	Likelihood	Impact	2022/23	2021/22
Minimum			0	0
Capital Strategy				
Slippage Occurs in the Capital Spend	4	2	8	8
Planned Capital Receipts are not received	2	2	4	12
The Capital Programme does include investment to realise all of the Council's Strategic aims	4	4	16	0
Actual Cashflows differ from planned Cashflows	2	2	4	4
Assessed Level of Risk			32	24
Maximum			64	48

11.2. Therefore I believe the level of risk is Material (Yellow).

#### **APPENDIX C**

	Key Assumptions												
Year	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2035/36	2040/41	2045/46
	1	2	3	4	5	6	7	8	9	10	15	20	25
Population Projections	105,293	105,709	106,073	106,432	106,749	107,070	107,398	107,724	108,040	108,335	110,002	111,955	113,959
% Increase in Population		0.40%	0.34%	0.34%	0.30%	0.30%	0.31%	0.30%	0.29%	0.27%	0.32%	0.37%	0.33%
% of population 65 and over	24.33%	24.48%	24.70%	24.88%	25.03%	25.31%	25.57%	25.80%	26.09%	26.44%	27.49%	27.90%	27.63%
Projected Council Tax Base							42,470	42,773	43,076	43,379	44,894	46,409	47,924
Asset Values (£000)													
Buildings	31,277	34,534	36,298	35,757	35,196	42,196	42,196	42,196	42,196	42,196	42,196	42,196	42,196
Leisure Centre Cost above £5m			7,000	7,000	7,000								
Land	13,292	13,292	13,292	13,292	13,292								
Vehicles, Plant and Equipment	3,228	3,974	6,379	5,766	5,349								
Other Assumptions													
Core Budget Inflation Allowance						2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%
Asset Management Condition Allowance						0.55%							

	M	Medium Term Financial Strategy					Additional Projections						
Key Assumptions	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2035/36	2040/41	2045/46
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Year	1	2	3	4	5	6	7	8	9	10	15	20	25
<u>Council Assets</u>													
New Assets													
Loan in Council Company	675												
Replacement Leisure Centre	328	2,349	2,260										
Housing Investment	496	334	22	21									
New Coach Park		1,137	43										
New Coach Park - Land	300												
Sub Total	1,799	3,820	2,325	21	0	0	0	0	0	0	0	0	0
Existing Property													
Property Planned Maintenance		230	231	231	231	230	235	239	244	249	275	303	335
BRS - Short Term Redevelopment	13												
Depot Sinking Fund													
Equipment Storage	125												
Burntwood Leisure Centre	507												
Multi Storey Car Park	259												
Beacon Park Pathway	37												

## Capital Programme – 25 Year Model (1 to 10 years, 15 years, 20 years and 25 years)

Burntwood Park	116												
District Council House	425												
Construction Inflation Contingency		100	100	100	100								
Public Conveniences	85												
Sub Total	1,567	330	331	331	331	230	235	239	244	249	275	303	335
Vehicles, Plant and Equipment													
Bin Purchases/Dual Stream Recycling	569	150	150	150	150	150	151	152	153	154	160	165	170
Vehicles - Waste	437		2,818							2,874			
Vehicles - Other	128	239	179	130	150	165	169	172	175	179	197	218	241
ICT Investment	131				175	175	179	182	186	190	209	231	255
Building a Better Council	150	600											
Car Park Strategy		480	150										
Car Park Barriers		36											
Committee Audio-Visual Hybrid Meetings		90											
New Financial Information System	225	44											
Sub Total	1,640	1,639	3,297	280	475	490	498	506	515	3,397	567	614	666
Other Capital Investment													
Disabled Facilities Grants	921	1,654	1,272	1,272	914	914	926	937	951	966	1,020	1,053	1,062
Home Repair Assistance / Energy Insulation	6	4	22	22	25	25	25	25	25	25	25	25	25
Other Projects	478	506	0	0	0								
G Sub Total	1,405	2,164	1,294	1,294	939	939	951	962	976	991	1,045	1,078	1,087
ŭ													
<sup>(Ф</sup> Total Modelled Expenditure	6,411	7,953	7,247	1,926	1,745	1,659	1,684	1,708	1,734	4,637	1,886	1,996	2,088

	M	edium Te	rm Financ	cial Strate	gy			A	dditional	Projectio	ns		
Key Assumptions	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2035/36	2040/41	2045/46
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Corporate Funding													
Capital Receipts	(909)	(1,331)	(61)	(231)	(91)	(475)	(225)						
Capital Receipts - Statue	(5)												
Revenue - Corporate	0	(100)	(313)	(100)	(590)								
Other Funding													
Disabled Facilities Grant - New		(1,474)	(1,272)	(1,272)	(914)	(914)	(926)	(937)	(951)	(966)	(1,020)	(1,053)	(1,062)
Disabled facilities Grant - Existing	(921)	(180)											
Home Repair Assistance / Energy Insulation	(6)	(4)	(22)	(22)									
Other Grants	(706)	(1,083)	(22)	(21)									
Section 106	(708)	(254)											
CIL	(44)	(35)											

## **APPENDIX C**

Total Modelled Funding	(6,083)	(5,604)	(4,987)	(1,926)	(1,745)	(1,539)	(1,302)	(1,090)	(1,104)	(3,995)	(1,180)	(1,218)	(1,232)
Finance Leases	(372)		(2,818)			0	0	0	0	(2,874)	0	0	0
Burntwood Leisure Centre Sinking Fund	(64)												
Revenue - Existing Budgets	(463)	(150)	(150)	(150)	(150)	(150)	(151)	(152)	(153)	(154)	(160)	(165)	(170)
Reserves	(1,885)	(993)	(329)	(130)									

Annual Borrowing Need	328	2,349	2,260	0	0	120	382	618	630	642	707	778	856
Cumulative Borrowing Need	328	2,677	4,937	4,937	4,937	5,057	5,439	6,058	6,688	7,331	10,733	14,477	18,597

## Recommended Capital Programme

		raft Capital F			250k to 500	k and G=<2	50k)
	2021/22	2022/23	2023/24	2024/25	2025/26	Total	
Project	£000	£000	£000	£000	£000	£000	Corporate
New Build Parish Office/Community Hub	0	92	0	0	0	92	0
Armitage with Handsacre storage container	6	0	0	0	0	6	0
Armitage War Memorial and surrounding area	120	0	0	0	0	120	0
Canopy and artificial grass at Armitage	3	0	0	0	0	3	0
Burntwood LC CHP Unit	64	0	0	0	0	64	0
Friary Grange - Short Term Refurbishment	209	0	0	0	0	209	0
Replacement Leisure Centre	328	2,349	2,260	0	0	4,937	0
Beacon Park Pathway	37	0	0	0	0	37	30
Burntwood Leisure Centre - Decarbonisation	443 921	0 1 (5 4	0	0 1 272	0	443	0 0
Accessible Homes (Disabled Facilities Grants) Home Repair Assistance Grants	921	1,654 4	1,272 0	1,272 0	914 0	6,033 10	0
Decent Homes Standard	0	4 147	0	0	0	10	0
Energy Insulation Programme	0	0	22	22	25	69	25
DCLG Monies	0	212	0	0	25	212	0
Unallocated S106 Affordable Housing Monies	496	334	22	21	0	873	0
Vehicle Replacement Programme - Env Health	0	0	20	0	0	20	0
Burntwood Park Resurfacing	11	0	0	0	0	11	0
Burntwood Park Play Equipment	75	0	0	0	0	75	0
Burntwood Park Fencing	30	0	0	0	0	30	0
Enabling People Total	2,749	4,792	3,596	1,315	939	13,391	55
Canal Towpath (Brereton & Ravenhill)	44	0	0	0	0	44	0
Loan to Council Dev Co.	675	0	0	0	0	675	116
Lichfield St Johns Community Link	0	35	0	0	0	35	0
Staffordshire Countryside Explorer	44	0	0	0	0	44	0
Lichfield Public Conveniences	40	0	0	0	0	40	40
Vehicle Replacement Programme (Waste)	437	0	2,818	0	0	3,255	32
Bin Purchase	240	150	150	150	150	840	0
Dual Stream Recycling	329 128	0 229	0 159	0 130	0	329 796	0
Vehicle Replacement Programme (Other) Upper St John St & Birmingham Road	128	229	159	130	150 0	796	150 0
The Leomansley Area Improvement Project	3	0	0	0	0	3	0
Cannock Chase SAC	44	0	0	0	0	44	0
Burntwood Public Conveniences	45	0	0	0	0	45	0
Shaping Place Total	2,029	421	3,127	280	300	6,157	338
Multi Storey Car Park Refurbishment Project	259	0	0	0	0	259	0
Vehicle Replacement Programme (Car Parks)	0	10	0	0	0	10	0
Coach Park	300	1,137	43	0	0	1,480	374
Birmingham Road Site - Short Term	13	0	0	0	0	13	0
Car Parks Variable Message Signing	0	150	0	0	0	150	0
Old Mining College - Access and signs	0	13	0	0	0	13	0
Pay on Exit System at Friary Multi Storey	0	150	0	0	0	150	0
Card Payment in All Car Parks	0	100	0	0	0	100	0
Pay on Exit System at Lombard Street	0	0	150	0	0	150	0
Electric Vehicle Charge Points	0	80	0	0	0	80	0
Car Park Barriers	0	36	0	0	0	36	36
St. Chads Sculpture (Lichfield City Art Fund)	5	0	0	0	0	5	5
Developing Prosperity Total	577	1,676	193	0	0	2,446	415
Equipment Storage Property Planned Maintenance	125 0	0 230	0 231	0 231	0 231	125 923	111 923
New Financial Information System	225	230 44	231	231	231	269	219
Carbonisation Project - District Council House	223	44 0	0	0	0	269	219
IT Infrastructure	108	0	0	0	0	108	108
ICT Hardware	5	0	0	0	175	180	180
IT Innovation	18	0	0	0	0	18	180
Building a Better Council	150	600	0	0	0	750	750
Committee AV Hybrid Meeting Platform	0	90	0	0	0	90	90
First Floor Office Refit	162	0	0	0	0	162	124
Construction Inflation Contingency	0	100	100	100	100	400	400
Good Council Total	1,056	1,064	331	331	506	3,288	2,923
Recommended Capital Programme	6,411	7,953	7,247	1,926	1,745	25,282	3,731

		[	Draft Capital	Programme		
	2021/22	2022/23	2023/24	2024/25	2025/26	Total
Funding Source	£000	£000	£000	£000	£000	£000
Capital Receipts	877	1,331	61	231	91	2,623
Capital Receipts - Statue	5	0	0	0	0	5
Revenue - Corporate	0	100	313	100	590	1,103
Corporate Council Funding	882	1,431	374	331	681	3,731
Grant	1,633	2,741	1,316	1,315	914	7,919
Section 106	708	254	0	0	0	962
CIL	44	35	0	0	0	79
Reserves	1,885	993	329	130	0	3,337
Revenue - Existing Budgets	495	150	150	150	150	1,095
Sinking Fund	64	0	0	0	0	64
Leases	372	0	2,818	0	0	3,190
Internal Borrowing	0	0	0	0	0	0
Total	6,083	5,604	4,987	1,926	1,745	20,345
External Borrowing	328	2,349	2,260	0	0	4,937
Recommended Capital Programme	6,411	7,953	7,247	1,926	1,745	25,282

#### Reconciliation of Original Capital Programme to this Recommended Capital Programme

	2021/22	2022/23	2023/24	2024/25	2025/26	Total	Cabinet or
	£000	£000	£000	£000	£000	£000	Decision
Original Budget Council 16/02/2021	6,530	8,430	4,278	1,608	0	20,846	Date
Approved Changes							
Acceptance of Decarbonisation Grant	263					263	09/02/2021
Slippage from 2020/21	762					762	08/06/2021
Money Matters Mth 3	(116)	86	20			(10)	07/09/2021
Introduction of Dual Stream Recycling	229					229	07/09/2021
Lichfield City Centre Car Parking Strategy	330	118	150			598	09/11/2021
Dual Stream Recycling	100					100	09/11/2021
Building a Better Council	77	257	(160)	(174)		0	09/11/2021
Money Matters Mth 6	(873)	711	25	161	0	24	07/12/2021
Rough Sleeper Grant	140					140	07/12/2021
Money Matters Mth 8	(1,031)	(1,749)	2,834	231	91	376	08/02/2022
Other Proposed Changes							
Construction Contingency		100	100	100	100	400	08/02/2022
Projections for 2025/26							
Long Term Model					1,554	1,554	16/02/2021
Recommended Capital Programme	6,411	7,953	7,247	1,926	1,745	25,282	

## CFO Report on Robustness of the Budget and Adequacy of Reserves – Supporting Information

#### Context

In accordance with the Local Government Act 2003 (Sections 25-27) and to comply with CIPFA Guidance on Local Authority Reserves and Balances, the CFO is required to formally report to Members on the robustness of the Budget and the adequacy of Reserves. The CFO is appropriately qualified under the terms of Section 113 of the Local Government Finance Act 1988.

#### Adequacy of Reserves

The CFO assesses and determines the appropriate level of Reserves and Provisions using a variety of mechanisms, including:

- Being significantly involved in the Budget setting process, the annual financial cycle and engaged in the strategic leadership of the organisation as a member of the Leadership Team including wider corporate roles beyond that of finance;
- Leading and writing on the annual revision of the MTFS;
- Challenging the budget at various stages of preparation, including the reasonableness of the key budget assumptions and sensitivities such as estimates for inflation and corporate financial pressures, realism of income targets and the extent to which known trends and liabilities are provided for:
  - Meetings with specific colleagues to examine particular areas or issues;
  - An in-depth review of the financial risks assessment;
  - Review of the movements, trends (including a comparison to the level at other Councils) and availability of contingency, provisions and earmarked reserves to meet unforeseen cost pressures in the context of future pressures and issues;
  - The use of professional experience and best professional judgement;
  - The use of appropriate professional, technical guidance and local frameworks;
  - Knowledge of the colleagues involved in the process, particularly finance professionals, including their degree of experience and qualifications;
  - Review of the strength of financial management and reporting arrangements, including internal control and governance arrangements. This is undertaken in consultation with relevant colleagues and Members of the Cabinet.

It is prudent for Councils to maintain an adequate 'working balance', that is part of General Reserves. A Risk Assessment approach is used to determine the required level of General Reserves and Provisions.

The Council's aim is to have a prudent level of General Reserves available for unforeseen financial risks. The Council projects available general reserves of **£6,888,000** at 31 March 2022 and **£7,168,000** at 31 March 2023. This is **55%** and **57%** of the amount to be met from Government Grants and Local Taxpayers in 2022/23 of **£12,551,000**.

The minimum level of Reserves for 2022/23 onwards is **£1,600,000** and has been determined by Risk Assessment.

In recommending an adequate level of Reserves, the CFO considers and monitors the opportunity costs of maintaining particular levels of Reserves and Balances and compares these to the benefits accrued from having such Reserves. The opportunity cost of maintaining a specific level of Reserves is the 'lost' opportunity for example, of investing elsewhere to generate additional investment income, or using the funds to invest in service improvements.

In assessing this, it is important to consider that Reserves can only be used once and are therefore potentially only "one off" sources of funding. Therefore, any use of General Reserves above the lower minimum threshold is only ever used on one-off items of expenditure.

Expenditure - the level of Reserves is also determined by use of a comprehensive risk assessment to ensure they represent an appropriately robust "safety net" that adequately protects the Council against potential unbudgeted costs.

#### Use of General Revenue Reserves

The above assessment demonstrates that General Revenue Reserves are at an appropriate level as determined in accordance with the MTFS and the CFO's professional advice. The MTFS allows any Reserves above the level required by the Strategy to be used to fund one-off items of expenditure. No General Revenue Reserves below the minimum threshold are being used to support the 2022/23 budget and beyond.

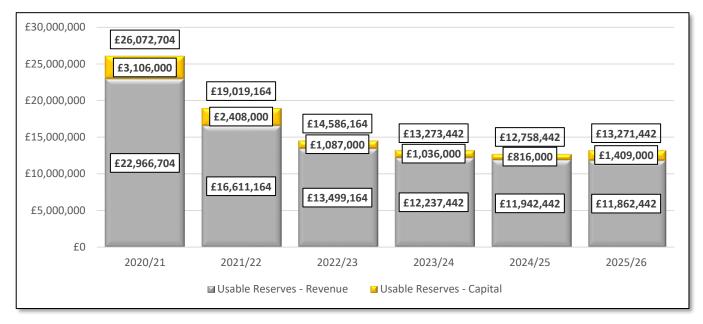
CIPFA provides guidance for determining the minimum level of Reserves. The Council uses the method based on risk assessment. The approach to the risk assessment of Reserves has taken into account CIPFA guidance (LAAP 99) (Guidance note on Local Authority Reserves and Balances).

The table below shows the financial risk assessment made for **2022/23** with increases in the level of risk shown as positive numbers (red) and reductions in the level of risk enclosed in brackets (green):

Activity Area	Severity of Risk	2022/23 Reserve Amounts £	2021/22 Reserve Amounts £	Change £
Capital Strategy	Material	£5,000	£264,000	(£259,000)
Business Rates	Severe	£0	£69,000	(£69,000)
Partnerships and Outsourcing	Material	£153,000	£152,000	£1,000
High Risk Streams of Income including Fees and Charges /		,	,	
Savings	Severe	£831,000	£645,000	£186,000
Inflation Assumptions	Severe	£288,000	£155,000	£133,000
Demand Led Services	Material	£90,000	£90,000	£0
Collection of Income Performance	Material	£137,000	£139,000	(£2,000)
Civil Contingency	Tolerable	£127,000	£127,000	£0
Other	Tolerable	(£31,000)	(£41,000)	£10,000
Total Minimum Reserves		£1,600,000	£1,600,000	£0

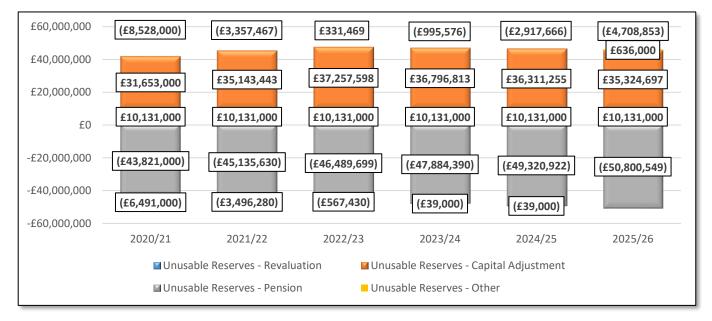
#### Other Reserves (in addition to General Reserves)

A review of the level of Earmarked Reserves has been undertaken as part of the annual Budget preparation. The projected levels are shown below:



Ongoing review of Earmarked Reserves takes place as part of the Money Matters Reports in line with the approved earmarked reserves policy to ensure we are only holding funds for known and essential purposes.

The Council also holds other Unusable Reserves that arise out of the interaction of legislation and proper accounting practice and the Balance Sheet projections are shown below:



The **CFO** has been involved throughout the entire budget process, including revising the MTFS, input to the drafting of the budget, the ongoing financial monitoring and reporting process, evaluation of investments and savings, engagement with Members of the Cabinet and Overview and Scrutiny Committees, advising colleagues, the strategic choices activities, challenge and evaluation activities, and scrutiny of the budget. The following sections of this statement outline particular activities and documents.

Process - a robust budget process has been used within the overall context of the MTFS.

**Timetable** - the process started in July 2021 and the draft budget was completed in December 2021 prior to the Provisional Financial Settlement for Local Government 2022/23. This enabled formal scrutiny of the budget making process in January 2022. The final budget is due to be set at Council on 22 February 2022, well within the statutory deadline.<sup>1</sup>

**Member involvement and Scrutiny** (including budget monitoring) - formal Member involvement has been extensive, particularly through the Cabinet in conjunction with Leadership Team, Strategic Overview & Scrutiny Committee and Audit and Member Standards Committee, which has fed upwards to Cabinet.

**Consultation** – from 1 October 2021 to 30 November 2021, we carried out a budget consultation to find out what people who live in the District think about the services we provide and their view on an acceptable level of Council Tax increase.

**Challenge** - there are various points of challenge at various stages of the Budget, meetings of Leadership Team, Cabinet and the Scrutiny process itself.

**Localism Act - Right to approve or veto excessive Council Tax rises -** The Secretary of State has determined a **2%** or **£5.00** (whichever is the higher) limit for Council Tax increases for 2022/23. If an Authority proposes to raise taxes above the limit they will have to hold a referendum to get approval for this from the local voters who will be asked to approve or veto the rises.

**Ownership and accountability** - the budget has progressed through the Service and Financial Planning process including review by management within services and Leadership Team. Budget holders were sent copies of budget estimate working papers for their respective areas of service responsibility.

**Current financial position** - the budget is a statement of financial intent, reflecting The Council's vision, plans and priorities. It also sets the financial spending parameters for each financial year and as such, the CFO assessment of the adequacy of Reserves, also includes the risk of services overspending and/or under-spending their budgets and the impact of this on the financial health of the Council and its level of Reserves. The current financial position has been reported throughout the year.

**Key assumptions** - The pay and prices used in the budget are derived from current intelligence, are considered appropriate and compare with those used by other Councils. Fees and charges have been reviewed and changes are reflected in the overall budget. The Capital Receipts to be used for the Capital Programme are based on estimates of both timing and value.

**Financial risks** – The Council continues to use an embedded good practice Risk Assessment approach both when setting the Budget and in validating estimated outturns. This continues for the 2021/22 outturn and 2022/23 plus Budget. The minimum level of General Reserves is considered to be adequate to cover all but the most unusual and serious combination of risks.

#### The CIPFA Resilience Index

CIPFA published the first release of its Resilience Index in December 2019. The selection of indicators has been informed by the extensive financial resilience work undertaken by CIPFA over the past four years, public consultation and technical stakeholder engagement. The Resilience Index for 2021 is due to be published. In the interim, the index for 2020 using a range of measures associated with financial risk is published on the following page.

<sup>&</sup>lt;sup>1</sup> Statutory deadline date for setting Council Tax is by 11 March 2022.

## **APPENDIX E**

#### **District Councils**

<b>CIPFA</b> Financial Resilie	nce Index	Tier Lower	Authority		mparator Group on Metropolitan		ear 1019-20 V
Results Breakdown							
	Indicators of Financial St Higher Risk	tress Lower Risk 🕈	Indicator		Min	Indicator Value	Max
Reserves Sustainability Measure			<ul> <li>Reserves Sustainability Measure</li> </ul>		0.00	100.00	100.00
Level of Reserves			Level of Reserves		0.00%	154.92%	300.00%
Change In Reserves			Change In Reserves		-100.00%	54.80%	404.33%
Interest Pavable/ Net Revenue Expenditure	1		Interest Payable/ Net Revenue Expenditure		-935.27%	0.50%	311.45%
	1		Gross External Debt		£0k	£3,592k	£1,405,077k
Gross External Debt			Fees & Charges to Service Expenditure Ratio		1.58%	26.44%	80.66%
Fees & Charges to Service Expenditure Ratio			Council Tax Requirement / Net Revenue Exp Growth Above Baseline	enditure	35.06%	75.89% 68.00%	100.00% 287.00%
Council Tax Requirement / Net Revenue Expenditure			Growth Above Daseline		-129,00%	00,00%	207.00%
Growth Above Baseline							
		s VfM Assessn Unqualified	nent				

#### **Nearest Neighbours**

	- •	Tier		Authority	Comparator Group		Year
<b>CIPFA</b> Financial Resilie	ence Index	Lower	$\vee$	Lichfield V	Nearest Neighbo	our ∨	2019-20 🗸
Results Breakdown							
	Indicators of Financial S	stress					
	🗲 Higher Risk	Lower Risk 🕈	Indica	tor	Min	Indicator Value	Max
Reserves Sustainability Measure			Reserve	s Sustainability Measure	12.29	100.00	100.00
Level of Reserves				Reserves	58.27%	154.92%	289.14%
Change In Reserves			Change	In Reserves	-19.63%	54.80%	265.23%
Interest Payable/ Net Revenue Expenditure			Interest	Payable/ Net Revenue Expenditure	-4.57%	0.50%	24.45%
				kternal Debt	£0k	£3,592k	£112,523k
Gross External Debt				Charges to Service Expenditure Ratio	6.91%	26.44%	35.78%
Fees & Charges to Service Expenditure Ratio				Tax Requirement / Net Revenue Expenditure		75.89%	100.00%
Council Tax Requirement / Net Revenue Expenditure		T.	Growth	Above Baseline	52.00%	68.00%	270.00%
Growth Above Baseline							
		rs VfM Assessi Unqualified	ment				

#### Summary - Opinion of CFO on the Adequacy of Reserves and the Robustness of the Estimates

I am of the opinion that for a Council of this size and with our recent record of prudent spending, effective Risk Management, robust budgeting and effective Budget monitoring and control, a General Minimum Reserve level of **£1,600,000** remains adequate.

	nue Duu	get ZJ			.0 10 yea	лэ, тэ ү	cars, 20	years a	nu 25 ye	.ar 57			
Key Assumptions													
Year	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2035/36	2040/41	2045/46
1601	1	2	3	4	5	6	7	8	9	10	15	20	25
Council Tax Base	38,891	39,695	40,350	41,004	41,695	42,167	42,167	42,470	42,773	43,076	44,591	46,106	47,621
Projected Residential Growth - LHN							303	303	303	303	303	303	303
Projected Council Tax Base							42,470	42,773	43,076	43,379	44,894	46,409	47,924
Council Tax Band D	£185	£188	£191	£194	£196	£199	£203	£207	£212	£216	£238	£263	£290
Modelled Council Tax Increase	1.50%	1.50%	1.50%	1.50%	1.50%	1.50%	1.99%	1.99%	1.99%	1.99%	1.99%	1.99%	1.99%
LG Futures Property Based Unit Cost	£53	£54	£55	£56	£57	£58	£59	£61	£62	£63	£70	£77	£85
Core Budget Inflation Allowance						2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%
Funding and Pension Inflation Allowance						2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%

### Revenue Budget – 25 Year Model (1 to 10 years, 15 years, 20 years and 25 years)

0	M	edium Te	rm Finano	cial Strate	gy	Additional Projections								
	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2035/36	2040/41	2045/46	
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	
Year	1	2	3	4	5	6	7	8	9	10	15	20	25	
Modelled Total Expenditure	12,199	12,551	10,708	11,180	11,550	11,550	11,993	12,451	12,924	13,412	16,097	19,232	22,888	
Inflation and Budget Variations														
Provision for Pay and Other Inflation						274	296	308	319	332	398	476	567	
Budget Pressure - Residential Growth						27	18	18	19	19	21	23	26	
Provision for Budget Variations														
Revenue Implications of Capital Bids						0								
Sub Total	12,199	12,551	10,708	11,180	11,550	11,851	12,307	12,777	13,262	13,763	16,516	19,732	23,481	
Other Projections														
Annual Increase in Past Service Pensions						145	148	151	154	157	173	191	211	
Replacement for FGLC Debt Costs						(4)	(4)	(4)	(4)	(4)	(4)	(4)	(4)	
Total Modelled Expenditure	12,199	12,551	10,708	11,180	11,550	11,993	12,451	12,924	13,412	13,916	16,686	19,919	23,688	

	Medium Term Financial Strategy					Additional Projections								
	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2035/36	2040/41	2045/46	
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	
Modelled Funding:														
Retained Business Rates														
Baseline Funding Level	(2,117)	(2,117)	(1,799)	(1,826)	(1,863)	(1,900)	(1,938)	(1,977)	(2,017)	(2,057)	(2,271)	(2,507)	(2,768)	
Retained Growth - full & phased resets	(1,005)	(1,194)	(542)	(654)	(765)	(781)	(796)	(812)	(829)	(845)	(933)	(1,030)	(1,137)	
New Homes Bonus / Replacement														
New Homes Bonus - total receipt	(1,282)	(1,401)	0	0										
New Homes Bonus - Replacement					0	0	0	0	0	0	0	0	0	
Council Tax and Other Funding														
Collection Fund and one off funding	(360)	(383)	52	0	0	0	0	0	0	0	0	0	0	
Council Tax	(7,198)	(7,456)	(7,693)	(7 <i>,</i> 935)	(8,190)	(8,407)	(8,636)	(8,871)	(9,111)	(9 <i>,</i> 358)	(10,687)	(12,192)	(13,894)	
Total Modelled Funding	(11,962)	(12,551)	(9,982)	(10,415)	(10,818)	(11,088)	(11,371)	(11,660)	(11,956)	(12,260)	(13,891)	(15,730)	(17,800)	
Modelled Funding Gap/(General Reserves)	237	0	726	765	732	905	1,080	1,264	1,456	1,656	2,795	4,190	5,888	
Memorandum Item	Legacy Payments					New S	cheme							
New Homes Bonus - Base Budget	(500)	(400)	0	0	0	0	0	0						

	Me	edium Ter	rm Financ	gy	Additional Projections								
General Reserves Year Start	5,114	5,288	5,568	4,842	4,077	3,345	2,441	1,361	97	(1,360)	(3,016)	(3,016)	(3,016)
Contributions from Revenue Account	(237)	0	(726)	(765)	(732)	(905)	(1,080)	(1,264)	(1,456)	(1,656)	0	0	0
New Homes Bonus in excess of the 'Cap'	411	280	0	0	0								
Available General Reserves Year End	5,288	5,568	4,842	4,077	3,345	2,441	1,361	97	(1,360)	(3,016)	(3,016)	(3,016)	(3,016)
Minimum Level	1,600	1,600	1,600	1,600	1,600	1,600	1,600	1,600	1,600	1,600			
Total General Reserves	6,888	7,168	6,442	5,677	4,945	4,041	2,961	1,697	240	(1,416)			

# Priorities and Budget Consultation Feedback report

January 2022

## Contents

- 1 Introduction
- 2 Executive Summary
- 3 Methodology
- 4 Results
  - 4.1 Opinions about Lichfield District Council
  - 4.2 Results Services Provided
  - 4.3 Spending Priorities
  - 4.4 Fees, charges, income and other opportunities
- 5 Setting Council Tax
- 6 Additional suggestions and ideas

Appendix – Respondent Breakdown



## 1. Introduction

In the current financial year (2021/22) Lichfield District Council will spend around £11million (£10,991,000) on local services. Over £7million (£7,029,000) of this figure is generated through council tax. The balance (£3,962,000) is funded through business rates, other grants, surpluses and New Homes Bonus.

The government has been reducing the amount of core government grant received be local authorities every year, and next year Lichfield District Council could be required to pay an amount to the Government (although this will be subject to the Spending Review). This means facing significant and ongoing challenges providing the same level of services, and either needing to make further savings or generate additional income to fund the services delivered.

Talking to residents, businesses and community groups and getting their views plays an important part in the process of shaping future decisions on budget priorities and setting council tax.

A total of 264 people responded to the survey. This represents 0.316 of the adult population of the district and represents an increase of 116 respondents from the previous budget consultation in 2020. A full breakdown of respondents can be found in Appendix 1.

This report focuses on the results of the consultation with residents and the local community. A separate survey has been commissioned by the Economic Development Team and it was decided that this survey would be used as a guide to the priorities of the business community rather than trying to conduct two surveys in parallel aimed at the same audience.

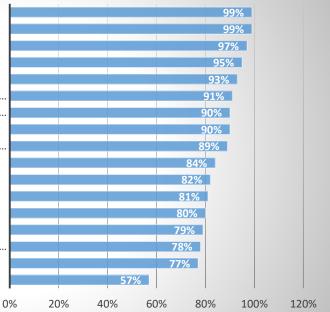
# 2. Executive Summary

Using a similar question set to allow for comparison with previous budget consultation and resident surveys there was a reduction in overall levels of trust and satisfaction expressed by residents in this year's priorities and budget consultation. It is perhaps worth noting that a national residents' survey conducted by the Local Government Association in October 2021 also registered a decline in satisfaction with local councils.

Lichfield District Council has four strategic priorities set out in its Strategic Plan for 2020 to 2024. These priorities are to Enable People, Shape Place, and Develop Prosperity and Be a Good Council.

Respondents were asked to consider a wide range of service priority areas that align to these strategic priorities. Areas that were highlighted as most important were; household waste collection, recycling and running the council and its services efficiently, maintaining parks and open spaces. Also in the top five areas of importance were street cleansing and tackling antisocial behaviour. The top four priority areas are the same as highlighted in the 2020 survey.





#### Spending Priorities and Council Tax

There was a continued feeling from respondents to the survey that spending should be maintained rather than increased across the majority of service areas. Only in one area were the majority of respondents in favour of reducing spending – the Arts including the Lichfield Garrick.

#### Fees and income

The largest proportion of respondents (69%) felt that either Lichfield District Council's approach to fees was currently about right or that no additional fees should be introduced.

Only 32% felt that there was scope for increases and put forward alternative suggestions for sources of income generation which ranged from commercial sponsorship, increased for more regular fines, large-scale events or ideas for reductions in spending.

#### Council Tax

The majority of respondents (87%) indicated that an increase in Council Tax would be acceptable with 54% of the total expressing that an increase of 2% or £5 would be acceptable to them.

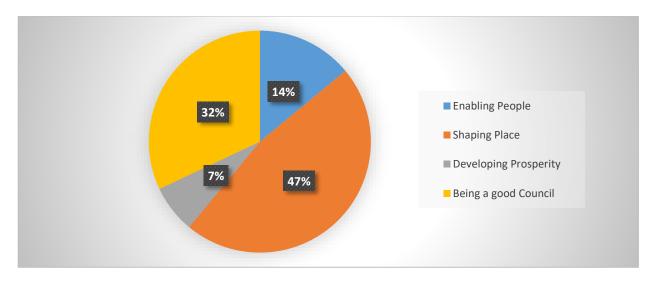


# 3. Methodology and engagement

The budget consultation was launched on 4 October 2021 and was open until 30 November.

The primary method of response to the consultation was via an online questionnaire. The questionnaire was based on a similar question set to that used in 2020 to enable comparison with previous results. The questionnaire included a range of questions derived originally from Staffordshire County Council's Feeling the Difference survey and giving residents an opportunity to express their views on trust in, and satisfaction with, local public services. This was followed by questions asking respondents to rate service areas in terms of importance and spending priority. The final set of questions asked respondents for their views on the council's approach to fees and charges and to potential future levels of Council Tax.

The questionnaire was accessible on-line through the Lichfield District Council website and a dedicated consultation platform. During the consultation period the platform had 1772 page visits from 700 visitors. Alongside the formal questionnaire, visitors to the consultation platform we're given additional opportunities to engage with the consultation by asking questions, posting ideas and taking part in a poll on the council's strategic priorities. This poll asked respondents to rate which to them was most important of the council's four strategic priorities. The results shown below;



#### **Promotional activity**

The consultation was promoted in the October and November LDC e- News which has a mailing list of over 18,500 per edition and promoted through local media and social media. The consultation was featured on the Lichfield Live website on 4 October and in the Lichfield Chronicle.

The consultation was promoted regularly on social media using Twitter and Facebook resulting in total Twitter impressions of 6870 and Facebook reach of 12,600 across a total of 24 social media posts.

# Community Infrastructure Levy (CIL) Strategic Allocation Funds Assessment

Cabinet Member for Economic Development, Leisure & Local Plan

Lichfield district council

Date: Contact Officer: Tel Number: Email: Key Decision? Local Ward Members 20<sup>th</sup> January 2022 Stephen Stray 01543308147 / 07974617308 Stephen.stray@lichfielddc.gov.uk **YES** All wards affected

Overview & Scrutiny Committee

# 1. Executive Summary

- 1.1 At the 8<sup>th</sup> June 2021 Cabinet meeting, members approved a report which set out a revised criteria and scoring regime to assess bids for the allocation of <u>Community Infrastructure Levy</u> (CIL) funding to meet strategic infrastructure requirements.
- 1.2 Amendments to the governance arrangements relating to the allocation of Strategic CIL funds were also recommended and supported by members at the same June Cabinet meeting and confirmed by Full Council at its meeting on the 12<sup>th</sup> October 2021.
- 1.3 The decision of cabinet affirmed by Full Council included the following elements:

"... consideration of the future preparation and revision of CIL policies, procedures and proposals including approval of spending discretionary CIL allocations for strategic infrastructure projects is made the responsibility of the Strategic Infrastructure Group (SIG) in conjunction with the Cabinet member for Economic Development and Local Plan, Parks & Leisure.

That the operation of the SIG is scrutinised by the new Overview & Scrutiny committee and/or any such Task Group established for this purpose"

- 1.4 A bidding round of applications to use CIL was closed on the 1<sup>st</sup> October 2021 and has been significantly over subscribed. The CIL strategic pot has accrued monies of approximately £1.6 million whilst the bids received totalled approximately £7.9 million.
- 1.5 In light of this oversubscription, views are being sought from Overview & Scrutiny on whether the current guidance / criteria for SIG's decision-making should be amended as set out in the report.
- 1.6 Views are also sought on the advice to recommend Community Infrastructure Levy (CIL) funds for Strategic Infrastructure to:
  - Fradley & Streethay PC New Community Centre £600,000
  - Lichfield & Hatherton Canal to receive £260,000, subject to the land transfer between SCC and the trust being confirmed and the regularising of existing project works elsewhere on the canal route having regard to planning regulations.
  - That the remaining accrued monies are retained and that a future bidding round is expedited during the first half of 2022.

# 2. Recommendations

2.1 To seek comments of Overview & Scrutiny on:

- a) The proposed amendments to the current guidance (Appendix 1) so as to preclude bids where there are regulatory / financial / legal concerns, in the interests of due diligence in awarding monies.
- b) Whether any specific criteria unfairly disadvantages / provides advantage to a project, particularly:
- i) The approach towards retrospective bids
- ii) Inclusion in a neighbourhood plan or settlement policy given there isn't district wide neighbourhood plan coverage or the need for local plan policies to be duplicated in neighbourhood plans / policies
- iii) The approach towards deliverability (shovel readiness) in the interests of allowing those projects that can come forward without delay to come forward, whilst recognising that some projects may need funding commitment in order to access other funding opportunities in order to come forward.
- c) The proposed projects recommended to be allocated the Community Infrastructure Levy (CIL) funds for Strategic Infrastructure:
- Fradley & Streethay PC New Community Centre £600,000
- Lichfield & Hatherton Canal to receive £260,000, subject to the land transfer between Staffordshire County Council and the trust being confirmed and the regularising of existing project works elsewhere on the canal route having regard to planning regulations being confirmed.
- d) The retention of the remaining accrued monies for a future bidding round which is expedited during the first half of 2022.

# 3. Background

- 3.1 In June 2021, members of the Council's Cabinet approved a report which set out a revised criteria and scoring regime to assess bids for Community Infrastructure Levy (CIL) funding to meet strategic infrastructure requirements. The revisions took account of issues identified following the first round of bidding in 2018. The amendments sought to ensure that any monies spent in this bidding round are focussed on truly strategic projects. The new criteria and scoring methodology focusses on prioritising bids that are consistent with the policies and objectives set out in the Local Plan and its supporting evidence base in the Infrastructure Delivery Plan (IDP) and Infrastructure Funding Statement (IFS) as well as the Council's Corporate Strategic Plan.
- 3.2 Amendments to the governance arrangements relating to the allocation of Strategic CIL funds were also recommended and supported by members at the same June Cabinet meeting and confirmed by Full Council on the 12<sup>th</sup> October 2021.
- 3.3 The CIL Strategic pot has available funding of £1.6 million. The bidding process for applications for the CIL funding opened on 1<sup>st</sup> August 2021 and closed on 1<sup>st</sup> October 2021. A total of 9 bids were received, summarised in Table 1 below. Table 1

Infrastructure Provider		ider	Project	Funding amount requested
Lichfield	District	Council	New Lichfield Leisure Centre	£1,000,000
Operational Services				
Lichfield	District	Council	Pedestrian Priority City Centre Streets.	£110,000
Major Development		lopment		
Projects Team				

Lichfield District Council	Improvements to Public Realm and Wayfinding within	£233,104.50
Major Development	Lichfield City Centre.	
Projects Team		
Lichfield District Council	Lichfield City Centre Car Parking enhancements	£280,000
Major Development		
Projects Team		
Staffordshire County	King Edwards School Expansion – completed project	£1,873,736.69
Council Education *		
Staffordshire County	Netherstowe School Expansion – project has	£3,115,986.54
Council Education*	commenced.	
Lichfield & Hatherton Canal	Restore the canal linking Deanslade Park to Falkland	£260,000
Restoration Trust	road – Fosseway canal walk	
Fradley & Streethay PC	New Community Centre	£600,000
Swim House, Lichfield	Funding towards 3 swimming pools	£450,345
Total		£7,923,172.73

\*With regard to the two SCC Education projects, it is understood that the applicant wished to identify the full extent of the CIL monies they would be seeking in respect of the two projects, and so if supported the applicant under the process in place would require future spending rounds to contribute towards the cost of these projects and would therefore be making future application submissions.

#### Project Assessment / Prioritisation

- 3.4 As the above table above demonstrates, the total value of applications received is over £7.9million, so there are insufficient funds to fund all of the bids submitted. A review of the guidance and criteria was undertaken to check whether the guidance including scoring criteria were fit for purpose and/or needed to be amended. The review identified the need to re-consider the guidance / scoring criteria to:
  - tighten the guidance on the regulatory / financial / legal elements in the interests of due diligence in awarding monies
  - clarify the approach towards retrospective bids
  - clarify whether bids should be part of a neighbourhood plan or settlement policy given there isn't district wide neighbourhood plan coverage or the need for duplication in plans / policies
  - include a focus on deliverability (shovel readiness) whilst recognising that some projects may also need funding commitment in order to access other funding opportunities.

#### Regulatory / financial / legal considerations

- 3.5 The updated bid guidance document (July 2021) at Appendix 1 was provided to those expressing interests in bidding. It sets out that before bid assessment takes place, the following should be checked for bids to be eligible.
  - The Expression of Interest Form has been completed satisfactorily
  - The organisation has the legal right to carry out the proposed project
  - The project is clearly defined as infrastructure as per the CIL Regulations
  - The project conforms with the District Council's Infrastructure Funding Statement
- 3.6 The scoring criteria form also contains a risks section that considers:
  - Physical and environmental impacts e.g. flood risk, contamination biodiversity, noise etc.
  - Approvals of necessary consents e.g. planning permissions
  - Ownership, acquisition or compulsory purchase order issues
  - Partnership and governance issues
  - Dependency on other projects going ahead
- 3.7 However, the guidance document does not explicitly set out whether projects should be precluded where they are being applied for from organisations that are:

- In breach of regulatory requirements and or cannot meet financial requirements on other projects elsewhere including where the bid project is dependent on the other projects going ahead.
- Are not able to substantiate claims in the Expression of Interest application
- Do not have appropriate governance in place
- Are using funding to address commercial risk rather than being necessary for project delivery.
- 3.8 Without such clarity and checks in place, there is a risk that whilst the 'risks / constraints' category scoring may be supressed by concerns, some bids may still score well overall and therefore be awarded monies to projects ultimately with unacceptable financial /reputational risks for the council as the awarding body.
- 3.9 Accordingly, views are sought on whether the guidance should be tightened to prevent the awarding of monies to projects that cannot show they meet a fit and proper test to proceed as referenced above.

#### Retrospective bids

- 3.10 In respect of the schools' proposals put forward by Staffordshire County Council, it is noted these projects are either complete or underway. The CIL Regulations (59-60) do allow (subject to certain conditions) for costs incurred in the delivery of infrastructure to be reimbursed. The decision to allow this approach (or not) lies with Lichfield District Council as the CIL Charging Authority. Such an approach is, however, unusual, particularly as the need for funding has effectively been overridden by the fact that development has taken place or is taking place.
- 3.11 Retrospective projects will inevitably score well in part due to their ability to show delivery and reduced risk by confirming other funding sources are in place also creating an uneven playing field for bid assessment.
- 3.12 The views of Overview & Scrutiny are sought as to whether retrospective bids should be excluded as advised in this report, or if there are any exceptional circumstances that exist for retrospective funding.

#### Inclusion in a neighbourhood plan or settlement policy

- 3.13 It has been identified that scoring in relation to the Neighbourhood Plans and Settlement policies criteria could result in an uneven playing field for some bids. This is because not every bid may be based in an area with a neighbourhood plan. Furthermore, it is recognised that there could be the potential for uneven scoring against this criteria if a project was not referenced in a neighbourhood plan simply because the decision had been taken when the neighbourhood plan was prepared that to do so would duplicate policies / proposals in the Local Plan / Allocations Development Plan document.
- 3.14 The views of Overview & Scrutiny are sought as to whether the above criteria should therefore be omitted in the interests of fairness in the bid assessment process.

#### The approach towards deliverability (shovel readiness)

- 3.15 The work to date by SIG and the Cabinet Member for Economic Development Leisure & Local Plan has considered whether only projects that are 'shovel ready' should be allocated funds; or whether some monies should be allocated towards projects which score well, but need the CIL funding to secure other funding to allow the project to proceed.
- 3.16 Ultimately, a balance needs to be struck between ensuring that the community can benefit from those strategic projects that are ready to commence, whilst recognising it may be prudent to retain some monies and allocate them for a specific project or projects that may not be immediately ready. This is because it can be that a commitment is required by other potential founding sources that monies are available from the Strategic CIL pot in order to lever in other monies. Such an approach requires appropriate planning and certainty for such projects to be successful in maximising the potential for match funding.

3.17 The scoring criteria currently give regard to whether the project is deliverable within the next 3 to 5 years, but this is only one consideration in the overall scoring process. Views are sought on whether the balance towards deliverability in the scoring approach is appropriate, whether the delivery period of 3 to 5 years is appropriate as a basis for allocating funds and at which point it is decided that if progress cannot be made, and monies are returned to the strategic pot for reallocation.

#### Bid Assessment

- 3.18 Appendix 2 sets out the scoring and ranking of bids by SIG based on the allocation guidance as drafted in July 2021. The assessment was undertaken without the criteria that had reference to neighbourhood plans / settlement policy for the reasons set out earlier in this report.
- 3.19 Since the submission of the bids, however, circumstances have changed. Taking account of these changes and the considerations outlined in the first part of this report, the narrative below sets out bid recommendations having regard to the proposed changes.
- 3.20 The Leisure project will now require revision as it was unable to secure some of the match funding sought from other sources and therefore is not currently readily deliverable. In relation to the three bids from the Major Projects team, it is understood further work is now being undertaken in relation to establish whether CIL funding is indeed required. Accordingly funding of these projects is not considered necessary.
- 3.21 In relation to the bid by Swimhouse Leisure Ltd, clarification from the applicant in the interests of due diligence has indicated that they are a Community Investment Company (CIC), but are awaiting confirmation from the regulator of charitable status. Once the applicant is able to confirm its status, it would be appropriate as part of any due diligence process for officers to then undertake appropriate regulatory / financial checks before consideration is given to the allocation of any funds. Finally, it is understood that some of the match funding is not fully secured and may be dependent to a degree on agreement from other sources once funding from this Strategic Infrastructure Community Infrastructure Levy Pot has been confirmed.
- 3.22 In relation to the bid by Fradley & Streethay Parish Council for a community hall, checks indicate that the Fradley & Streethay Parish Council has S106 funding of £250,000 available to match fund the bid request and the proposals would be consistent with the adopted Lichfield Local Plan and the Council's corporate strategic objectives. Accordingly, it is considered the project can be 'shovel ready' and is consistent with the scoring criteria objectives. As part of the award further detail will need to be provided in terms of ongoing maintenance and management of the building once completed.
- 3.23 Finally, in relation to the Lichfield & Hatherton Restoration Canal Trust project bid, it is recognised that the delivery of the reopening of the Canal restoration is identified in the adopted and emerging Local Plan and would fit with the corporate plan strategic aims and objectives. However, following due diligence checks, any award would need to be subject to the Trust regularising existing project works elsewhere on the canal route having regard to planning regulations. It is noted that the Canal Trust match funding is predominantly provided in kind by volunteer hours rather financial contributions. It is, however, understood that the trust has received funding in the past and have been able to deliver project work with such an approach, which therefore can be taken into consideration having regard to any concerns at such an approach. Finally, it is understood that part of the project will require the transfer of land currently in the County Council's ownership. Due diligence checks indicate that the County Council has agreed the principle of transfer, however, the formal legal process is still ongoing. It is understood the legal process is anticipated to be completed soon, whilst members of the Canal Trust are in communication with the Council in respect of seeking to regularise the other canal projects started having regard to planning regulations. Accordingly, significant delay to address these points is

not anticipated, but it is officers' advice that any award to the Canal Trust is subject to these conditions being met. The views of Overview & Scrutiny are sought as to such an approach.

#### **Concluding Comments**

- 3.24 As referenced earlier in this report, £1.6 million has now been accrued in the Strategic Infrastructure Levy pot. Having undertaken assessment of the bids submitted including having regard to up to date information and having undertaken due diligence checks, it is considered that the following projects can be supported:
  - Fradley & Streethay PC New Community Centre £600,000 to be match funded with £250,000 from Section 106 Agreement.
  - Lichfield & Hatherton Canal receive £260,000, subject to the land transfer between SCC and the trust being confirmed and the regularising of existing project works elsewhere on the canal route having regard to planning regulations.
- 3.25 It is proposed that the remaining monies are retained and that a future bidding round is expedited during 2022. This additional time may provide opportunity for some of the projects referenced above to resubmit revised proposals to address any concerns / issues identified. The applicants will receive formal confirmation following the decision making of cabinet. However, members' views are sought on the recommendation and whether members wish to consider bringing forward any of the other schemes outlined.

Alternative Options	<ol> <li>To retain and continue to accrue monies to create a larger pot that can be used for delivery of some of the projects that currently have not fully secured match funding and or have to undertake steps to be financially and regulatory compliant. This would result in funds that are available at the present time being held back that could allow communities to benefit from monies received either from Community Infrastructure Levy or Section 106 Agreements for the community and may be time sensitive in respect of being spent.</li> <li>To distribute the funds to the Staffordshire County Council Education projects. This would set an unusual approach of funding projects which are either already complete or partially complete rather than on projects where the funding is required to deliver projects not yet commenced and would provide an unlevel playing field for other bids.</li> </ol>
Consultation	The report has been prepared having regard to the views of the Strategic Infrastructure Group (SIG) officers in conjunction with the Cabinet member for Economic Development, Leisure and Local Plan. The scoring criteria and governance arrangements have previously been subject to Cabinet consideration on the 8 <sup>th</sup> June 2021 and Full Council on 12 <sup>th</sup> October 2021.
Financial Implications	The Fradley & Streethay PC bid will require £250,000 currently held via Section 106 agreement by the Local Authority – The cost of the centre has been estimated at £850,000 being funded by CIL of £600,000 and Section 106 of £250,000
Approved by Section 151 Officer	Yes
Legal Implications	The criteria and guidance for the allocation of funds has regard to the Community Infrastructure Legislation regulations as amended 2019.

Approved by Monitoring Officer	Yes
Contribution to the Delivery of the Strategic Plan	<ol> <li>Supports the priority of 'Enabling People' through provision of facilities so they can live healthy and active lives.</li> <li>Supports the priority of 'Shaping Place' through delivery of projects consistent with the adopted &amp; emerging Local Plans and supporting IDP &amp; IFS</li> <li>Supports the priority of 'Developing Prosperity' through, enhancing the district and providing certainty for investment.</li> <li>Supports the priority of being a 'Good Council' by accountability, transparency and responsiveness by allocating funds for bids received and which are readily deliverable.</li> </ol>
Equality, Diversity and Human Rights Implications	<ol> <li>The bid guidance has been assessed against the Council's equalities objectives and ability to comply with national legislation.</li> </ol>
Crime & Safety Issues	1. NA
Environmental Impact	<ol> <li>The bid guidance has been considered having regard the Council's Strategic Objectives and the adopted and emerging Local Plan policies which have been informed by the Council' Strategic objectives including for the Environment. Any projects subsequently awarded monies will be required to conform to up to date Building Control regulations and conditions attached to any planning consent required.</li> </ol>
GDPR / Privacy Impact Assessment	A Privacy Impact Assessment indicates commercial sensitivity is contained within some of the bids, whilst due diligence checks will potentially use confidential information known to the Council. This information will is exempt from publishing in the public domain.

	Risk Description & Risk Owner	Original Score (RYG)	How We Manage It	Current Score (RYG)
A	The decisions of Cabinet are challenged by the bid applicants	Likelihood – Yellow Impact - yellow Risk - yellow	Through the assessment and governance processes in place reviewing the bid criteria and formal notification to bidders of the decisions made with reasons	Likelihood – Green Impact – yellow Risk - Green
В	The monies allocated do not deliver the projects submitted / projects are delayed	Likelihood – Yellow Impact -yellow Risk - yellow	Review of the guidance and assessment criteria and applying of due diligence checks ensure the funds are allocated to schemes in which risk has been mitigated against	Likelihood – Green Impact – yellow Risk - Green
С	The cost of delivering the projects increases due to inflation or changes in specification	Likelihood – Yellow Impact -yellow Risk - yellow	Contingency arrangements will be required by the applicants to be identified in the terms & conditions of the grant agreement	Likelihood – Green Impact – yellow Risk - Green
D	The projects have an adverse impact on the Climate Change pledge approved by Council	Likelihood – Yellow Impact -yellow	Proposals will need planning permission and will need to be considered having regard to policies in the adopted Local Plan, up to date building regulations and terms of	Likelihood – Green Impact –

E	Risk - yellow	conditions of the grant agreement contract	yellow Risk - Green
	Background de Cabinet report 8 <sup>th</sup> Ju Report to Full Counc		
	Relevant web <u>Cabinet report 8<sup>th</sup> Ju</u> <u>Report to Full Counc</u>		

# **Lichfield District Council**

# Allocating and Spending CIL: Additional Guidance

# **Community Infrastructure Levy**



Community Infrastructure Levy Allocating and Spending CIL Additional Guidance

#### Context

Lichfield District Council adopted its Community Infrastructure Charging Schedule (CIL) on the 19<sup>th</sup> April 2016. The supporting Community Infrastructure Levy Governance Administration Procedures were adopted in July 2016 and amended in June 2021.

The Governance Procedure sits underneath the processes and procedures contained within the CIL Regulations and provides details of the local response adopted to enable sustainable development within Lichfield District. Focusing on ensuring corporate and political ownership of the delivery of infrastructure requirements the document explains the statutory requirements and introduces a CIL Allocation Structure amongst other requirements. For ease of reference the Structure is replicated in **Appendix A** of this document. A complete copy of the document can be viewed on the District Council's website, www.lichfielddc.gov.uk.

#### Allocating and Spending CIL: Guidance

The Governance Procedure established a key principle in terms of the distribution of CIL funding. Receipts remaining after administration costs and monies committed to Special Areas of Conservation and the 'Meaningful Proportion' to our Parish Councils will go into a 'centralised pot' for the purpose of supporting the delivery of strategic and local infrastructure improvements on a district wide basis.

This document provides guidance on how funds within the 'centralised pot' will be distributed and includes advice for applicants (See **Appendix B**) and how to bid for monies (See Expression of Interest Form, **Appendix C**). It aims to help support those applying for CIL funding and establish an annual process for the allocating of monies.

#### Strategic and Local Infrastructure

Applications for monies will only be considered that deliver infrastructure needs identified in the District Council's Infrastructure Funding Statement and address requirements articulated within the District Council's Infrastructure Delivery Plan. Both these documents are available to view on the District Council's website.

Applicants should note that given the scale of CIL monies available it is very unlikely that CIL funds alone will completely cover the cost of new infrastructure needed to fully support planned development. As such, there will be competing demands for the 'centralised pot'. It is important to ensure that there are robust, accountable and democratic structures in place to ensure the spending of CIL funds are prioritised appropriately.

In accordance with national Regulations, the District will pass on a 'meaningful proportion' of CIL receipts to Parish Councils to support the delivery of local infrastructure requirements. For Parishes where no

Neighbourhood Plan is in place or is still emerging, this will be 15% of CIL (capped per number of dwellings in the Parish area as per the CIL Regulations. Where a Parish has an approved Neighbourhood Plan in place, 25% of CIL (uncapped) will be passed to the Parish Council.

#### Applying for Strategic CIL Funds

Lichfield District Council will publicise the amount of CIL funding received and available to allocate. Bodies will subsequently be invited to express an interest (EOI) in bidding in for these monies using an EOI template available via the Council's website.

The Expression of Interest Form requests key information:

- What is the name of the project
- How will the project link to the District Council's Infrastructure Funding Statement and Infrastructure Delivery Plan
- What is the cost of the project
- Who are the partners (if any) involved in the project
- What other funding sources are being/have been secured
- When will the project be delivered

Expression of Interest Forms submitted will be reviewed by an Internal Officer Working Group (IOWG), who will ensure that all submitted forms include the key information required, meet basic criteria (listed below) and are therefore eligible for CIL funding.

In order for a project to be considered for CIL funding, the following eligibility criteria needs to be met:

- The Expression of Interest Form has been completed satisfactorily
- The organisation has the legal right to carry out the proposed project
- The project is clearly defined as infrastructure as per the CIL Regulations
- The project conforms with the District Council's Infrastructure Funding Statement

Eligible projects will then be scored by the Strategic Infrastructure Group (SIG).

The factors that projects will be scored against include:

- The need for the project.
- The public benefit of the project.
- The deliverability of the project.
- The value for money that a project provides.

Projects will be viewed favourably if they illustrate a robust match funding portfolio in other funds that wouldn't otherwise be available, particularly where those funds may not be available in future years, or where it makes use of match funding.

SIG will prioritise the eligible projects based on the above evaluation and provide an initial indication of the level of funding the project could receive. This information together with a recommendation will be presented to the Overview and Scrutiny Committee.

Overview and Scrutiny Committee will assess the information received and the recommendation of SIG and duly make a recommendation to Cabinet as to whether a project should receive CIL monies and if so the level of this. In making its recommendations and will provide an explanation as to how that decision was reached.

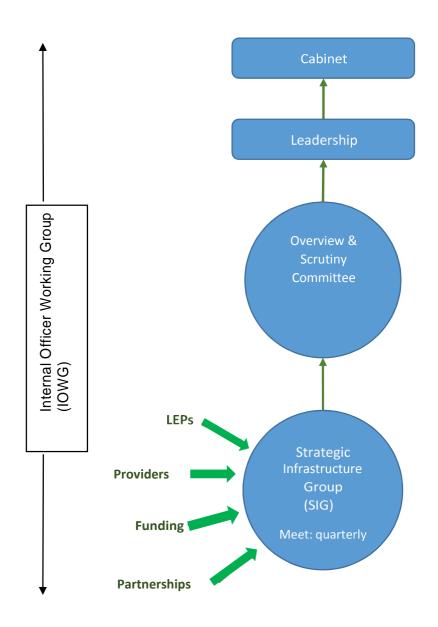
As stated, recommendations from the Overview and Scrutiny Committee will then go forward to Cabinet. If agreed by Cabinet, stakeholders will be informed and funds will be allocated. Cabinet has the right to make a decision which does not accord with that of SIG and the Overview and Scrutiny Committee.

#### Once the Funding Decision has been made

When CIL funding is allocated to infrastructure providers, the CIL funding can only be used to deliver the agreed infrastructure type or project. As the Charging Authority, the Council will retain the right to recover CIL receipts that have been wrongly spent or not spent within agreed timescales.

To ensure the appropriate and timely delivery of projects, conditions will be attached to the allocation of CIL. Successful infrastructure providers will be required to enter into a Grant Agreement which will confirm the detail of those conditions. The grant agreement will include a commitment to complete quarterly monitoring returns to the Council. These returns will form the basis of a quarterly monitoring report to the Overview and Scrutiny Committee

# Appendix A - Strategic CIL Allocation Governance Procedure



## Appendix B - Community Infrastructure Levy Guidance for Applicants

#### Section One: Your Organisation, Your Project Proposal and Details

Please provide contact details including the name of the person that will receive correspondence concerning the bid application. We may wish to request additional information or clarification during the bid evaluation process and therefore you may wish to include contact details of the person within your organisation best able to provide response. Please ALSO use this section to provide a brief summary of your project and its location. You may choose to use maps and plans to articulate the location or details of your project; if so these should be simple and easy to understand. They should also be attached electronically at the end of the form. You should also indicate in this section the arrangements in place for the sound and proper implementation for the project for example who will manage the project.

#### Section Two: Evidence of Need

Please use this section to provide your reasons why you think your project should be prioritised for CIL Funding. A copy of the District Council's <u>Infrastructure Delivery Plan</u> and <u>Infrastructure Funding Statement</u> can be found online at <u>www.Lichfielddc.gov.uk</u>. Please indicate in this section the arrangement for the sound and proper implementation of the project for example the professional competencies /previous experience you may wish to include supporting evidence; this should be attached electronically at the end of the form.

The money collected from CIL can only be used to fund infrastructure projects in the area that are needed as a result of development:

- Is this project necessary to support local growth?
- Has the applicant provided evidence of need?
- Has the application provided evidence of stakeholder support (where applicable)?
- Does the project offer wider as well as local benefits?
- Does the project contribute towards the delivery of infrastructure by a provider (including the County Council) where it can be satisfactorily demonstrated that the infrastructure would not otherwise be delivered; i.e. that all other possible funding sources are insufficient?
- Does the project contribute to the delivery of the District Council's Corporate Plan?
- Does the project deliver specific objectives and policies of the Lichfield Local Plan Strategy?
- Does the project deliver specific objectives and projects within the Infrastructure Funding Statement and/or Infrastructure Delivery Plan?
- Is this project identified as a priority in a relevant Neighbourhood Plan or Settlement policies within the currently adopted Local Plan Strategy?

Bids are unlikely to be successful unless it can be reasonably demonstrated that there are no other

funding mechanisms or streams available that could deliver the project being proposed.

#### Section Three: Evidence of Stakeholder Support

Details should be provided to demonstrate how the proposal has captured the ambitions of local and interested communities or organisations about the details of the project through a variety of engagement techniques. It would be expected that partner support is evidence in a Letter of Support; they should be attached electronically at the end of the form.

#### Section Four: Finance, Deliverability and Current funding for the Project

This section provides you with the opportunity to illustrate at what stage in development your project is and how you will develop your project to enable it to become deliverable. This section provides you with the opportunity to request the amount of CIL funding required to enable your project to be delivered. We would also like to understand the other funding streams that are supporting your project and when this funding will become available. Evidence of grant funding support should be attached electronically at the end of the form. Please include in your response proposals for the ongoing maintenance and upkeep of the item of infrastructure. You should also include the costs associated with the implementation of the project for example professional fees, regulatory fees.

#### Section Five: Constraints and Risks

In this section you should identify the constraints and risks that will shape how you project will be delivered and how you intend to address these constraints. We would expect that the information in this section shapes your response to Section Four in terms of deliverability. You should also include a complete risk assessment which includes actions to manage those risk identified.

#### Section Six: Declaration

Consideration should be given to who in your organisation should sign the Declaration. Information submitted through the Expression of Interest will, if successful, be used to form the Grant Agreement.

# Appendix C

# Lichfield District Council: Community Infrastructure Levy, Strategic Fund Expression of Interest Form

Submission Deadline 1st October 2021 5:00pm

This application form is supported by the following documents:

- Community Infrastructure Levy (CIL) Governance Administration Procedures and Allocating and Spending CIL
- An editable version of the application form can be provided on request.

## **Pre-application Criteria**

Criteria questions:	Yes	No
Is this project necessary to support local growth?		
What is the total cost of the project?		
Has match funding and financial commitment from the organisation submitting application form been secured?		
Is the project deliverable within 3-5 years?		

# CIL Infrastructure List Project Expression of Interest Form

If you require assistance completing this form, please contact <u>cil@lichfielddc.gov.uk</u>

Organisation and Project Proposal Details		
Project name.		
Details of key person of contact		
Name of organisation submitting this expression of interest.		
Describe your organisation's main purpose and regular activities.		
Brief description of the project, including its purpose, how it will benefit the community and the geographical area it covers.		
What is the legal status of your organisation?		
	Evidence of Need	
Please indicate how the evidence of need for this project has been gathered. Include details of any research that you have carried out of strategies/plans which identify this project as a priority.		
What evidence do you have that local people support your project?		

How does the project contribute	
to the delivery of the District	
Council's Corporate Plan?	
How does the project contribute	
to the delivery of the objectives	
and policies of the current Local	
Plan Strategy?	
Is this project identified as a priority	
in the latest Infrastructure Funding Statement?	
Statement	
Is this project identified as a priority	
in the latest Infrastructure Delivery	
Plan?	
Explain how your project meets the fol	lowing elements
Explain the existing problem, issue or	
need that the project addresses.	
To what extent does the project	
resolve the issue?	
Who are the likely beneficiaries of	
the project?	
What evidence do you have of	
consultation with the community or	
stakeholders for this project?	
Would the project lead to any	
income generation?	
What measures do you intend to put	
in place to ensure your project	
reaches a successful completion?	
E	vidence of stakeholder support
If the project is highways or	
education related do you have a	
letter of support from the relevant	
SCC department? (please attach a	
copy of the letter to this	
application form)	
Please provide details of support	
for the project from other	
stakeholders or organisations	

Finance. Deliv	erability and Current funding for the Project
Total cost of project	
Amount of funding committed to the	
project by applying organisation (e.g.	
Parish Council's own CIL funding or	
precept).	
Details of other match funding	
secured (amount and organisation	
providing funds)	
Amount of CIL funding requested	
Please indicate the approximate	
start and finish dates of the	
project. (must be deliverable	
within 3-5 years of application)	
	Constraints and Risk
Please indicate which constraints (if	any) apply to your project
	pacts e.g. flood risk, contamination biodiversity, noise etc.
<ul> <li>Approvals of necessary consen</li> </ul>	
	pulsory purchase order issues
- Partnership and governance is	
- Dependency on other projects	going ahead
Please provide further information	
about any constraints identified or	
detail any constraints not listed.	
Please explain to what extent the	
constraints identified can be	
overcome.	

Please explain the risks involved in the project and identify measures to reduce or overcome such risks.		
Risk	Management	
Risk: Financial, raising sufficient funds within the time frame		

Risk: Delivery	
Risk: Reputational	
Risk: Other	

#### Declaration

When you have completed the Expression of Interest, please sign the declaration below.

To the best of my knowledge the information I have provided on this application form is correct.

Signed

Position in Organisation :

Date

Please return this form to cil@lichfielddc.gov.uk

#### Any Questions

If you have any questions, please email <u>CIL@lichfielddc.gov.uk</u>

Lichfield District Council Community Infrastructure Levy Allocating and Spending CIL Additional Guidance

This page is intentionally left blank

Scoring Criteria by SIG group	Project 1 Leisure Centre	Project 2 Public Realm improvements	Project 3 Pedestrianisation measures	Project 4 Car parking Enhancements	Project 5 SCC Netherstowe	Project 6 SCC King Edward	Project 7 Swimming Pool	Project 8 Community Hub	Project 9 Canal extension
Benefit to community / area	27	24	25	23	23	24	23	22	18
Evidence of need	50	37	44	43	48	48	35	38	21
LP/IDP/IFS	52	41	43	43	50	50	25	27	24
Stakeholder Support	46	45	43	48	45	45	28	36	29
Funding options	37	37	38	35	48	45	36	35	17
Minimise risk measures	31	35	38	38	53	58	35	26	17
Ongoing costs	47	50	45	45	60	59	27	34	23
Total	290	269	276	275	327	329	184	192	149
Ranking based on totals	3	6	4	5	2	1	8	7	9

NB – LDC officers advise the SCC education projects are excluded, because they are already completed or underway and accordingly place the projects at an unfair advantage compared to the other projects in respect of certain criteria.

Scoring has not included reference to neighbourhood Plans / settlement policies as not all of the district is covered by neighbourhood plans.

This page is intentionally left blank

# Overview & Scrutiny Task Group Meeting Notes

distri

www.lichfielddc.gov.uk

Review topic	Date of Meeting
Climate Emergency	13 December 2021

Attendance	Venue	
Members:	Virtual	
Norman (Chair)		
Robertson		
A. Little		
Warburton		
Apologies		
Powell		
Officers:		
Christine Lewis		
Witnesses:		
None		

Areas Discussed	
Welcome and introductions The Chair of the Task Group, Councillor Steven	Norman welcomed everyone to the meeting
of reference and desired outcomes. The Chair Council meeting on the 19 <sup>th</sup> December 2019 w	future decision making and take action including
communicated to its residents via their website	but nothing was easy to find. It was agreed that this

It was agreed to invite TransitionLichfield to a future meeting as well as ClIr Mike Wilcox due to his links with the LGA. It was also agreed to invite the Cabinet Member and lead Head of Service with them an open meeting with the Public after that in the spring.

There was some discussion on the progress to date on tackling the Climate Emergency and there was some disappointment at the slow pace and lack of information forthcoming to Overview & Scrutiny. It was felt that the role of the group should be to develop the policy or policies for Cabinet's consideration as there wasn't anything available for them to scrutinise. Again it was reminded that it was resolved at Council to let Overview & Scrutiny investigate initiatives that will reduce our impact on the environment.

There were some initial ideas of initiatives discussed including small quick wins as well as larger scale projects including electric vehicles. It was felt that the District Council should consider what it can do itself as an organisation but also what it can do to take the lead wider in the community and work with partners including Parishes. It was noted that Whittington & Fisherwick Parish Council had a very good policy and an active environmental group. It was agreed that the Cabinet Member should be asked what the ambition was and whether it was just to focus on what the Council could do internally or whether it was to lead change. It was also discussed that there should be more joined up thinking and not consider climate change as stand alone. An example given was that increasing cycling and developing cycle routes would be beneficial however this would not be successful unless the risk of theft was tackled as well.

The need for data was discussed and it was agreed that without the numerical information on the current emission levels the path to the net zero carbon emission goal would be difficult to measure. It was reported that there was a spreadsheet on Local Authority CO2 emissions between 2005-2019 however was not thought to be user-friendly.

#### **Outcomes**

That the scoping document be agreed as well as the plan for future meetings be agreed including list of stakeholders.

#### **Further Work Required/Next Steps:**

To invite the Cabinet Member, Lead Officer, a representative from Transition, a representative from Whittington & Fisherwick Environmental Group and Cllr Mike Wilcox to the next meeting. To arrange an open meeting with the Public.

Item	Report or Briefing paper	Date
Money Matters and Review of MTFS	Report to Committee	Quarterly
Reports from SCC Health and Care O&S	Report to Committee	Quarterly
Updates from Task Groups	Notes of Task Group Meetings to Committee	Quarterly
DFG Update	Briefing Paper Sent 10 Nov 2021	For 18 November 2021
DFG Delivery Options	Report to Committee	20 January 2022
Local Plan Update	Briefing Paper Sent 17 Nov 2021	For 18 November 2021
Being a Better Council	Report to Committee	18 November 2021
CIL Review	Report to Committee	20 January 2022
LEPs Review	Report to Committee	ТВС
Together We're Better	Member Briefing	ТВС
Development	Briefing Paper	For 18 November
Management	Sent 17 Nov 2021	2021
Performance		

Task Group	Extant or Proposed	Matrix Score	
Lichfield City Masterplan	Extant	8	
New Leisure Centre	Extant	7	
Local Plan	Extant	8	
Dual Stream Recycling	Extant	8	
New Ways of Working/Being a	Proposed	7	
Better Council			
Climate Change Emergency	Extant	7	
Review of Councillor	Proposed	5	
Community Fund			
Social Value	Proposed	ТВА	

This page is intentionally left blank

LICHFIELD	DISTRICT
COUNCIL	

# FORWARD PLAN

Published:	04.01.2022

Effective for the Period 1 January 2022 - 30 April 2022

Representations in respect of all the matters shown should be sent in writing to the contact officer indicated at Lichfield District Council, District Council House, Frog Lane, Lichfield, Staffs. WS13 6YU no later than one week before the decision is due to be made. Copies of documents can also be obtained by contacting the relevant Officer. Facsimile: 01543 309899; Telephone: 01543 308000

Key decisions are: 1. A decision made in connection with setting the Council Tax

2. Expenditure or savings if they exceed £75,000 3.

A decision which significantly affects the community in two or more wards

(	MATTER FOR CABINET DECISION PLEASE MARK KEY DECISIONS WITH AN ASTERIX) <sup>(1)(*)</sup>	CONFIDENTIAL YES/NO <sup>(8)</sup>	DECISION EXPECTED TO UNDERTAKE <sup>(2)</sup>	DECISION TO BE TAKEN BY AND DATE (3)(6)	CONSULTATION <sup>(4)</sup> INCLUDING CONSULTATION WITH OVERVIEW & SCRUTINY (If no consultation has been undertaken please briefly explain why)	DOCUMENTS AVAILABLE	CONTACT OFFICER/CABINET MEMBER <sup>(7)</sup>
F	Contract Award for ire Prevention Vorks	No	Contract Award for Fire Prevention Works (Cabinet Member Decision)	Cabinet Member Decision Not before 5th Jan 2022			OFFICER: Clair Johnson, Procurement Manager CABINET MEMBER: Cabinet Member for Innovation & Corporate Services

Page 103

(	MATTER FOR CABINET DECISION PLEASE MARK KEY DECISIONS WITH AN ASTERIX) <sup>(1)(*)</sup>	CONFIDENTIAL YES(EXEMPT)/ NO(OPEN) <sup>(8)</sup>	DECISION EXPECTED TO UNDERTAKE <sup>(2)</sup>	DECISION TO BE TAKEN BY AND DATE (3)(6)	CONSULTATION <sup>(4)</sup> INCLUDING CONSULTATION WITH OVERVIEW & SCRUTINY (If no consultation has been undertaken please briefly explain why)	DOCUMENTS AVAILABLE	CONTACT OFFICER/CABINET MEMBER <sup>(7)</sup>
PS	Procurement for the rovision of Fuel upplies	No	To approve the procurement of the contract and delegate the approval to award (and use of any options to extend) to the Cabinet Member.	Cabinet 8 Feb 2022			OFFICER: Clair Johnson, Procurement Manager CABINET MEMBER: Cabinet Member for Finance, Procurement and Revenues & Benefits
-	erformance lanagement update	Νο	Update on key priorities, corporate indicators and performance to deliver our strategic plan.	Cabinet 8 Feb 2022			OFFICER: Christie Tims, Head of Governance and Performance Tel: 01543 308100 CABINET MEMBER: Cabinet Member for Innovation & Corporate Services

	MATTER FOR CABINET DECISION (PLEASE MARK KEY DECISIONS WITH AN ASTERIX) <sup>(1)(*)</sup>	CONFIDENTIAL YES(EXEMPT)/ NO(OPEN) <sup>(8)</sup>	DECISION EXPECTED TO UNDERTAKE <sup>(2)</sup>	DECISION TO BE TAKEN BY AND DATE (3)(6)	CONSULTATION <sup>(4)</sup> INCLUDING CONSULTATION WITH OVERVIEW & SCRUTINY (If no consultation has been undertaken please briefly explain why)	DOCUMENTS AVAILABLE	CONTACT OFFICER/CABINET MEMBER <sup>(7)</sup>
	Birmingham Road site – Procurement & Delivery	No	To agree the procurement route for the development of the Birmingham Road site.	Cabinet 8 Feb 2022	Task & Finish Group 9.12.2021		OFFICER: David Moore, Interim Director CABINET MEMBER: Leader of the Council
Pane 105	Acquisition of land at The Friary, Lichfield (University car park)	No (public report with confidential appendix)	To agree the proposed terms for the acquisition of land at The Friary (University car park).	Cabinet 8 Feb 2022			OFFICER: David Moore, Interim Director CABINET MEMBER: Leader of the Council
	*Procurement for the Provision of Road Sweeping Services	No	To approve the procurement of the contract and delegate the approval to award (and use of any options to extend) to the Cabinet Member.	Cabinet 8 Feb 2022		Road Sweeper report LDC-135	OFFICER: Clair Johnson, Procurement Manager CABINET MEMBER: Cabinet Member for Finance, Procurement and Revenues & Benefits

	MATTER FOR CABINET DECISION (PLEASE MARK KEY DECISIONS WITH AN ASTERIX) <sup>(1)(*)</sup>	CONFIDENTIAL YES(EXEMPT)/ NO(OPEN) <sup>(8)</sup>	DECISION EXPECTED TO UNDERTAKE <sup>(2)</sup>	DECISION TO BE TAKEN BY AND DATE (3)(6)	CONSULTATION <sup>(4)</sup> INCLUDING CONSULTATION WITH OVERVIEW & SCRUTINY (If no consultation has been undertaken please briefly explain why)	DOCUMENTS AVAILABLE	CONTACT OFFICER/CABINET MEMBER <sup>(7)</sup>
Page 106	*Medium Term Financial Strategy (Revenue and Capital)	No	To approve and recommend to Council	Cabinet 8 Feb 2022	Overview and Scrutiny Committee Audit and Member Standards Committee	Medium Term Financial Strategy 2021-2026	OFFICER: Anthony Thomas, Head of Finance and Procurement Tel: 01543 308012 CABINET MEMBER: Cabinet Member for Finance, Procurement and Revenues & Benefits
ت ١	*Money Matters 2021/22 : Review of the Financial Performance against the Financial Strategy April to November 2021	No	To note the report and the issues raised on this	Cabinet 8 Feb 2022	Overview & Scrutiny Committee	Medium Term Financial Strategy 2020-2025 Money Matters Report for 3 and 6 Months	OFFICER: Anthony Thomas, Head of Finance and Procurement Tel: 01543 308012 CABINET MEMBER: Cabinet Member for Finance, Procurement and Revenues & Benefits

MATTER FOR CABINET DECISION (PLEASE MARK KEY DECISIONS WITH AN ASTERIX) <sup>(1)(*)</sup>	CONFIDENTIAL YES(EXEMPT)/ NO(OPEN) <sup>(8)</sup>	DECISION EXPECTED TO UNDERTAKE <sup>(2)</sup>	DECISION TO BE TAKEN BY AND DATE (3)(6)	CONSULTATION <sup>(4)</sup> INCLUDING CONSULTATION WITH OVERVIEW & SCRUTINY (If no consultation has been undertaken please briefly explain why)	DOCUMENTS AVAILABLE	CONTACT OFFICER/CABINET MEMBER <sup>(7)</sup>
*Community Infrastructure Levy – Assessment of Strategic bids	Νo	To agree to the allocation of CIL strategic funds to those projects recommend for support following the bid assessment process.	Cabinet 8 Feb 2022	Officer report on bids assessment to be presented to Strategic Overview & Scrutiny on 27th January 2022.	Cabinet resolved at Cabinet on the 8th June 2021 to revise the CIL bid assessment process and to open a new bidding round in the summer of 2021. The bids are appended together with bid assessment.	OFFICER: Stephen Stray, Senior Policy Officer - Temporary CABINET MEMBER: Deputy Leader and Cabinet Member for Economic Development and Local Plan, Parks & Leisure

*Conversion of 36A Bore street, Lichfield. No Report sets out the proposal to convert 36A Bore Street into 5 studio apartments. Cabinet 8 Feb 2022 Report on conversion proposal. Planning application 21/0/261/FUL ] Conversion of existing residential accommodation on the first and second floor to form 5 self- contained studio apartments   36A Bore Street Lichfield Staffordshire WS13 6LU	MATTER FOR CABINET DECISION (PLEASE MARK KEY DECISIONS WITH AN ASTERIX) <sup>(1)(*)</sup>	CONFIDENTIAL YES(EXEMPT)/ NO(OPEN) <sup>(8)</sup>	DECISION EXPECTED TO UNDERTAKE <sup>(2)</sup>	DECISION TO BE TAKEN BY AND DATE (3)(6)	CONSULTATION <sup>(4)</sup> INCLUDING CONSULTATION WITH OVERVIEW & SCRUTINY (If no consultation has been undertaken please briefly explain why)	DOCUMENTS AVAILABLE	CONTACT OFFICER/CABINET MEMBER <sup>(7)</sup>
		No	proposal to convert 36A Bore Street into			conversion proposal. Planning application 21/01261/FUL   Conversion of existing residential accommodation on the first and second floor to form 5 self- contained studio apartments   36A Bore Street Lichfield Staffordshire	Lucy Robinson, Housing & Wellbeing Manager Tel: 01543 308710 <b>CABINET MEMBER:</b> Cabinet Member for Regulatory, Housing &

CAE (PLE DEC	MATTER FOR BINET DECISION EASE MARK KEY EISIONS WITH AN ASTERIX) <sup>(1)(*)</sup>	CONFIDENTIAL YES(EXEMPT)/ NO(OPEN) <sup>(8)</sup>	DECISION EXPECTED TO UNDERTAKE <sup>(2)</sup>	DECISION TO BE TAKEN BY AND DATE (3)(6)	CONSULTATION <sup>(4)</sup> INCLUDING CONSULTATION WITH OVERVIEW & SCRUTINY (If no consultation has been undertaken please briefly explain why)	DOCUMENTS AVAILABLE	CONTACT OFFICER/CABINET MEMBER <sup>(7)</sup>
	ivery of Disabled lities Grants	Yes	This report provides details on the future delivery of Disabled Facilities Grants.	Cabinet 8 Feb 2022	Discussions have taken place with the Cabinet Member along with other delivery partners in Staffordshire.	Report on Disabled Facilities Grants service delivery Support for Independent Living In Staffordshire options appraisal report	OFFICER: Lucy Robinson, Housing & Wellbeing Manager Tel: 01543 308710 CABINET MEMBER: Cabinet Member for Regulatory, Housing & Health
*Can Spec Cons – Re Unde relati of re deve Can Spec	nnock Chase cial Area of servation (SAC) evised norandum of erstanding ing to the impact sidential elopment on the nock Chase cial Area of servation	No	That the revised Cannock Chase Special Area of Conservation (SAC) 'Memorandum of Understanding' and associated 'Finance Agreement' between the members of the Cannock Chase SAC Partnership be agreed and signed by the Cabinet Member for Economic Development, Leisure and Local Plan	Cabinet 8 Feb 2022	Cllr Eadie as Joint Strategic Board member of the Cannock chase Partnership. Local Plan task group has considered the Planning Evidence Base Report (PEBR) by Footprint Ecology which underpins the revised MOU and forms part of the Local Plan Evidence Base. Overview & Scrutiny 20th	Planning Evidence Base Report (PEBR) by Footprint Ecology.	OFFICER: Stephen Stray, Senior Policy Officer - Temporary CABINET MEMBER: Deputy Leader and Cabinet Member for Economic Development and Local Plan, Parks & Leisure

MATTER FOR CABINET DECISION (PLEASE MARK KEY DECISIONS WITH AN ASTERIX) <sup>(1)(*)</sup>	CONFIDENTIAL YES(EXEMPT)/ NO(OPEN) <sup>(8)</sup>	DECISION EXPECTED TO UNDERTAKE <sup>(2)</sup>	DECISION TO BE TAKEN BY AND DATE (3)(6)	CONSULTATION <sup>(4)</sup> INCLUDING CONSULTATION WITH OVERVIEW & SCRUTINY (If no consultation has been undertaken please briefly explain why)	DOCUMENTS AVAILABLE	CONTACT OFFICER/CABINET MEMBER <sup>(7)</sup>
				Jan 2022.		
*Medium Term Financial Strategy (Revenue and Capital)	No	To approve: • The MTFS including the Revenue Budget and Capital Programme. • The MRP Policy. • Treasury Management Strategy. • The Council Tax Resolution.	Council 22 Feb 2022	Strategic (Overview and Scrutiny) Committee Audit and Member Standards Committee Cabinet	Medium Term Financial Strategy 2021-2026 Money Matters Report for 3, 6 and 8 Months	OFFICER: Anthony Thomas, Head of Finance and Procurement Tel: 01543 308012 CABINET MEMBER: Cabinet Member for Finance, Procurement and Revenues & Benefits
*Procurement Forward Plan 2022/23	No	Details of the procurement activities forward plan for 2022/23.	Cabinet 8 Mar 2022			OFFICER: Clair Johnson, Procurement Manager CABINET MEMBER: Cabinet Member for Finance, Procurement and Revenues & Benefits

MATTER FOR CABINET DECISION (PLEASE MARK KEY DECISIONS WITH AN ASTERIX) <sup>(1)(*)</sup>	CONFIDENTIAL YES(EXEMPT)/ NO(OPEN) <sup>(8)</sup>	DECISION EXPECTED TO UNDERTAKE <sup>(2)</sup>	DECISION TO BE TAKEN BY AND DATE (3)(6)	CONSULTATION <sup>(4)</sup> INCLUDING CONSULTATION WITH OVERVIEW & SCRUTINY (If no consultation has been undertaken please briefly explain why)	DOCUMENTS AVAILABLE	CONTACT OFFICER/CABINET MEMBER <sup>(7)</sup>
Procurement Matters 2021/2022	No	Update on progress made against the Procurement Strategy during 2021/22.	Cabinet 7 Jun 2022			OFFICER: Clair Johnson, Procurement Manager CABINET MEMBER: Cabinet Member for Finance, Procurement and Revenues & Benefits

- 1. The matter in respect of which the decision is to be made
- What decision the Council will be asked to make 2.
- A date on which, or period within which, the decision will be made 3.
- What groups of people and/or organisations will be consulted before the decision is made and how the consultation will be carried out. What background documents will be available to the person or Committee making the decision 4.
- 5.
- Who will make the decision, i.e. the Cabinet, Council a Cabinet Member alone, an Officer under Delegated Powers 6.
- The Officer or Member who should be contacted regarding the matter under consideration. 7.
- Indicate whether the report will be confidential. 8.
- \* Denotes Key Decision

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.